

APPENDIX ONE

From: [Redacted]
To: [Redacted]
Subject: RE: Hi-Lo Jamaican Eating House
Date: 17 May 2024 16:43:35
Attachments: [image007.png](#)
[image009.png](#)
[image010.jpg](#)
[image001.jpg](#)
[image002.png](#)
[image004.png](#)

Hi Emma
Please see below responses to your questions

[Redacted]

www.thamesvalley.police.uk

Want to know more about Licensing or the Night Time Economy?
Read our:

[Redacted]

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From: [Redacted]
Sent: 08 May 2024 16:42
To: [Redacted]
Subject: RE: Hi-Lo Jamaican Eating House

Hi [Redacted]
Following our meeting earlier to determine the next appropriate steps in relation to Mr Andersons personal licence can you please confirm the following:

- What date was Mr Anderson convicted? 11/04/2024 at Oxford Crown Court
- Do you know if he has made an appeal to his conviction? I don't I am afraid
- Can you please confirm the exact details of the conviction(s) including the relevant legislation he was convicted under. *This is so we can determine if the conviction(s) are a relevant offence under the Licensing Act 2003. I believe it was the Sexual Offences Act 2003 section 3 -Sexual assault on a female 13 or over by way of intentionally touching a female (no penetration)*

Once we have the above information we will be able advise further.
Kind Regards

[Redacted] | Senior Licensing Compliance Officer | Communities and People | Oxford City Council | Town Hall | St Aldate's | Oxford | OX1 1BX | General Telephone No: 01865 252565 | Post point 3.6

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From: [Redacted]
Sent: Tuesday, April 30, 2024 2:43 PM
To: [Redacted]
Subject: RE: Hi-Lo Jamaican Eating House

Hello [Redacted]
Regrading the below, I've been able to speak to the clerk to the court and the OIC so I am a bit more

informed now.

Mr Anderson was arrested for three separate counts of touching female customers over clothing. The matter went to court and he was found guilty of two (the third was NFA'd) resulting in:

- Suspended Imprisonment 26 weeks wholly suspended 2 years
- Sex offenders notice 10 years
- Costs £3500.00
- Victim surcharge £156.00

In speaking to the court clerk I had the following update:

Good afternoon,

Please see HHJ Gledhill KC's comments below:

"I have no recollection that this was brought to my attention during the trial – but I can't say for certain. The most appropriate way of ascertaining whether it was is to ask prosecuting counsel.

Even if the Court was not told, I have no intention of taking the matter further. That is a matter for the police and the licensing authority."

Nightsafe did a visit to the premises over the weekend showing it was shut and in officers words it doesn't look like its been open for a while.

There have been some subsequent concerns around Mr Anderson's state of mind linked to his dress, level of hygiene and the state of his living accommodation and as part of the sex offenders list follow up offices have created an adult CRI for social services.

In the run up to court it transpired his wife had also passed away. He has been advised on numerous occasions by myself and the Licensing Authority that with the passing of his wife the venue is without a DPS and therefore cannot sell alcohol and we would not support putting him on the licence given he was currently under investigation and had a somewhat chequered past on PNC.

I think that there is work to be done. I think a conversation around Mr Anderson's personal licence needs to happen next needs to happen, the police will want him off as PLH and that could result in a review to revoke given he is the PLH in order to achieve that but certainly given the matter was in relation to sexual offending against female customers whilst the venue was open and trading also means that a review should really happen. But the LPA as the owner will need to make that decision.

I certainly think that a conversation with Mr Anderson needs to happen as well to ascertain what his plans currently look like.

[REDACTED]

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From: [REDACTED]
Sent: 18 April 2024 16:34
To: [REDACTED]
Subject: Hi-Lo Jamaican Eating House

Good Afternoon [REDACTED],

Following the press article in relation to Mr Anderson's conviction for sexual assault are you able to confirm the below to assist with the next steps the Licensing Authority may need to take in relation to his personal and/or premises licences:

- Can we please have full disclosure of the offence(s) and conviction(s)? Please do let us know if there a form that needs to be completed to obtain this information.
- Did the court take action against his Personal Licence?
- Are the offences relevant to the premises/activities/objectives and if so, are we expecting a review of the premises licence?

