**Barton and Northway Regeneration Strategy**

Oxford City Council

**AUGUST 2013**

PREPARED BY

Prepared by: Roland Chain Morris

Economic consultant

Approved by: Paul Comerford

Director

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| Rev No | Comments | Checked by | Approved by | Date |
|  |  |  |  |  |
| 1 |  | RCM | PC | 10/05/2013 |

AECOM Planning Design and Development

MidCity Place, 71 High Holborn, London, WC1V 6QS

Telephone: 020 7645 2000 Website: http://www.aecom.com

This document has been prepared by AECOM Limited for the sole use of our client (the “Client”) and in accordance with generally accepted consultancy principles, the budget for fees and the terms of reference agreed between AECOM Limited and the Client. Any information provided by third parties and referred to herein has not been checked or verified by AECOM Limited, unless otherwise expressly stated in the document. No third party may rely upon this document without the prior and express written agreement of AECOM Limited.

1. Background
   1. This Strategy sets out how the new Barton development in northeast Oxford will contribute to regeneration, in particular of the neighbouring communities of Barton and Northway.
   2. The Barton extension site is a major parcel of land by the A40 at the eastern boundary of the City of Oxford. From 2014 this will be developed into a major new community providing up to 885 new homes, as well as new leisure facilities, green space and services. Development will be undertaken in phases from 2014 over five to eight years, and is led by the Barton Oxford LLP, a new joint venture established between the Oxford City Council and Grosvenor Developments Limited.
   3. For some years, developing this site with new housing has been identified as a crucial opportunity for Oxford and an important part of the City’s regeneration strategy, for two reasons. First, it will play an important role in meeting Oxford’s need for housing, in particular increasing the stock of social rented affordable housing (the development will include at least 40% social rented housing). All the housing will contribute to Oxford’s wider regeneration objectives.
   4. Secondly development on the site offers an opportunity to catalyse regeneration in the neighbouring Barton and Northway Estates. These two estates were constructed as council housing in the 1940s and 1950s and are today home to more than 9,000 people, around half of whom are social tenants. While these are strong communities with many long-term residents, they are also two of the most deprived areas in Oxford (with Barton amongst the most deprived 20% in the country). Regeneration in these areas is a key priority for Oxford City Council and its partners.
   5. Regeneration offers opportunities to catalyse regeneration on these estates, including through:

* Improved integration across the A40;
* New sources of local employment;
* New housing choices;
* New leisure and community facilities in the development, and associated services;
* The opportunity to fund improvements to facilities in neighbouring areas, and additional services and social regeneration programs, through developer contributions.
  1. As such, maximising regeneration impact is a core objective for the development. There is a need for a clear approach for how the Barton Oxford LLP, City Council and partners will work together to contribute to regeneration. The purpose of this document is to set out this approach.
  2. The remainder of the document is structured as follows: Chapter 2sets out the **policy context**; Chapter 3describes the key **regeneration challenges** **in Barton and Northway**; Chapter 4sets out **existing assets and initiatives** in these areas; while Chapter 5 describes **the Barton development** and the opportunities it will bring.
  3. Based on this, Chapter 6establishes the five **key regeneration objectives** in which the Barton Development can have an impact through implementation, and outlines potential projects and actions from a physical, economic and social perspective.
  4. The remaining chapters set out the need for further agreement and significantly development of the projects themselves in order to complete the Regeneration Strategy. This will include **project development and** **stakeholder engagement,** work on funding sources, the need to define d**elivery mechanisms and phasing**, and the need for a consolidated **delivery plan** with details of project ownership, costs and actions required to implement the Regeneration Strategy.

1. Policy Context
   1. **The prescribed role of the Barton development in local and wider regeneration objectives has been clear for some years and is clearly embedded in a range of planning and policy documents.**
   2. At the Oxford level, these include:

* Oxford’s **Regeneration Framework to (2009-2026),** which sets out Oxford’s approach to regeneration and development of the new site as one of five key regeneration projects.
* Oxfordshire’s **Local Investment Plan (2010),** which identifies bringing forward 1,000 new homes in Barton and regeneration in Barton and Northway as a top priority scheme.
* Oxford’s **Core Strategy (2012),** whichidentifies Barton and Northway priority regeneration areas, and designates the adjoining land as a strategic development site for 800-1,200 new homes intended to stimulate regeneration in neighbouring areas.
  1. At the local level, these are expressed in:
* The **Barton Area Action Plan (2012)**, which sets out requirements for developing the site including delivering a strong and balanced community; catalysing regeneration of neighbouring estates; and ensuring accessibility and integration with surrounding communities.
* The two **Area Regeneration Plans** for **Barton** and **Northway** **(2012),** developed by the relevant Neighbourhood Partnerships, set out the priorities and aspirations for regeneration in these communities and a detailed action plan for social and physical regeneration projects to achieve these.
  1. Alongside other relevant strategies the following documents and funding bids should be noted:
* The **Oxford** and **Oxfordshire Sustainable Community Strategies**
* The **Oxford Affordable Housing SPD, Planning Obligations SPD** and **Sites and Housing DPD**
* The **Oxford Economic Growth Strategy**
* **The Oxford City Deal** which that will secure housing, growth and infrastructure funding.

3 Regeneration Challenges in Barton and Northway

|  |
| --- |
| **Provisional map –** |

* 1. Barton and Northway lie at the North Eastern edge of Oxford’s urban area adjoining the A40. They were built by the Council as housing estates in the 1940s and 1950s and around half of their households remain social tenants to this day. Barton is surrounded by agricultural land to its North and East, separated from adjoining communities by the A40 to the South. Northway is more closely linked to surrounding areas, with its south-eastern edge dominated by the adjoining John Radcliffe Hospital.
  2. Over 5,500 people live in Barton, and 3,300 in Northway.[[1]](#footnote-1) Barton’s population is relatively stable, with around 13% turnover every year; while turnover in Northway is slightly higher, at 24% (similar to the rate across Oxford).[[2]](#footnote-2) Northway is notable for its ageingpopulation – with 13% of its population aged over 65, compared to around 10% across Oxford. Barton’s population tends to be younger – with 27% of residents aged under 18, compared to 19% across Oxford.[[3]](#footnote-3) Roughly half of households in Barton and Northway occupy socially rented homes, with most of the remainder being in privately owned homes.
  3. Both are among the more deprived areas in Oxford, though deprivation in Barton is more acute. Two of Barton’s output areas are among the 20% most deprived in the UK, and the 7% most deprived in Oxford. In contrast, Northway’s output areas rank within the 35% most deprived in the UK, and the 30% most deprived in Oxford.
  4. In 2010, 28% of Barton’s residents lived below the poverty line, (compared to 12% across Oxford) and 42% of Barton’s children lived in poverty – although the poverty rate in Northway was significantly lower. Poverty among the elderly is particularly acute – with over 38% of over-65s in Barton and 23% in Northway living in poverty, compared to 17% across Oxford.[[4]](#footnote-4)
  5. From the data and resident feedback we identify the following as some of the key regeneration challenges in Barton and Northway:
* **Housing and the physical environment.** The area’s housing stock is ageing with a large proportion of social housing, but a significant amount has been improved above the Decent Homes Standard. The private rented stock is however often in poor condition. Resident surveys have identified the need to improve housing, public space and community facilities. Housing deprivation is one of the major contributors to the area’s IMD scores.[[5]](#footnote-5)
* **Employment.** While not exceptionally high, unemployment rates in both areas lead the Oxford average, and residents of both areas are over-represented in routine and semi-routine occupations.[[6]](#footnote-6) Crucially, in Barton 18.3% of working-age residents in Barton are claiming some sort of working-age benefit, nearly twice the Oxford rate (9.3%).[[7]](#footnote-7)
* **Qualifications and skills.** Closely linked to employment, qualification and skill levels are relatively low. In 2011 over 25% of Barton residents, and 19% of Northway residents, had no qualifications – compared to 13.6% across Oxford.[[8]](#footnote-8) Surveys have identified a need for training and skills development, yet many residents lack the confidence or basic skills to engage with adult learning.
* **Educational attainment.** In the three years up to 2010 only 26% of school leavers in the two areas achieved 5 A\* to C GCSEs including English and Maths – compared to 41% across the City, and over 50% nationally. Meanwhile, nearly 10% of 16-18 year olds in Barton are not in education, employment or training (NEET) – compared to 6.3% across the City.[[9]](#footnote-9)
* **Health.** Barton is among the most health deprived areas in Oxford and England as a whole – with life expectancy up to two years below the Oxford average.[[10]](#footnote-10) Health is less of a challenge overall in Northway but there are specific issues related to the elderly population. Much higher proportions of the elderly population are claiming disability benefits.[[11]](#footnote-11)
* **Crime and antisocial behaviour.** Levels of community trust in the police have improved significantly in both Barton and Northway over recent years. However, crime levels remain relatively high especially in Barton. Residents identify community safety, especially addressing antisocial behaviour, as a priority.





