Agenda



Licensing & Gambling Acts Casework Sub-Committee

HEAT African Restaurant, 189 Cowley Road, Oxford, OX4
1UT & Foodies Festival, South Park, Oxford

This licensing hearing will be held on:

Date: Monday 4 July 2022

Time: **6.00 pm**

Place: Council Chamber - Oxford Town Hall

For further information please contact:

Committee & Member Services Team

Members of the public can attend to observe this meeting.

The Licensing Team sends details to interested parties who have made valid representations in writing on these applications. Only those interested parties may speak at the hearing.

Information about speaking and recording is set out in the agenda and on the website

Please contact the Committee Services Officer with any other queries.

Committee Membership

Councillors: Membership 3: Quorum 3

Substitutes are permitted from other members of the Licensing and Gambling Acts

Committee

Councillor Barbara Coyne

Councillor Rae Humberstone

Councillor Jo Sandelson

Councillor Lizzy Diggins

Reserve

Agenda

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To confirm the Chair of this Sub-Committee for the duration of these hearings.	
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Information for those attending

Recording and reporting on meetings held in public

Members of public and press can record, or report in other ways, the parts of the meeting open to the public. You are not required to indicate in advance but it helps if you notify the Committee Services Officer prior to the meeting so that they can inform the Chair and direct you to the best place to record.

The Council asks those recording the meeting:

- To follow the protocol which can be found on the Council's website
- · Not to disturb or disrupt the meeting
- Not to edit the recording in a way that could lead to misinterpretation of the
 proceedings. This includes not editing an image or views expressed in a way that may
 ridicule or show a lack of respect towards those being recorded.
- To avoid recording members of the public present, even inadvertently, unless they are addressing the meeting.

Please be aware that you may be recorded during your speech and any follow-up. If you are attending please be aware that recording may take place and that you may be inadvertently included in these.

The Chair of the meeting has absolute discretion to suspend or terminate any activities that in his or her opinion are disruptive.

Councillors declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed "Declarations of Interest" or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your* employment; sponsorship (ie payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council's area; licenses for land in the Council's area; corporate tenancies; and securities. These declarations must be recorded in each councillor's Register of Interests which is publicly available on the Council's website.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest. If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Members' Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members' Code of Conduct says that a member "must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself" and that "you must not place yourself in situations where your honesty and integrity may be questioned". The matter of interests must be viewed within the context of the Code as a whole and regard should continue to be paid to the perception of the public.

*Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those member's spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.

OXFORD CITY COUNCIL

LICENSING CASEWORK SUB-COMMITTEE PROCEDURES

Housekeeping Matters

- Mobiles must be switched off
- No smoking throughout the building
- Consumption of food is not permitted

The Meeting

 The Licensing Casework Sub-Committee shall consist of three members of the Council (councilors). At the start of each Sub-Committee meeting a Chair shall be elected from among the three members. The Sub-Committee is responsible for reaching a decision upon the application being heard by the Sub-Committee, having received addresses and representations from all parties.

The Paperwork

- 2. Officers of the Licensing Authority (the City Council) will prepare the paperwork for the application that is to be heard by the Sub-Committee. The paperwork will include:-
 - A summary of the application, the representations received and of any other relevant material
 - The application and any other supporting material supplied by the applicant
 - Representations made by the responsible authorities
 - Representations made by interested parties

Introductions

 The Chair will commence the hearing by introducing her or himself and the other two Sub-Committee members. The Chair will then ask all of the other parties present to introduce themselves and explain in what capacity they are attending.