I also think a pass by of the premises by Night Safe Officers to ensure the premises is not trading without a DPS would be a good idea this weekend.

If you have any queries do not hesitate to contact me or the Licensing Department.

Kind Regards

[REDACTED] | Senior Licensing Compliance Officer | Communities and People | Oxford City Council | Town Hall | St Aldate's | Oxford | OX1 1BX | General Telephone No: 01865 252565 | Post point 3.6

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Licensing Authority

Direct Line: 01865 252565

E-mail: licensing@oxford.gov.uk

Town Hall

St. Aldate's

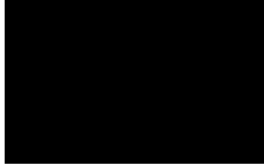
Oxford

OX1 1BX

Central Number: 01865 249811

www.oxford.gov.uk

Mr Hugh Wayne Anderson



Date: 6th June 2024
Our Ref: 05/01415/PER
Your Ref: 05/01415/PER

Dear Mr Anderson

RE: SECTION 132A (4) LICENSING ACT 2003: NOTICE OF CONSIDERATION TO SUSPEND OR REVOKE PERSONAL LICENCE

It has been brought to my attention by Thames Valley Police Force Licensing Officer that on the 11th April 2024 you were convicted of two counts of Sexual Assault on a Female 13 or over by way of intentionally touching a female (no penetration); these are classed as relevant offences under the Licensing Act 2003.

In light of the information provided, under Section 132A (5) of the Licensing Act 2003, I hereby give you notice to make representations regarding the following:

- (a) The relevant offence, foreign offence or immigration penalty that has caused the relevant licensing authority to issue this notice,
- (b) Any decision of a court under section 129 or 130 in relation to the licence, and
- (c) Any other relevant information (including information regarding the licence holder's personal circumstances).

As a Personal Licence holder, you may make representations to the licensing authority licensing@oxford.gov.uk, within 28 days, beginning with the day this notice is issued.

Should you have any queries relating to this matter, please feel free to contact me at the above address.

Yours sincerely,

Emma Thompson
Senior Licensing Compliance Officer



From: [REDACTED]
To: [REDACTED]
Cc: [REDACTED]
Subject: FW: Our ref 05/01415/PER
Date: 05 July 2024 12:18:16
Attachments: [REDACTED]

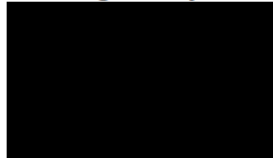
Good Afternoon,

There was a typo on my original email please see below correct version

The Licensing Authority were notified by Alex Bloomfield, Force Licensing Officer, Thames Valley Police that on 11th April 2024, Mr Hugh Anderson, was convicted of two offences of sexual assault on a female 13 or over by way of intentionally touching (no penetration) under the sexual offences act 2003. A copy of this email is attached.

Following this, on 6th June 2024 the Licensing Authority sent via recorded delivery a notice of consideration (attached) to suspend or revoke personal licence under Section 132A (4) Licensing Act 2003 to the following personal licence holder:

Mr Hugh Wayne Anderson



Personal Licence Number: 05/01415/PER

No representation has been received by the Licensing Authority from Mr Hugh Anderson..

The Licensing Authority therefore gives notice under Section 132A (10) Licensing Act 2003 to the Chief Officer of Police that it proposes to revoke the personal licence. The Licensing Authority now invites the Chief Officer of Police to make a representation regarding the issue of whether the licence should be suspended or revoked having regard to the crime prevention objective.

The Chief Officer of Police may make a representation within a period of 14 days beginning on the day this notice is received.

If you have any queries; please don't hesitate to contact me or the licensing department.