Pupils attaining 5 GCSEs at A\*C including English and Mathematics (2007-2010): Northway and Oxford

Matrix showing contributors to IMD score in Northway

Matrix showing contributors to IMD score in Barton

1. Existing Assets and Regeneration Initiatives
   1. The Strategy must build on the key community assets, and regeneration initiatives, currently underway in Barton and Northway.
   2. The production and implementation of the Barton and Northway Regeneration Plans are steered by the communities Development team withinOxford City Council.

**Barton**

* 1. Regeneration in Barton is led by the **Barton Neighbourhood Partnership,** bringing together 37 different groups and agencies engaged in the local area. This is supported by a number of sub-groups including the Youth Sub-Group, the Learning Partnership, the Neighbourhood Action Group, and Health Sub-Group.
  2. Alongside the City Council the Partnership has developed an **Area Regeneration Plan** which identifies the following priorities for regeneration in Barton[[12]](#footnote-12):

|  |  |
| --- | --- |
| **Priority** | **Strategic (5-year) Aspirations** |
| Educational attainment | Lifting primary and GCSE attainment rates, improving community and parental involvement in schools |
| Community learning | Lifting adult qualification rates to 70% |
| Employment | Reducing benefit dependence by developing employment opportunities and increasing personal employability |
| Positive youth development | Develop a comprehensive youth programme |
| Health and social care | Bridge the gap with Oxford average life expectancy, widen access to healthcare and address specific health challenges |
| Community development | Build community capacity, foster social inclusion, address the issues relating to integration with the new development |
| Housing and environment | Ensure ‘high quality, sustainable and low energy’ accommodation for all, conserve and enhance green spaces and involve tenants and residents in area improvement |
| Community safety | Work in partnership to tackle crime and anti-social behaviour |

* 1. These priorities are supported with a detailed action plan.
  2. Besides these activities, physical improvements include proposed improvements to Bayards Hill and Ormerod schools, a new Sport Pavilion; an extension to the Barton Pool building to provide a fitness gym. The Play Barton improvements have beenfunded by the Oxfordshire County Council’s Play Pathfinder Program.
  3. Important community assets include the Bayard’s and Sandhills primary schools, the Roundabout children’s centre, and the Barton Allotment. The Barton Neighbourhood Centre, offers community and sports halls, a youth club, learning space, the Barton Advice Centre, and a community cafe (Eatwells), and is managed by the Barton Community Association.

**Northway**

* 1. The Northway Neighbourhood Partnership is in its early stages and as of early 2013 was not as fully developed as the Barton Neighbourhood partnership. The Partnership has also developed an Area RegenerationPlanwhich identifies the following priorities for Northway[[13]](#footnote-13):

|  |  |
| --- | --- |
| **Priority** | **Strategic (5-year) Aspirations** |
| Youth Provision | Develop a comprehensive youth programme focused on positive activity, improved attainment, work opportunities, engagement and reduced anti-social behaviour |
| Educational attainment | Lifting primary and GCSE attainment rates, improving community and parental involvement in schools |
| Community cohesion | Build a harmonious community comfortable with its diversity, and reduce the impact of high social turnover |
| Poverty (elderly) | Bridge the discrepancy with the Oxford average and ensure that there is support and provision for all to access age related benefits. |
| Health and disability | Identify and reduce the sources of health inequalities and the effect of deprivation, child poverty and worklessness |
| Housing and environment | Ensure ‘high quality, sustainable and low energy’ accommodation for all. |

* 1. These priorities are supported with a detailed action plan.
  2. Proposed physical projects include a proposed redevelopment of the Community Centre, including the merging of this with the Sports Hall with football-changing rooms using funding from a nearby housing development, the Cavalier student housing development, a new Northway Playground and the continued development of New Marston Primary School building for additional pupils.
  3. Important community assets in include New Marston Primary School and the Marston / Northway Children’s Centre. The Northway Community Centre – managed by the Northway Community Association– offering a Social Club, IT learning centre used by Age UK amongst others, an older person’s , lunch club and coffee morning and other activities. There is also a Church, the Tower Playbase run by Parasol, and a Sports Hall with football changing rooms by the Sports Pitches. The retail area is diverse and well used by the community the impact of future retail provision in the area, comprising the new superstore on Barton as well as the Marston Road Tesco store was considered in the Retail Assessment to support the current planning application. As the new development on Barton takes place however the impact on Northway will need to be monitored.

1. The Barton development
   1. The significant inward investment and opportunities created by the provision of the scheme and its component parts are a key element of the regeneration benefits for Barton and Northway.
   2. The proposal will deliver the following:

* Up to 885 new homes, of which 40% will be social housing – including family, detached, semi- detached and terraced housing and apartments. This could also include up to 50 new extra care housing units. The completed development will accommodate up to 2,485 residents.
* A new Community Hub building offering space for a variety of community uses, and including a new Primary school with early years facility
* Recreation including a new Community Sport Pavilion, new adult and junior sports pitches, and 400m2 children’s play area
* 1.77 hectares of additional allotments and communal gardens
* A linear park totalling 3.84Ha
* A new food superstore of up to 2000 m2
* The proposal could also potentially deliver a hotel with up to 120 rooms
  1. Once complete it is estimated that the new development would create up to 208 permanent FTE jobs, and further indirect employment. Almost 40% of these jobs would be generated from the new food superstore. The development is also expected to create more than 100 full-time jobs during the period of construction.

1. The Emerging Regeneration Strategy
   1. The Emerging Regeneration Strategy is founded on:

* The challenges, existing initiatives and priorities identified above;
* Input from previous discussions with residents, community groups, the Barton Oxford LLP and Oxford City Council Partners;
* Areas where it is considered the Barton development can make a difference to physical, economic and social regeneration outcomes.
  1. At this stage of the development of the strategy potential projects and activities are set out at a high level within this chapter. These are organised within five key regeneration objectives, which align with (but do not directly duplicate) the priorities within existing area regeneration plans. These are:
* Housing and Living Environment
* Leisure and Community Facilities
* Community Development
* Education, Employment and Training
* Health and Wellbeing
  1. The potential actions described below will be refined through more detailed planning and discussion with residents and other key stakeholders as set out in Chapter 7. This will eventually feed into a developed regeneration strategy which must address phasing, implementation and incorporate a consolidated Action Plan detailing costs, ownership, funding and approach.

**Housing and Living Environment**

|  |  |
| --- | --- |
| **Relevant Priorities within existing Area Regeneration Plans** | |
| **Barton**  **Housing and Environment.** Ensure ‘high quality, sustainable and low energy’ accommodation for all. Conserve and enhance natural and green spaces in the area. Involve tenants and residents in the housing and environmental improvements in the area.  **Crime and Anti-Social Behaviour.** Work in partnership to tackle community safety issues in Barton with a focus on crime and anti-social behaviour. | **Northway**  **Housing and Environment.**Ensure ‘high quality, sustainable and low energy’ accommodation for all. |

**Introduction**

* 1. With an ageing housing stock and high proportion of social rented homes across both Barton and Northway, housing quality is a key regeneration challenge. The Area Regeneration Plans place a priority on improving housing and the wider living environment, and related to this on addressing crime and anti-social behaviour.
  2. At a wider scale, demand for housing in Oxford is significant and growing with over 6,000 households on the Housing Register for affordable housing. Housing provision is a strategic priority for the City as a whole. Regeneration and planning policy clearly sets out an important role for the Barton development in meeting housing need.
  3. The development offers significant opportunities to address housing and the living environment through both physical and social initiatives. As such, this is a key priority.