Conduct of Proceedings

- 4. The role of the Chair is to control the proceedings. All questions must be put through the Chair.
- 5. The Chair will indicate that the members of the Sub-Committee have read and familiarised themselves with the papers and issues. The Chair will stress that the Sub-Committee does not therefore require points to be made or repeated at length.
- 6. The hearing shall take the form of a discussion. Formal cross-examination shall not be permitted unless the Chair considers that cross-examination in a particular circumstance would assist. In exercising this discretion to permit cross-examination, the Chair must have regard to the rules of natural justice and the right to a fair hearing.
- 7. Members of the Sub-Committee may ask questions to any party to elicit further information. The representative of the Licensing Authority may also ask questions of any party in order to clarify the evidence and any issues in the case.
- 8. The Sub-Committee will determine the application in accordance with the Council's Statement of Licensing Policy, the Licensing Act 2003 and Guidance and Regulations under the Act, taking into consideration the overriding need to promote the four Licensing Objectives.
- 9. In considering any representation or notice made by a party the Sub-Committee may take into account documentary or other information produced by a party in support of their application, representations or notice (as applicable) either before the hearing or, with the consent of all the other parties, at the hearing.
- 10. The Sub-Committee will generally not expect any of the parties to take more than 20 minutes to address it, to give further information or to call witnesses.
- 11. Where a person attending the hearing is acting in a manner that the Sub-Committee consider to be disruptive, the Sub-Committee may require that the person leave the hearing and may:
 - (a) refuse to permit that person to return; or
 - (b) permit him / her to return only on such conditions as the Authority may specify.

12. Before the end of the hearing any person who was required to leave the hearing under paragraph 11 may submit in writing any information which they would have been entitled to give orally had they not been required to leave.

Order of Proceedings

13. All parties have a right to attend the hearing and may be assisted or represented by any person whether or not that person is legally qualified.

The Licensing Authority

14. The representative of the Licensing Authority shall present the report relating to the application to be heard by the Sub-Committee. The representative shall say who the applicant is, what the application is for and explain the paperwork before the Sub-Committee.

Applicant case

- 15. The applicant must fully outline their application and address the licensing objectives, and then may call witnesses if desired.
- 16. Where a responsible authority or interested party seeks to crossexamine the applicant or any of their witnesses, he / she must seek the permission of the Chair who will exercise the discretion as to whether to allow such questioning.

Responsible Authorities case

- 17. Each responsible authority must fully outline the nature of their representation and address the licensing objectives, and then may call witnesses if desired.
- 18. Where the applicant or an interested party seeks to cross-examine the responsible authority or any of their witnesses, he / she must seek the permission of the Chair who will exercise the discretion as to whether to allow such questioning.

Interested parties case

 Each interested party must fully outline the nature of their representation and address the licensing objectives, and then may call witnesses if desired.

- 20. Where there are a number of interested parties and the nature of the representations are similar, such parties may decide to appoint a spokesperson to represent the group.
- 21. Where a person is representing an interested party, the representative will be required to state the full name and address of the interested party.
- 22. Where the applicant or responsible authority seeks to crossexamine the interested party or any of their witnesses, he / she must seek the permission of the Chair who will exercise the discretion as to whether to allow such questioning.

Closing submissions

- 23. All parties will then be given the opportunity briefly to summarise their key points. The order shall be:-
 - Applicant
 - Responsible authorities
 - Interested parties
- 24. Interested parties may choose to appoint a spokesperson to briefly summarise the key points.

Determinations

- 25. At the end of a hearing, the Chair will announce that the hearing is adjourned while the Sub-Committee retires to deliberate in private.
- 26. The Sub-Committee must make its determination at the conclusion of the hearing in the following cases:
 - application for a variation and conversion of an "existing licence" ("existing licence" defined at paragraph 1 of Schedule 8);
 - application for variation and conversion of an existing club premises certificate;
 - counter notice following police objection to temporary event notice;
 - review of a premises licence following closure order;
 - determination of application for conversion of existing licence;
 - determination of application for conversion of existing club premises certificate:
 - determination of application by holder of a justices' licence for grant of a personal licence.

- 27. In other cases (not mentioned in paragraph 26), excluding where a hearing has been dispensed with, the Sub-Committee must make its determination within the period of five working days beginning with the day or the last day on which the hearing was held.
- 28. A written decision outlining the reasons for the decision will be sent to the parties forthwith on making its determinations.

Closed hearing

29. The hearing shall take place in public. However, the Sub-Committee may exclude the public from all or part of a hearing where it considers that the public interest in so doing outweighs the public interest in the hearing, or that part of the hearing, taking place in public.