Kind Regards

[REDACTED] | **Senior Licensing Compliance Officer | Communities and People | Oxford City Council | Town Hall | St Aldate's | Oxford | OX1 1BX | General Telephone No: 01865 252565 | Post point 3.6**

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APPENDIX FOUR



Protecting Our Communities

Email: [REDACTED]

www.thamesvalley.police.uk

Our Reference: 05/01415/PER

12/07/2024

To: The Licensing Authority (Oxford City Council)

SUBJECT: SECTION 132A (4) LICENSING ACT 2003: NOTICE OF CONSIDERATION TO SUSPEND OR REVOKE PERSONAL LICENCE- POLICE REPRESENTATIONS

Regarding the recent notice by the licensing authority to consider the status of Mr Hugh Anderson's personal licence to authorise the sale of alcohol, Thames Valley Police support such consideration and recommend that the licence is revoked.

Our rationale for supporting such a statement is that despite the serious nature of the offences themselves, there are also serious exacerbating factors to these offences stemming from Mr Anderson's position as a licence holder and as such being in a position of trust, that calls into question his fitness of character.

The circumstances are a matter of public record, and if need be Thames Valley Police will happily answer any questions the sub-committee may have on the incidents and the investigation. However in brief, on the 23/04/2022 and 01/05/2022, involving two different young adult females, Mr Anderson, whilst at the Hi Lo Jamaican Eating house, has approached both females, who were customers at the time of the venue. He has in the latter incident made aggressive sexualised comments and has in both instances physically assaulted both by touching over clothing in a sexualised fashion. He was charged and found guilty by Oxford Crown Court of offences contrary to section 3 of the Sexual Offences Act 2003.

Whilst hearsay has no place in crown court proceedings, it is permitted under the Licensing Act in the confines of a licensing hearing. It should therefore be noted that it was suggested in a victim statement for the offence committed on the 01/05/2022 that when the victim subsequently spoke to door supervisors working at the Hi Lo on the night, they stated 'YEAH HE GETS LIKE THIS WHEN HE IS DRUNK'.

This suggests that this behaviour has happened before.

It also suggests that Mr Anderson was to a degree in an intoxicated state, which of course clouds ones judgment.

Indeed, in the first instance it is documented in the victim statement that she bought Mr Anderson a can or Red Strip beer, so was drinking.

Whilst there is no offence of drinking whilst on duty for a personal licence holder, in an environment where an intoxicating substance is prevalent and as such by medical definition most of the public on site are to one degree or another deemed to be in a vulnerable state, a personal licence holder is charged with the supervision/administration of that intoxicating substance in the same way a pharmacist does per se.

In other words the public should have trust in the safety of these locations. Key to this is the character of those the licensing authority and the responsible authorities give that permission to.

It should be noted with regard to Mar Anderson's character and behaviour, that he was reminded by this office on a couple of occasions prior to his court appearance, that he had a legal duty under section 128 of the Licensing Act 2003, to disclose to the court at the start of proceedings that he held a personal licence to authorise the sale of alcohol issued by Oxford City Council.

Upon making enquiries with the Judge, it is confirmed that Mr Anderson did not disclose this.

Being able to authorise the sale of alcohol, and thereby being put in a position of responsibility and impact over the night out of a member of the public who has chosen to go out and socialise in Oxford is in itself one of great personal responsibility.

Faith and trust is placed in that individual by the named responsible authorities and the licensing authority.

Faith and trust is also placed in the authorities by the public to ensure that under our own duty to promote the four licensing objectives (promotion of public safety, prevention of crime and disorder, prevention of public nuisance and protection of children from harm), we act accordingly to protect them and ensure the licensed premises of the city are safe.

In a climate, where violence against women and girls (VAWG) offending is a priority for the Home Office, this is the very sort of matter that needs to be dealt with fairly but robustly.

All of us, licensing authority, named responsible authority, licence holder, personal licence holder, designated premise supervisor, SIA licensed door staff, bar staff etc. are licensing practitioners vested in ensuring that Oxford is safe and responsible place for the public to go out in and all of us must ensure that Oxford is a beacon that promote Oxford as a safe and pleasant place to socialise in.

Mr Anderson has fallen short of that expectation.

It is no light matter to consider rescinding such an authorisation, but in this matter, the breach of trust and the assault on the two victims warrants it in this instance.

Mr Anderson has been found guilty of serious relevant offences and as such, it is the recommendation of the police to the licensing committee to revoke the personal licence.

----- End -----