**Direct development opportunities within Barton and Northway**

* 1. Development opportunities for site redevelopment should be explored to provide new homes in Barton or Northway. Such interventions could represent a significant opportunity to improve housing and environmental quality through physical investments in the provision of housing stock allied to existing social programmes.
  2. A **site appraisal exercise across Barton and Northway** would highlight and prioritise a limited number of site specific opportunities for direct intervention in the provision of new housing. The study’s remit should include an understanding of City Council land and assets in order that it recognised opportunities to make best use of such assets. The benefits of control and delivery should be assessed as part of the site assessment process. The scope of the study should include a high level understanding of feasibility (including density, access, massing) across a small number of sites to demonstrate the viability or otherwise of such individual sites. These sites should be assessed in terms of delivery timescales and funding opportunities and prioritised.
  3. The study could consider and appraise the **merits of a conventional approach or concepts and products** such as a system build, volumetric or modular housing product that has a repeatable nature which will support the asset management programme but drives higher standards of energy efficiency and space.
  4. The City Council have started preliminary work to identify potential housing development opportunities from within its housing stock on Barton and Northway. This study is considering existing and former garage sites and other areas where better use could be made of land through redevelopment or modernisation, subject to an assessment of the feasibility and viability for new schemes that could be developed. The principle aim being to explore opportunities to increase the amount, type and range of residential accommodation in the local area.

**Relocation opportunities for existing residents of social housing**

* 1. The possible **relocation opportunities for occupants of the existing homes** in Barton / Northway to the new developmentshould be further explored and understood. Oxford City Council operates a Choice Based Lettings system which does not allow for residents of Barton and Northway to be prioritised over others in need of housing across the City. However, the potential for maximising opportunities for these residents on the Oxford Register for Affordable Housing to become transfer applicants should be better understood, where they qualify for a move to the new development based their current housing band. Under-occupation could be one such locally determined additional preference.
  2. Depending on the results of such analysis, not only for individual dwellings but among groups of homes it may highlight redevelopment opportunities within the existing communities of Barton and Northway.
  3. The creation of conditions that encourage social integration, should include the development of a study / strategy in place to ensure this integration takes place from now rather than day one of the commencement of the development. **Providing new open space and linkages**
  4. As part of the scheme a significant amount of **open space** will be provided. This will include:
* The new Linear Park and associated facilities;
* Improvements to Bayswater Brook and walking routes and hedgerows;
* The establishment of green link to Play Barton; and
* Greening opportunities around the new junctions on Barton Village Road.
  1. Both the existing communities and the new residents will also benefit from **new connections** that will link new open spaces, facilities and services across a strong and well connected arc from Northway through to Barton. This will be facilitated by thecreation of new public transport, pedestrian and cycle linkages that will be delivered as part of the scheme. These links will encourage ‘ownership’ of both open spaces and facilities in the new development by existing residents of Barton and Northway who will have clear links and opportunities to access and benefit from the schemes open spaces and facilities such as the Community Hub and foodstore. This will include:
* A new and safe public transport, pedestrian and cycle link across the A40 to Northway;
* New pedestrian links within the Linear Park and communal space to the south of the existing allotments.
* A link between Play Barton and the new Linear Park.
  1. To maximise the impact of these improvements the City Council should **work closely with local groups** including the Housing and Environment Neighbourhood Partnership subgroup, Barton Youth Partnership and other community groups – in order to address environmental issues in the existing and new communities, and involve these groups in the definition of the facilities provided.

**Climate Change**

* 1. Low Carbon initiatives proposed in the Northway Area Regeneration Plan will be built upon by providing **car charging points** within residential dwellings at the commercial centre and car club spaces. The potential of a link to Mini in the provision of demonstrator vehicle(s) and /or contributing to charging point provision as part of wider car club initiative should be explored and links made to the Oxford Electric Vehicle Partnership.
  2. Low Carbon Barton has now taken forward proposals which have secured **solar powered panels to be fitted to the roof of the Barton Neighbourhood Centr**e

|  |
| --- |
| **Summary of Potential Actions** |
| * Direct development opportunities for site redevelopment to provide new homes in Barton or Northway – building on site appraisal exercise and considering alternative housing concepts. * Relocation opportunities for occupants of homes in Barton and Northway to the new development – considering how opportunities for existing residents could be maximised within the Oxford Register for Affordable Housing. * New pedestrian and cycle linkages and improvements to public space in adjoining communities – working closely with local groups to define new facilities and maximise their impact * Tie into existing Low Carbon initiatives such as providing car charging points at the commercial centre and car club spaces. |

**Leisure and Community Facilities**

|  |  |
| --- | --- |
| **Relevant Priorities in existing Area Regeneration Plans** |  |
| **Barton**  **Housing and Environment.** Ensure ‘high quality, sustainable and low energy’ accommodation for all. Conserve and enhance natural and green spaces in the area. Involve tenants and residents in the housing and environmental improvements in the area.  **Objective 5. Health & Social Care.**Bridge the discrepancy between Barton and the Oxford Average. Ensure that there is support and provision for all to access adequate health care, to improve and increase the leisure opportunities in Barton, address issues relating to alcohol abuse, obesity and mental health. |  |

**Introduction**

* 1. Improving leisure and community facilities is a central opportunity stemming from the new development. This links closely with some of the challenges identified in the Area Regeneration Plans including health, education, community provision and enhancing the living environment.

**Providing new leisure and community facilities within the development**

* 1. The key opportunity from the new development is the range of **new facilities and physical improvements** that can facilitate an enhanced range of activities and through their provision encourage social integration and community development. The proposed facilities include**:**
* The Community Hub building offering space for a variety of community uses, and including a new Primary school;
* Informal and formal recreation including a new Community Pavilion, new adult and junior sports pitches, and children’s play area
* Two Local Equipped Areas of Play (LEAPs) are to be situated in the community hub and the Linear Park
* Improvements and additions to the existing allotments and the provision of new communal gardens; and
* The creation of a new Linear Park linked to Play Barton.
  1. The **spaces and services to be provided in the new Community Hub** will need to be developed further through discussions with the County Council and the opportunities for dual-use of the new school. These could potentially include:
* Adult learning
* Breakfast and after school clubs
* Health and well-being classes
* Adult training
* Keep fit classes
* Faith groups
* Playgroup / Crèche facilities
* A library ‘link’
  1. These must be developed in order that the provision of services and facilities is **complementary to the role of existing and newly planned community centres in Barton and Northway** which will continue to provide essential services for the new and existing communities. There must be no duplication or dilution of role of these existing facilities.
  2. The **further definition of leisure and recreation facilities in the Linear Park and the Community Hub should be undertaken through engagement with the community**. In this way the community can assess need and consider the merit of trim trails, types of outdoor gym equipment, other elements of natural play, making best use of the water in the park, contributing to the design of any features or the nature of the play equipment in the Local Equipped Areas of Play (LEAP’s). This will enable provision to be tailored to needs and complement provision in Play Barton. It could include a focus on equipment for younger children (in response to the new provision in Play Barton for older children and the new community demographic) and the provision of facilities for the over 60’s which has emerged as a defined community need.
  3. The potential uses of both the new and existing facilities should be maximised through **access agreements and engagement with potential users** including private operators, social enterprises, faith groups and key service operators such as the Bury Knowle health practice and the police.