Agenda Item 3



To: Licensing and Gambling Acts Sub-Committee

Date: 4th July 2022

Report of: Head of Regulatory Services and Community Safety

Title of Report: Mr Mohammed Halilu – Application to vary a Premises

Licence - HEAT African Restaurant, 189 Cowley

Road, Oxford, OX4 1UT.

Application Ref: 22/01382/PREM

	Summary and recommendations	
Purpose of report:	To inform the determination of Mr Halilu's application to vary a Premises Licence.	
Corporate Priority:	Enable an Inclusive Economy	
Recommendation(s):That the Licensing and Gambling Acts Sub-Committee resolves to:		
1 Determine Mr Ha	lilu's application taking into account the details in this report	

1. Determine Mr Halilu's application taking into account the details in this report and any representations made at this Sub-Committee meeting.

Appendices		
Appendix	1	Application to vary a Premises Licence
Appendix	2	Existing Premises Licence - 22/00789/TRPREM
Appendix	3	Decision Notice June 2021
Appendix	4	Initial Representation from Thames Valley Police (TVP)
Appendix	5	Notification of TVP withdrawal of representation
Appendix	6	Representations from Interested Parties
Appendix	7	Location Plan

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Introduction and background

1. This report is made to the Licensing & Gambling Acts Casework Sub- Committee so it may determine in accordance with its powers and the Licensing Act 2003 whether to grant a variation to the Premises Licence to Mr Halilu.

Application Summary

2. An application to vary a Premises Licence has been submitted by Mr Mohammed Halilu. A summary of the licensable activities applied for and the timings proposed for these activities can be found detailed below

Supply of Alcohol (On Sales Only), Recorded Music (Indoors Only):

Sunday to Thursday 12:00 until 00:00 (midnight) Friday and Saturday 12:00 until 01:15

Late Night Refreshment (Indoors Only):

Sunday to Thursday 23:00 until 00:00 (midnight) Friday and Saturday 23:00 until 01:15

Opening hours:

Friday and Saturday 12:00 until 00:30 12:00 until 01:30

- 3. Both the application and the steps that the applicant intends to take to promote the licensing objectives (as set out in the operating schedule) can be found at Appendix One.
- 4. The applicant has requested to remove existing condition 27:

Ordering, service of and payment for alcohol will be via table service only by way of floor waiter/waitress.

And has volunteered the following condition to be added to any potential variation granted:

A minimum of 12 tables and 70 seats shall always be available in the premises when licensing activities take place.

5. The applicant has also volunteered the below condition in their operating schedule:

There shall be no admittance or re-admittance of customers after 22:30 hours Sunday to Thursday and 23:30 hours Friday and Saturday.

They have not however requested to remove or amend the current condition 41 of the licence in the relevant section of the application form which reads:

There shall be no admittance or re-admittance of customers after 22:00 hours Sunday to Thursday and 22:30 hours Friday and Saturday.

In addition, the applicant considers the conditions attached to the current Premises

Licence appropriate to uphold the licensing objectives.

- 6. In order to assist all parties to this Hearing, the current Premises licence for Heat African Restaurant, stating the current timings for licensable activities, is attached at **Appendix Two**.
- 7. The Sub-committee Decision Notice for the previous variation application from June 2021 can be found at **Appendix Three** of the report.

Relevant Representations

8. A Valid representation was initially received from Thames Valley Police during the consultation period. A copy of this representation is attached at Appendix **Four.**

Responsible Authority	Response	Licensing Objective(s)
Thames Valley Police	Representation	Crime and Disorder
Fire and Rescue Service	No representation	
Environmental Health	No representation	
Health and Safety	No representation	
Planning	No representation	
Trading Standards	No representation	
Child Safeguarding	No representation	
Licensing Authority	No representation	

- .
- 9. During discussions between the Applicant and Thames Valley Police following the cessation of the consultation period, an agreement has been reached that if the Applicant were to retain condition 27 on the current licence, Thames Valley Police would be satisfied and withdraw their representation. A copy of the agreement can be found at **Appendix Five.**
- A valid representation has been received from an Interested Party (other person)
 as detailed in the table below. A Copy of this representation is attached at
 Appendix Six.