**Improving facilities in Barton and Northway**

* 1. Investigations are currently on-going into improvements to facilities in neighbouring communities.Given the plans for the new Northway Community Centre these investigations are recommended to be focussed on the role and capacity for **improvements at the Barton Neighbourhood** Centre or other key community venues. Plans for improvements require further development with current and potential future users. This is the key focus in terms of financial contributions to facility improvements that will be captured within the Section 106 agreement.
  2. Key areas for improvement at the Barton Neighbourhood Centre are the **enhancement of the Bury Knowle satellite surgery** in order to continue to encourage the provision of such a key service for new and existing residents. This could include improvements to the waiting area and the investigation of unused space in the Barton Neighbourhood Centre for any expansion or relocation of the service to enable longer opening hours and/or the permanent location of a GP at the Barton Neighbourhood Centre in line with need created by the new population of over 2,000 residents.
  3. **Improvements to the Police facilities at the Barton Neighbourhood Centre** will be investigated in order that it can fulfil its role for both new and existing residents and on completion of the development support provide facilities for any additional (to be defined) PCSOs who would seek to use facilities within Barton to serve the new and existing community. The role of such space for ambulance touchdown space should be investigated. These services, along with other key services (health) should be provided at the Barton Neighbourhood Centre in order to maintain that centres role in the provision of such services and encourage integration between the new and existing communities.
  4. There are two units within Underhill Circus that have been without tenants or are being occupied for storage space for the adjoining unit. There is thereforethe potential for **interventions at Underhill Circus** to provide new shops or temporary uses and enhance the role of this neighbourhood centre that can complement any provision within the new scheme. A key opportunity that could potentially be explored would be a **community or pop-up shop**. At the appropriate time this could offer easy access to training opportunities and linking into related local community groups. Anotherpossibility is the reinstatement of post office provision.Further work is needed to understand the scope for such intervention including the nature and length of leases at Underhill Circus.
  5. The **Barton Church Hall on Bayswater Road** has been declared not fit for purpose by surveyors for the Oxford Diocese. It currently provides essential space for community groups including the scouts and brownies and a space for other community groups to meet. The structure would need assessing to see if improvements could be made or indeed whether this does represent an opportunity for wider redevelopment alongside the re-provision of a new community facility. The site ownership and lease arrangements need further exploration in order to assess the potential for intervention.
  6. An additional opportunity is to support the **wider use of existing school facilities** that seek to provide a range of accessible spaces and places for varying activities. This could include the New Marston Primary and Bayard’s Hill School. The former would build on the aims of the Friends of New Marston Primary to establish the school as a hub for community activities.
  7. There may be other opportunities to improve facilities within the existing communities and these will require further assessment to understand how they could be better utilised or improved to offer as wide a range of spaces as possible for community activities for an expanded population outside the confines of the new development itself.

|  |
| --- |
| **Summary of Potential Actions** |
| * Provide new leisure and community facilities within the development, including the Community Hub * Maximise the impact of new facilities and services through consultation with the local community and engagement with service providers * Improve existing facilities in Barton and Northway, especially the Barton Neighbourhood Centre – including enhancing the Bury Knowle Satellite Surgery and police facilities. * Explore new locations such as empty shops in Underhill Circus, the Barton Church Hall or existing school facilities. |

**Community Development**

|  |  |
| --- | --- |
| **Relevant Priorities in existing Area Regeneration Plans** |  |
| **Barton**  **Youth Provision.** To develop a comprehensive programme of positive youth development activities that benefit young people and the whole community by building personal confidence and self-esteem, improving educational attainment and providing positive and inspiring role models in the community for young people to aspire to.  **Community Development.** To work alongside people in communities to help build relationships between key people and organizations and to Identify common concerns and solutions. To help address the community engagement issues resulting from the new Barton development and the integration of the new community with the current community. | **Northway**  **Youth Provision.** Full time programme that supports the youth community as well as individuals, benefiting young people and the whole community through positive activity, improved attainment, training and work opportunities, engagement and reduced ASB  **Community Cohesion.** Build a more harmonious community comfortable with its diversity. Reduce the impact of high social turnover in a community.  **Poverty (Elderly).** Bridge the discrepancy between Northway and the Oxford Average. Ensure that there is support and provision for all to access age related benefits. |

**Introduction**

* 1. A critical requirement for the new development is that it integrates successfully with the communities of Barton and Northway. In addition, with the arrival of nearly 2,500 new residents – as many as 1,000 of whom will live in social housing – it will be essential to create a cohesive new community. With the establishment of the Regeneration and Neighbourhood Management Partnerships and new social regeneration initiatives, Barton and Northway are building their community capacity. The Area Regeneration Plans also identifies fostering social inclusion and building community cohesion as key priorities.

**Community Engagement Strategy**

* 1. The scheme development has already involved extensive community engagement to date but now needs to build a foundation for continued engagement during detailed design and scheme delivery. The development of a **Community Engagement Strategy** working alongside this document can set out a phased approach to community engagement over the next ten years.
  2. The current organisations and sub-themes need to be assessed in order to understand their capacity to develop ensure that both existing and new organisations are actively engaged in the development of future social and physical regeneration initiatives. This should not be an exercise in duplicating current roles but must be able to provide the local conduit to assist in the delivery of projects within the new Strategy. These would include potential youth, elderly, healthy living and community safety initiatives; and input into the form and design of any physical interventions including the linear park; community gardens in the space to the south of the existing allotments together with improvements to the Barton Neighbourhood Centre. The Strategy would need to effectively link community needs to any site redevelopment opportunities within Barton and Northway.

**Community Development Trust**

* 1. The Barton Oxford LLP are considering the potential of a **Community Development Trust** to encourage community development and management. The role of the Trust needs to be considered in the context of the Neighbourhood Partnerships and community management models being developed for the community facilities across the City. It will therefore require further definition but could include;
* Commissioning estate management services
* Managing the community access arrangement between the community and the new primary school
* Bringing together the key stakeholders in the success of the new community, including Oxford City Council, Oxfordshire County Council, the new primary school, the Barton Community Association and related bodies such as the allotment association, the new residents’ association, the future retail and commercial occupiers and Grosvenor Developments
* Administering any funds for supporting initiatives that help to integrate the new and existing communities
* Having a role in the management of appropriate properties within the new development or in the existing communities such as vacant shops at Underhill Circus or play areas
  1. The Community Development Trust would be developed in conjunction with existing organisations and representatives such as the Barton Community Association and the Barton Regeneration Partnership. The role of community championsthrough existing theme groups or the establishment of new sub groups should provide a conduit through both regeneration project development and implementation of the development itself. The Barton Community Association has recently proposed a **‘Barton Integration Officer’** post that could fulfil a role in promoting and implementing physical and social regeneration projects across Barton and Northway.

**Communicating with current and new residents**

* 1. Communication to the existing residents is as critical to integration and should be addressed through specific and regular mailings, website updates or existing media. Specifically the **Barton Hands on News** should be used to engage on a regular basis with existing Barton Residents throughout the development process. This free newsletter can provide a consistent update of progress and opportunities linked to the new development. Effective use of Barton Hands on News) can allow the existing community to have a direct influence over scheme specific detailing where community preferences can ensure ‘ownership’ and encourage integration. Northway may wish to explore the potential for developing a similar news publication which would have a local focus but could include similar stories to Barton. A community journalism project is due to start in September. This can offer the opportunity for both publications to be directly involved in street naming, choice over alternative play provision within open spaces across different age groups as examples.
  2. The Area Regeneration Plans also proposed developing a **Welcome Pack for new residents** to encourage integration. Welcome packs can provide information on key services and community facilities and opportunities to get more involved with new and established groups. This will support wider efforts to build involvement with community groups.

|  |
| --- |
| **Summary of Potential Actions** |
| * Develop a long-term Community Engagement Strategy to work alongside this documentpossible role of a Barton Integration Officer facilities.ership subgroup, oul * Consider establishing a Community Development Trust * Assess the potential and role of a Barton Integration Officer * Communicating with current and new residents including through the Barton Hands on News and developing a new resident Welcome Pack |

**Education, Employment and Training**

|  |  |
| --- | --- |
| **Relevant Priorities in existing Area Regeneration Plans** |  |
| **Barton**  **Educational Attainment.**Boost KS1, KS2, GCSE attainment. Improve the community’s involvement in its schools and promote parental involvement in their children’s learning.  **Community Learning.**For more than 70% of the adult population to have at least one formal qualification.  **Employment.**To reduce the number of people who are dependent on benefits by developing the employment opportunities and increasing personal employability. | **Northway**  **Youth Provision.** Full time programme that supports the youth community as well as individuals, benefiting young people and the whole community through positive activity, improved attainment, training and work opportunities, engagement and reduced ASB  **Community Cohesion.** Build a more harmonious community comfortable with its diversity. Reduce the impact of high social turnover in a community.  **Poverty (Elderly).** Bridge the discrepancy between Northway and the Oxford Average. Ensure that there is support and provision for all to access age related benefits. |

**Introduction**

* 1. It is clear from the data and resident feedback that boosting attainment and qualifications and widening access to employment are central challenges for both Barton and Northway, and will underpin the long-term regeneration of these areas. The Area Regeneration Plansprioritise boosting attainment through closer community and parental engagement in learning, and (in the case of Barton) targeting adult learning and employability skills.
  2. The development will create new jobs, as well as the opportunity to further impact local attainment and employment through additional programs.

**Creating New Jobs**

* 1. The development will stimulate the creation of a large number of new jobs, which will widen employment opportunities for local residents. During construction the scheme is expected to generate up to 109 FTE jobs. Once complete it is estimated that the new development would create up to 208 permanent FTE jobs, and further indirect employment. Almost 40% of these jobs would be generated from the new food superstore, while the others would come from other ancillary uses.
  2. However, it will be important to ensure that access to these jobs for local residents is maximised.

**Ho**

|  |  |  |
| --- | --- | --- |
| **Employment Effects from Scheme Operational Components**  **(Based on HCA Employment Densities Guide, 2010)** | | |
| **Barton FTE Employment** | **Operational (2019)** | |
| **Quantum** | **FTE** |
| **Cultural/Community Building** | 145 m² | **4** |
| **Food Superstore** | 1,400 m² | **82** |
| **Hotel** | 120 rooms | **60** |
| **Primary School** | 2 FE | **30** |
| **Retail (High Street)** | 375 m² | **20** |
| **Extra Care Housing** | 50 units | **12** |
| **Total** | | **208** |

|  |  |  |
| --- | --- | --- |
| **Estimated Construction Employment** | | |
|  | **2014** | **2014-2019**  **(Cumulative)** |
| **Annual Output per Worker** | £110,170 | £110,170 |
| **Indicative Construction Costs** | £13,560,000 | £120,000,000 |
| **Construction MYE Generated** | 123 | 1,089 |
| **Construction FTE Generated** | 12 | 109 |

**Maximising opportunities from construction jobs**

* 1. We will work with relevant partners to **encourage** **local participation in construction jobs** during the period of construction. This may include promoting apprenticeships and training opportunities through construction training, and possible house builder links to skills centres through the Oxfordshire Construction Training Group (members of which include Oxford and Cherwell Valley College). We will investigate linking to such construction training initiatives.
  2. The Barton LLP have agreed in principle to comply with the City Council’s policy that seeks to promote a ‘**living wage**’ , which is currently £7.45 per hour. This policy approach will therefore apply to a range of employment opportunities and to tendering contracts that will flow from the new housing-led development at Barton and new jobs created together with other projects and programmes that will benefit the wider area.
  3. One such use would be as an **employment training centre** providing easy access to construction or trade trainingfor local residents (akin to similar provision in Blackbird Leys). This could be pursued in partnership with the Oxford and Cherwell Valley College. Further work is needed to assess the feasibility and demand for this option but it would offer a very visible focus for a key element of regeneration that is the provision of local jobs, apprenticeships and training for existing residents. Existing organisations such as the Barton Job Club together with the Learning Partnership of the NP should be actively involved in the development and implementation of training programmes.
  4. With the construction of a new Community Sport Pavilion at Barton, there may potentially be an opportunity to relocate the existing **Pavilion** to a new site in Barton or Northway and use it as such an employment training centre. An alternative use to explore would be the merits of utilising the pavilion as a satellite to the existing community run cafe (Eatwells) for the provision of a cafe to construction workers.

**Expanding adult learning and associated services**

* 1. We will seek to expand provision and participation in **adult learning and associated services** based in the Barton Community Hub, existing community centres or other facilities. This will build on the existing role of the Barton Regeneration Partnership, the Barton Job Club and the new employment coordinator employed by the Barton Community Association in addressing training and employment needs. Services could include:
* Job readiness workshops;
* One-to-one support;
* Development related Barton Job Club Network sessions; and
* Interview skills training and post employment support.
  1. Specifically there is a clear opportunity to consider **further support to the extension of the Learn2Earn Jet Programme Co-ordinator** currently employed by the Barton Community Association. This role currently provides a focus for such activities but does not have funding beyond March 2014 (TBC).
  2. Alongside this, the **development of links to major employers** (including John Radcliffe Hospital and Oxford Brookes University) should be strengthened in order to expand the training remit beyond that of the development related activities. This, together with existing initiatives, could provide further clear routes to employment opportunities for local residents to take advantage of improved physical links to these sites.
  3. The Community Hub within the scheme can play a key role in providing **breakfast and after school clubs for children**.

**Additional training and business facilities**

* 1. The Barton Neighbourhood Centre; Community hub; new pavilion or church community hall would appear to offer the preferred location to provide these facilities.
  2. Another option may be to provide **business start-up or incubation units** or the provision of managed workspace alongside new housing. There is the potential for any such element to link to the provision of units that can accommodate live/work occupation in the development itself. The site assessment exercise set out under Housing and Living Environment section should as part of any high-level demand and viability testing also consider the potential for such units.
  3. The **Eatwells Cafe**, functioning at the heart of an enhanced Barton Neighbourhood Centre could also offer training and work experience for local residents; but urgently needs some funding to ensure its continued operation.

**Superfast Broadband**

* 1. Oxfordshire County Council and the government are currently investing £14m in the provision of broadband across Oxfordshire. Following recent upgrades across the City of Oxford by providers the development will provide secondary ducts in order that suppliers can provide superfast broadband to the new development. This can assist in encouraging the provision of some live-work units within the scheme along the primary street. Further work is needed to understand how this provision might enable such provision to the existing homes in Barton and Northway and/or the wider provision of wifi for the wider community.

|  |
| --- |
| **Summary of Potential Actions** |
| * Creation of more than 100 construction jobs during the period of construction and more than 200 ongoing jobs * Develop schemes and partnerships to promote local participation in construction jobs during the period of construction – and investigate creating an employment training centre possibly based on the reused Barton Pavilion * Maximise participation in adult learning and associated services based in Barton Community Hub, existing community centres or other facilities – building on links to major employers * Explore providing additional training and business facilities such as business start-up units or training based out of the Eatwells Cafe * Investigate providing superfast broadband and-or wifi to live-work units or housing across the area |

**Health and Wellbeing**

|  |  |
| --- | --- |
| **Relevant Priorities in existing Area Regeneration Plans** |  |
| **Barton**  **Health & Social Care.**Bridge the discrepancy between Barton and the Oxford Average. Ensure that there is support and provision for all to access adequate health care, to improve and increase the leisure opportunities in Barton, address issues relating to alcohol abuse, obesity and mental health. | **Northway**  **Poverty (Elderly).**Bridge the discrepancy between Northway and the Oxford Average. Ensure that there is support and provision for all to access age related benefits.  **Health & Disability.**Identify the causes of health inequalities. Reduce the impact of sources such as income deprivation, child poverty and worklessness on health. |

**Introduction**

* 1. Health emerges strongly as a key issue for the surrounding neighbourhoods – in particular, addressing health inequalities, providing access to health for the elderly and bridging the gap in life expectancy in Barton. There is also a need for support services for young people (to support engagement and reduce anti-social behaviour), and for the elderly (given the high rates of pensioner poverty in both areas).
  2. The development offers significant opportunities to improve health and wellbeing through providing additional services and improving leisure facilities and allotments.

**Expanding health and social care services**

* 1. The **enhancement of the Bury Knowle satellite clinic** within the Barton Neighbourhood Centre can play a key role in providing a continued and appropriate level of service for the expanded population. The new **Community Hub can offer a location for additional services** such as mother and baby sessions which will support the expected needs of the demographic of the new population. Both these initiatives will ensure the retention of the local provision of health services for Barton and Northway residents. The Health sub group of the Barton Regeneration Partnership should be involved in the development of these improvements but it should be recognised that delivery of such improvements would be undertaken by the relevant commissioning Health body.
  2. Working with partner organisations we will explore how best to **improve services for youth and the elderly** into provision in the Community Hub and other community facilities. All initiatives should be developed with the respective existing groups / initiatives such as the Barton Health and Fitness Group and the emerging Northway Health Action Plan.