Name	Address	Licensing Objective(s)
Divinity Road Area Residents' Association	Divinity Road, Oxford	Public Nuisance, Crime & Disorder,

Location

11. A map is attached at **Appendix Seven** showing the general location of the applicant's premises.

Statement of Licensing Policy

12. The Sub-Committee is referred to the Council's Statement of Licensing Policy*. In particular, the following paragraphs have a bearing upon the application:

Relevant Policy Matters	Section	Policy
Cumulative Impact	3.1.1 to 3.2.8	GN19
Licensing Hours	5.1.1	LH3
Public Nuisance	7.3.1 to 7.3.10	LA2 to LA4
Pubs, Restaurants, Hotels, Guest Houses	7.5.1 to 7.5.2	PP1
Crime and Disorder	8.3.1 8.5.1 to 8.5.3	OS7 OS9

13. A copy of the Statement of Licensing Policy may be obtained from the Council Offices or found online at:

https://www.oxford.gov.uk/downloads/file/1303/statement of licensing policy

Home Office Statutory Guidance

14. Members are also referred to the statutory guidance issued by the Home Office. Of particular relevance to this application are the following matters:

Relevant Sections	Relevant Paragraph
Crime and Disorder	2.1 to 2.5
Public Nuisance	2.15 to 2.21
Cumulative Impact	14.20 to 14.48

15. A copy of the Home Office Statutory Guidance may be found online at: https://www.gov.uk/government/publications/explanatory-memorandum-revised-guidance-issued-under-s-182-of-licensing-act-2003

Cumulative Impact

- 16. Oxford City Council has adopted Special Saturation Policies in respect of the City Centre and East Oxford as detailed within the Statement of Licensing Policy.
- 17. The Special Saturation Policies were introduced following evidence brought by Thames Valley Police and other Responsible Authorities on the grounds of the cumulative impact of premises licensed for the sale of alcohol on the licensing objectives of preventing crime and disorder and preventing public nuisance within the defined areas.
- 18. The effect of adopting Special Saturation Policies is to create a rebuttable presumption that applications for new Premises Licences or Club Premises Certificates or material variations to these will normally be refused, if relevant representations to that effect are received, unless it can be demonstrated that the operation of the premises involved will not add significantly to the cumulative impact already being experienced on the licensing objectives of preventing crime and disorder and preventing public nuisance.

Other Relevant Considerations

- 19. The Sub-Committee is reminded of its responsibilities under the Crime and Disorder Act 1998 (to co-operate in the reduction of crime and disorder in Oxford) and the Human Rights Act (which guarantees the right to a fair hearing for all parties in the determination of their civil rights, and also provides for the protection of property, which may include licences in existence, and the protection of private and family life) when considering the fair balance between the interests of the applicant and the rights of local residents. Any decision taken by the Sub-Committee must be necessary and proportionate to the objectives being pursued.
- 20. Members are reminded that whenever they make a decision under the Licensing Act 2003, they have a duty to act with a view to promoting the licensing objectives.
- 21. When considering any representations, only those issues relating to the four licensing objectives should be considered and appropriate weight given to the importance and relevance of each representation.
- 22. In making its decision, Members must also have regard to the Home Office statutory guidance issued under section 182 of the Licensing Act 2003 and the Council's own Statement of Licensing Policy.
- 23. The Sub-Committee must take such of the following steps as it considers appropriate for the promotion of the licensing objectives:
 - a) Grant the licence in accordance with the application.
 - b) Modify the conditions of the operating schedule by altering or omitting or adding to them.
 - c) Exclude or restrict from the scope of the licence any of the licensable activities to which the application relates.
 - d) Reject the whole of the application.

The Sub-Committee may also grant the licence subject to different conditions for different parts of the premises or the different licensable activities.

- 24. Members are asked to note that they may not modify the conditions or reject whole or part of the application merely because they consider it desirable to do so. It must be appropriate to do so in order to promote the licensing objectives. Any such step must relate to a relevant representation made.
- 25. If Members grant the application, the details of the operating schedule will be incorporated into the licence as conditions. The licence will also be subject to certain mandatory conditions.
- 26. Members should note that the applicant or persons making representations have the right of appeal against the decision made by the Sub-Committee.