**New leisure facilities and allotments**

* 1. The development will contribute to improved health and wellbeing through the provision of **additional green spaces and leisure facilities** that are linked to existing facilities such as Play Barton. This includes the Linear Park and other newly created green spaces and play provision. The provision of an improved link will encourage the more intensive use of such spaces and provide a strong attractor in both directions.
  2. The Barton Oxford LLP will be undertaking a significant scheme to enhance the Barton Allotment site. This will include improvements to fencing, tree planting, the introduction of a hazel coppice and wetland, the provision of car parking, improvements to the existing building site, a disabled toilet and electricity. It will be key to **maximise the impact of the Allotments** as an enhanced facility and encourage new residents to take up the additional plots provided as part of the new development.
  3. Possibilities include providing starter allotments that are of reduced size and require less maintenance throughout the year and a plot for local primary school students. Consideration should be given to creating **links between Eatwells Cafe and the Allotments**. This could include the use of allotment and community orchard produce at the cafe or local events such as the Barton Bash and/or the creation of a Barton Harvest Festival.

|  |
| --- |
| **Summary of Potential Actions** |
| * Expand the service of the Bury Knowle satellite clinic within the improved Barton Community Centre and provide additional drop-in facilities in the new Community Hub * Explore how best improve services for youth and the elderly into provision in the Community Hub and other community facilities. * Provide additional Green Space and leisure facilities and investigate how existing and new community groups could become involved with these spaces * Maximise the impact of the Allotments including widening use and strengthening links with Eatwells Cafe. |

1. Project Development & Stakeholder Engagement

***In order to provide a Regeneration Strategy linked to the Barton development the following chapters set out a series of next steps that will be further define projects through consultation with residents and stakeholders who will shape the priorities and input into project development in more detail. The following sections are placeholders to set out where next steps need to be undertaken in order to provide a Regeneration Strategy that has a signed up to Delivery Plan to implement.***

* 1. The projects outlined will need significant further development in order to provide a basis for further stakeholder engagement particularly with the wider community. The scheme development and engagement process will highlight the need for further investigation into;
* Funding routes and sources including Section 106 payments
* Current initiatives that can be augmented or brought forward by the project proposals
* Feasibility studies or strategy development required to further define projects
* Viability or cost advice needed to further project development
* Land and property ownership and lease information
* Project ownership and the need for new of existing groups to adapt to enable delivery
  1. Alongside the Barton Oxford LLP key stakeholders in scheme development will include the following organisations.

|  |  |
| --- | --- |
| **Objective** | **Key Stakeholders** |
| **Housing and Living Environment** | Oxford City Council Housing Officers, Strategic Housing Delivery Group, Registered Social Landlords, other key partners |
| **Leisure and Community Facilities** | Sport England, Youth and Play Partnership. Thames Valley Police, Community Safety Partnership, Oxford City Council street wardens, Neighbourhood Action groups, and Allotment Association. Oxford City Council Leisure, Parks and Communities. Barton Community Association. |
| **Community Development** | Oxford City Council, Oxfordshire County Council, Voluntary and Community Sector, Local Community and Voluntary groups, Residents and Tenants groups, other key partners. Barton Community Association |
| **Education, Employment and Training** | Oxfordshire County Council, Oxfordshire Skills Board, Learning Partnership/Job club, Business Link and enterprise agencies, the role of apprenticeships and associated funding. Oxford City Council, Oxfordshire County Council, Oxfordshire Economic Partnership. |
| **Health and Wellbeing** | Clinical Commissioning Groups, NHS Trust Development authority, Bury Knowle surgery. Barton Community Association. |

* 1. The management and engagement at the appropriate stage of project development will be critical. The local Community groups will be engaged through the existing and proposed sub groups of both the Barton Neighbourhood Partnership and the Northway Neighbourhood Partnership alongside such organisations as the Barton Community Association.

1. Delivery Plan

The Delivery Plan, set out below, comprises a summary of the key regeneration projects and programmes that are likely to come forward in the future. It provides details on estimated costs, ownership, funding source and time frame, where these are known. This table seeks to prioritise future projects, align funding streams and provides the basis for consulting with local residents and key partners on the implementation and delivery of these schemes.

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| **Project** | **Proposed Outcome** | **Cost** | **Owner** | **Funding Source** | **Time Frame** |
| Established commitments from City Council budget | | | | | |
| Refurbishment programme for Plowman Tower | Extends life of building (30 yrs), energy/carbon  Savings & improved appearance | £3m | Oxford City Council | HRA Capital | 2017/18 |
| Window replacement programme for properties in Northway | Reduced future rev. repairs, energy savings, improved security | £200k | Oxford City Council | HRA Capital | 2014/15 |
| Barton alleyway improvement programme | Some 17 alleyways in Barton form part of a grading and clearance programme | £17K | Oxford City Council | HRA Revenue | 2013/14 |
| Cultural enhancement to Free Fridays **Youth Ambition Programme** – Film Oxford | Deliver at least two cultural sessions at Leisure Centres (including Barton) for under 19s, as part of the Youth Ambition programme. | No additional cost to OCC, Film Oxford contribute these sessions as part of their commissioning agreement | Film Oxford | Total annual funding from OCC = £25,000 (13/14). This contribution to the organisation’s core costs enables them to deliver a wide range of projects. | By end March 2014 |
| Cultural enhancement to Free Fridays **Youth Ambition Programme** – Fusion | Deliver at least two cultural sessions at Leisure Centres (including Barton) for under 19s, as part of the Youth Ambition programme. | No additional cost to OCC, Fusion contribute these sessions as part of their commissioning agreement | Fusion Arts | Total annual funding from OCC = £28,128 (13/14). This contribution to the organisation’s core costs enables them to deliver a wide range of projects. | By end March 2014 |
| Cultural enhancement to Free Fridays **Youth Ambition Programme** – Pegasus | Deliver at least two cultural sessions at Leisure Centres (including Barton) for under 19s, as part of the Youth Ambition programme. | No additional cost to OCC, Pegasus contribute these sessions as part of their commissioning agreement | Pegasus Theatre | Total annual funding from OCC = £25,000 (13/14). This contribution to the organisation’s core costs enables them to deliver a wide range of projects. | By end March 2014 |
| C R E A T E microfunding | Support grassroots cultural projects in the city. Promoting this through the community’s team. [www.createoxford.org](http://www.createoxford.org) | Annual budget of £3,000 for matching donations at 6 events/year. | City Council Culture Team | OCC Cultural development budget AE18 | By end March 2014, then ongoing subject to budget allowance |
| Culture Fund | Funding for cultural projects in the city. Promoting this through the community’s team. [www.oxford.gov.uk/culturefund](http://www.oxford.gov.uk/culturefund) | Annual budget of £15,000, with 2 rounds of the fund in 2013/14 | City Council Culture team | OCC Cultural development budget AE18 | By end March, then ongoing subject to budget allowance |
| Culture Forums | Skills development workshops for cultural and community organisations on 19 June and 16 October, featuring advice and support from organisations including Arts Council England and Kickstarter. Promoted through the communities team. [www.oxford.gov.uk/cultureforums](http://www.oxford.gov.uk/cultureforums) | Annual budget of £1,000 / year. | City Council Culture Team | OCC Cultural development budget AE18 | By end March 2014. |
| Dancin’ Oxford | Annual dance festival in March, family dance week in autumn, satellite dance events and classes across the city. [www.dancinoxford.org](http://www.dancinoxford.org)  In particular, we will deliver a summer dance project in Barton and develop strategic action plan for increasing level of engagement of young people in dance from areas of high deprivation, linking in with the Youth Ambition Fund and working with Barton Youth Partnership Group. | Tbc, but within dance development budget. | City Council Culture Team | OCC Dance development budget AE19, supplemented by Arts Council England grant funding of £47k and income from other funders. | Summer 2013, then ongoing |
| Museum of Oxford Theatre Jukebox – residencies | This is a digital installation shortlisted for an international award at SXSW festival in Texas. Bespoke Oxford version created by Stand + Stare. It’s available to be booked for month long residencies by community centres, schools, hospitals and arts spaces across the city and county. <http://www.oxford.gov.uk/PageRender/decM/OxfordJukebox.htm> | Cost per residency to be borne by host venue - ~£150 for city venues (this is cost) and ~£475 for county venues (profit will be used for future new curations for the jukebox). | City Council Culture Team | OCC Cultural development budget AE18 paid for the jukebox itself in 2012/13. | From summer 2013. |
| Funding provided by other bodies and or partners | | | | | |
| Broadband Ultrafast Fibre to Premises | Vouchers to the value of £3k to be offered to SME’s, sole traders and home workers across Oxford City to enable ultrafast broadband (100 mb/s) from cabinets to premises | Dependent on number of vouchers applied for | Vouchers will be paid through Oxford City Council | Funding of £3.1m has been applied for (to cover across the City) as part of the City Council’s revised bid to Government through the Urban Broadband Fund (Oxford Super Connected Cities Project) | Government accepted City Council bid June 2013.  If agreed funding must be spent by March 2015 |
| Christmas Light Night – lantern making workshops and parade | Engage up to 12 schools across the city in lantern making workshops for Christmas Light Night. | Approximately £12k for workshops and materials for 500 young people and managing the lantern parade itself. | City Council Culture team | OCC Events budget AE15. This has been fully paid for by sponsorship from MINI Plant Oxford in previous years (£12k) and we hope to continue with this sponsorship in future. | Promotion of workshops July-Sept, Workshops Oct-Nov. Event Nov 2013. Annual. |
| Established Commitments under Barton Section 106 Agreement | | | | | |
| New junction at A40 and corridor works | New junction at A40 , corridor works together with noise reduction, lighting and traffic calming measures | £2.72m | Oxfordshire County Council | Section 106 Agreement |  |
| Associated highway works | Measures to reduce speed limit, alterations and improvements to Cherwell Drive / Marston Road and Headington Roundabout | 728k | Oxfordshire County Council | Section 106 Agreement |  |
| Public Transport Infrastructure | Provision of public transport infrastructure and new bus service proposals | 850k |  | Section 106 Agreement |  |
| Barton Pool | Improvements | £170 k | Oxford City Council | Section 106 Agreement |  |
| Indoor Leisure | Improvements to indoor leisure provision | £203k |  | Section 106 Agreement |  |
| Allotments | Improvement s to Allotment to include fencing, tree planting and other facilities. Potential to create better links between Eatwell’s café and allotments | £210K | Oxford City Council | Section 106 Agreement |  |
| Links between Linear Park and Play Barton | Formation of new links between Linear Park and Play Barton | £10K | Oxford City Council | Section 106 Agreement |  |
| Linear Park Activity Trail | Creation of activity trail | £30K | Oxford City Council | Section 106 Agreement |  |
| Public Open Space | Strategic Management of Public Open Space | £345k |  | Section 106 Agreement |  |
| Sports Pitches | New Sports Pitches | £225k |  | Section 106 Agreement |  |
| Pavilion | Building of new pavilion | £750k |  | Section 106 Agreement |  |
| Children’s Play Area | Creation of new Children’s Play Area | £100k |  | Section 106 Agreement |  |
| Bayswater Brook | Improvements to brook |  |  | Section 106 Agreement |  |
| New Community centre | New Community centre | £250K |  | Section 106 Agreement |  |
| Community Infrastructure | Day Care / Resource centre | £183k |  | Section 106 Agreement |  |
| New Primary School and Community hub | New primary school and community hub | £7.4m | Oxfordshire County Council | Section 106 Agreement |  |
| Temporary Primary School provision | Temporary school provision including transport and relocation costs | £760k | Oxfordshire County Council | Section 106 Agreement |  |
| Secondary School Provision Places | Contribution to fund new secondary and sixth form places generated from the new housing development | £3.1m | Oxfordshire County Council | Section 106 Agreement |  |
| Special Education Needs | Contribution to Special Needs places generated by development | £146k | Oxfordshire County Council | Section 106 Agreement |  |
| Early Years Provision | Space provided in hub, but if not contribution sought | £69k |  | Section 106 Agreement |  |
| Libraries | Infrastructure improvements to meet additional demand at Headington Library | £88k | Oxfordshire County Council | Section 106 Agreement |  |
| Strategic Waste Management | Mitigation of impacts of additional pressure on waste recycling centre and new site at Redbridge | £38k | Oxfordshire County Council | Section 106 Agreement |  |
| Employment and Training | Package of employment training programmes including apprenticeships, possible funding towards Barton Job Club and extension to include Northway area. | £50k | Oxford City Council working with key partners, providers and Skills Board | Section 106 Agreement |  |
| Health | Increase site, capital costs and one year rental for GP surgery to Bury Knowle satellite clinic within the Barton Community centre | £200k |  | Section 106 Agreement |  |
| Public Art | Subject to agreed programmes and or commissioning work | £200k | Oxford City Council | Section 106 Agreement |  |
| Agreed funding from Council budget holders (not already committed) | | | | | |
|  |  |  |  |  |  |
| Proposal but no funding agreed at present | | | | | |
| Barton external Insulation/roofing programme for Howard Houses | Improved insulation / appearance | £800k | Oxford City Council | HRA Capital and ECO funding (50:50 split) | 2014/15-16/17 |
| Create job description for new post for City-wide skills / training coordinator | Appoint ‘Ground-work’ consultant to prepare a job description to create a new post for a person to take an overview of the skills / training needs for the City as a whole and with a particular focus on Barton / Northway. | £5k | Oxford City Council; Oxfordshire Skills Board | Expected to comprise a range of existing funding sources to create one-pot | August / September 2013 |
| New post for City-wide skills / training coordinator | To appoint a full-time person on contract to work with skills / training providers; developer and all relevant agencies to identify key sectors of future job growth within the City; such as constructions and retail / hospitality. Then work with all parties to develop skills / apprenticeship / training programmes that will deliver 5-10 programmes which will benefit the City as a whole and the local Barton / Northway area. Post to have strategic overview looking at major projects (Barton; Westgate; Oxpens; Station site; and Northern Gateway) and the likely jobs generated, such as construction apprenticeships. Then assess how some of these can be made available to local people in Barton and Northway. |  | Oxfordshire Skills Board; Oxford City Council; Works and Pension Dept. | Expected to comprise a range of existing funding sources to create one-pot | November 2013 – January 2014 |

**Proposed phasing and delivery of residential development**

The table below provides details about the mix of housing and apartments that will be developed on the new Barton site; together with the expected phasing of the new residential development.



Appendix I: Existing Area Regeneration Plans for Barton and Northway

|  |  |  |
| --- | --- | --- |
| **Barton** | | |
| **Priority** | **Strategic (5-year) Aspirations** | **First year operational outcomes** |
| 1. Educational attainment | Lifting primary and GCSE attainment rates, improving community and parental involvement in schools | 1.1 Transition Projects involve partnership between Transition Learning Mentors from Cheney School and Bayard’s Primary.  1.2 Partnership work between Bayard’s Primary School, Roundabout Children’s Centre and Oxford City Council’s Communities and Neighbourhoods Team improves community involvement in educational attainment.  1.3 Improved community involvement in schools through Communities and Neighbourhoods support to the Christmas Fair, Learning Fayre (2013) and annual Barton Bash events  1.4 Create links between Thrive, Barton Allotment Associations and schools through forest school pedagogy and school involvement in community gardening, conservation and art projects. |
| 2. Community learning | Lifting adult qualification rates to 70% | 2.1 To promote joint working between learning providers and community organisations and encourage learning providers to provide courses to meet local need  22 To develop the necessary stepping stones to enable all residents to have access to learning.  2.3 To further develop the idea of a continuum or ‘pyramid of learning progression’  2.4 To foster the obvious links between Learning & employment. |
| 3. Employment | Reducing benefit dependence by developing employment opportunities and increasing personal employability | 3.1 To employ a Coordinator to oversee the development of the job club so that it better meets the needs of both local people and employers.  3.2 Support local residents to become job ready and either provide or signpost them to training, employment and volunteering opportunities.  3.3 Provide customised, impartial, client centred IAG on careers, training, education and employment  3.4 Provide in house support and training for mock interviews, Job Searching, CV writing and basic IT skills. |
| 4. Positive youth development | Develop a comprehensive youth programme | 4.1 To reinvigorate the Barton Youth Partnership and ensure that ALL organisations involved in youth activities regularly attend and take an active part in meetings.  4.2 Reemphasise the need for all potential projects to be formally proposed and agreed by the partnership before being implemented.  4.3 Identify the need for additional projects / activities that would be of particular interest to local young people.  4.4 Encourage the formation of a Youth Committee to allow young people to actively participate in the management of their activities.  4.5 Gather and collate attendance and achievement data from all partners. |
| 5. Health and social care | Bridge the gap with Oxford average life expectancy, widen access to healthcare and address specific health challenges | 5.1 Work with PCT and other health providers to look at the issues affecting Barton resident’s health  5.2 Set up NP sub group to discuss and develop a holistic action plan taking into consideration the impact of other priority areas  5.3Agree monitoring criteria that can measure the impact of projects to reduce poverty, worklessness and low skills/ training on health.   * 1. Promote and support leisure provision in the area to help tackle obesity and other issues relating to a lack of exercise/healthy activity. |
| 6. Community development | Build community capacity, foster social inclusion, address the issues relating to integration with the new development | 6.1 International Evening event held annually as a partnership between the schools and the NP  6.2 Establish a ‘Community Engagement strategy group to engage resident’s active participation in shaping the partnerships in the area  6.3 Outreach and involve the local residents to become active partners in the new Barton West development initiatives.  6.4 Support ‘Hand on News’ to engage and inform the community in Barton. |
| 7. Housing and environment | Ensure world class accommodation for all, conserve and enhance green spaces and involve tenants and residents in area improvement | 7.1 Produce a welcome pack for new tenants/ residents as a welcome to the area  7.2 Coordinate with Community Response Team and other internal Oxford City Council Departments/relevant external groups to arrange regular walkabouts  7.3 Work with Tenant Involvement Officers to establish new TRA groups where needed and involve them in the housing and environment sub group of the Neighbourhood Partnership  7.4 Identify suitable green spaces currently unused in the area for development as community gardens, play and leisure areas.  7.5 Work in partnership with the allotment associations, Low Carbon Barton, Cleaner Greener Barton and the nature reserve to enhance natural areas to the benefit of the community. |
| 8. Community safety | Work in partnership to tackle crime and anti-social behaviour | 8.1 Continue to build upon the vast improvements made in partnership working between Oxford City Council, Barton Community Association, Thames Valley Police and the Neighbourhood Action Groups to tackle crime and anti-social behaviour in the area.  8.2 Coordinate community safety actions in partnership with the CRT, TVP & NAG and incorporate the Neighbourhood Action Group as a sub-group/working group on community safety issues.  8.3 Build on relationships with the Early Intervention Hub regarding targeted early interventions for young people in the area to reduce incidences of Anti Social Behaviour (ASBs)  8.4 Work in Partnership with the Community Response Team and Community Wardens to draw up Acceptable Behaviour Contracts (ABCs) with residents or provide mediation where appropriate/needed.  8.5 Support the Neighbourhood Police Team and Neighbourhood Watch groups in the area to effectively monitor report and address incidences of crime and anti-social behaviour in the community. |

|  |  |  |
| --- | --- | --- |
| **Northway** | | |
| **Priority** | **Strategic (5-year) Aspirations** | **Actions** |
| 1. Youth Provision | Develop a comprehensive youth programme focused on positive activity, improved attainment, work opportunities, engagement and reduced anti-social behaviour | 1.1 Set up Youth Sub-Group of NP:N to coordinate a positive and sustainable programme of youth events and provision which will provide for all  1.2 Scope groups providing youth related activities and establish partnership working and timetable of delivery that is clearly communicated to local residents. Increasing links with Positive Futures and the Early Intervention Service to support this delivery.  1.3 Increased numbers of youth accessing club and activities  1.4 Monitor reports to the NAG relating to youth ASB, relaying trends or concerns. Establishing referrals for outreach work in given hotspots on Northway.  1.5 Monitor numbers of youth accessing this programme and plan to increase |
| 2. Educational attainment | Lifting primary and GCSE attainment rates, improving community and parental involvement in schools | 2.1 Transition Projects – improving links between primary and secondary education.  2.2 Establish a” Friends of New Marston” support group linking the community with its school, as a sub group of the Neighbourhood Partnership – constituted and supported by both community (Groups/ CA/ residents etc) and school representatives (Governors, staff and parents).  2.3 Improved community involvement in schools through Communities and Neighbourhoods support to the International Fair, Christmas Fair, May Day celebration and Northway Festival events  2.4 Signpost adult training opportunities from OCVC, Ruskin College and WEA to parents and youth unemployed to help create a culture of lifelong learning in Northway families. |
| 3. Community cohesion | Build a harmonious community comfortable with its diversity, and reduce the impact of high social turnover | 3.1 Annual International Evening event as a partnership between the schools and the NP:N  3.2 Support wider community engagement in the Community Centre  3.3 Produce a welcome pack for new tenants/ residents as a welcome to the area  3.4 Support a broader community summer event using the field as a centre of activities and engaging a wider selection of individuals and groups in this event  3.5 Promote the ‘Friends of New Marston Primary’ within the community redefining the School as a hub for community activities  3.6 Develop a group to train and launch a Northway community newspaper with Leys News to improve community information and communication. |
| 4. Poverty (elderly) | Bridge the discrepancy with the Oxford average and ensure that there is support and provision for all to access age related benefits. | 4.1 Support the work of the Older peoples coffee morning and Lunch club on Northway, increasing membership and gathering information about older people’s needs/ aspirations 4.2 Work in partnership with the Citizens Advice Bureau to close the ‘advice gap’ identified in the area. 4.3 Engage Age UK to offer additional support to the older members of the community  4.4Work with providers of older peoples services to  identify and resolve gaps in services. |
| 5. Health and disability | Identify and reduce the sources of health inequalities and the effect of deprivation, child poverty and worklessness | 5.1 Work with PCT and other health providers to look at the issues affecting Northway health  5.2 Set up NP sub group to discuss and develop a holistic action plan taking into consideration the impact of other priority areas  5.3 Agree monitoring criteria that can measure the impact of projects to reduce poverty, worklessness and low skills/ training on health. |
| 6. Housing and environment | Ensure World Class accommodation for all. | 6.1 Produce a welcome pack for new tenants/ residents as a welcome to the area  6.2 Coordinate with Streetscene and other internal groups to arrange regular walkabouts  6.3 Work with Tenant Involvement Officers to establish new TRA groups where needed and appropriate i.e. Stock Leys, Dunstan Park/ Foxwell Dr and Saxon Way area.  6.4 Identify suitable green spaces currently unused in the area for development as community gardens, play and leisure areas.  6.5 Establish a ‘Friends of Peasmore Piece or Dunstan Park’ group to conserve and enhance the natural landscape.  6.6 Engage residents of Northway further with the strategies for alleviating the risks of flooding  6.7 Look at rat-running through the estate  6.8 Establish a Low Carbon Northway & Marston group – ie Car Club, solar, group energy purchase |

1. 2011 Census (LSOA-level data). Barton is covered by LSOAs 005A, 005B and 005C, while Northway is covered by LSOAs 005D and 006E. [↑](#footnote-ref-1)
2. 2001 Census (Ward-level data). Barton is covered by the Barton and Sandhills Ward and Northway by the Headington Hill and Northway Ward. [↑](#footnote-ref-2)
3. 2011 Census (LSOA-level data) [↑](#footnote-ref-3)
4. DCLG (2010), Indices of Deprivation (Ward-level data) [↑](#footnote-ref-4)
5. DCLG (2010), Indices of Deprivation (Ward-level data) [↑](#footnote-ref-5)
6. 2011 Census (LSOA-level data). The working-age unemployment rate is 5.6% in Barton and 3.5% in Barton, compared to 3.2% across the City. [↑](#footnote-ref-6)
7. JSA Claimant Count (March 2013) [↑](#footnote-ref-7)
8. 2011 Census (LSOA-level data) [↑](#footnote-ref-8)
9. Oxford City Council NEET Figures (November 2011) [↑](#footnote-ref-9)
10. NHS Oxfordshire data 2002-2006 (Ward-level data). During this period life expectancy in Barton and Sandhills was 77.5 compared to 79.5 across Oxford. [↑](#footnote-ref-10)
11. DWP 2010 (LSOA-based data). 20.8% of 65+ residents in Barton and 26.9% in Northway are claiming disability benefits, compared to 16.3% across Oxford. [↑](#footnote-ref-11)
12. A table showing these objectives and strategic (5-year) ambitions is given in the Appendix [↑](#footnote-ref-12)
13. As above [↑](#footnote-ref-13)