Report author	Richard Masters
Job title	Senior Licensing Compliance Officer
Service area or department	Regulatory Services and Community Safety
Telephone	01865 252565
e-mail	licensing@oxford.gov.uk

Application to vary a premises licence under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We Moham	ned Halilu				
	me(s) of applicant				
			o vary a premises l ribed in Part 1 belo		section 34 of the
Premises lice 22/00789/TR	ence number PREM				
Part 1 – Prem	nises Details				
Postal addres	ss of premises or, is	f none, ord	nance survey map re	eference or desc	cription
HEAT Africa	an Restaurant 189	Cowley Ro	ad		
Post town	Oxford			Postcode	OX4 1UT
Telephone ni	umber at premises	(if any)			
Non-domesti	c rateable value of	premises	£ 37,500.00		
Part 2 – Appl	icant details				
Daytime con telephone nu					
E-mail addre					
Current posta different from address					
Post town				Postcode	

Part 3 - Variation

Please tick as appropriate Do you want the proposed variation to have effect as soon as possible?		⊠Yes	□ No	
If not, from what date do you want the variation to take effect?	DD	MM	YYYY	
Do you want the proposed variation to have effect in relation to the levy? (Please see guidance note 1)	introduc	ction of the	late night	

Please describe briefly the nature of the proposed variation

To vary the opening times to 00:30 Sunday - Thursday and 01:30 Friday and Saturday. To vary the licensable activities - Sale of Alcohol / Recorded Music / Late Night refreshment to end at 00:00 Sunday - Thursday and 01:15 Friday and Saturday.

We recognise that our premises resides in the East Oxford special saturation policy area and as such the application is within the ambit of licensing policy GN19. We believe that we have valid grounds to rebut this policy and suggest that the application to vary this licence should be granted. The current operating schedule contains a robust suite of conditions which were agreed with police and others which were attached after the application hearing in 2020. These conditions and their implementation by management have been successful in preventing any problems relating to nuisance, public safety and promoted the reduction of crime and disorder.

In addition, we believe that our business is unique. There are no African restaurants or bars in Oxford which means that African culture and entertainment is not yet properly represented in a city that has the third highest ethnic minority population in south-east England.

For this reason, we feel that policy GN19 should be disapplied further to this application. Heat African restaurant has a history of successful and lawful trading without incident which would indicate that there is no reason to believe that a limited extension to our operating hours would have an adverse impact on either the licensing objectives or the wider community.

The premises licence was granted in June 2020 and has operated (covid restrictions allowing) without incident since then. On 14/06/2021 Oxford Licensing Committee part granted a requested variation of the licence allowing licensable activities to take place until 12.00 midnight Friday and Saturday. This has been operated since without incident.

This variation would also seek to remove condition 27 regarding table only service for ordering and payment for alcohol and replace it with 'A minimum of 12 tables and 70 seats shall always be available in the premises when licensing activities take place.'

This condition would physically limit vertical drinking and in conjunction with condition 26 which requires alcohol consumption to coincide with a substantial table meal, which

we don't propose to remove, will still maintain the integratory of the licence.

Heat African restaurant has also applied for and had granted 17 Temporary Events Notices trading to the same hours that we are requesting within this variation application

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or even late. The increase in licensing hours has had no noticeable impact on the licensing objectives.
A limited extension to our licensable activity hours would give us parity with other Non-African venues in the vicinity and allow us to celebrate and embrace diversity. This application will allow us to continue to provide a venue in which patrons of African origin and patrons wishing to experience African culture may meet and to positively promote inclusive behaviour with residents and those using the services in the community.
The presence of an African venue will sponsor the council's commitment to 'lay a foundation to advance equality of opportunity for all ethnic minorities in the city'. As outlined in Oxford council's October 2020 inclusion framework, we feel that the grant of the variation of this licence will promote equality, celebrate diversity, improve social inclusion and most importantly ensure fairness for everyone whilst underpinning principals of supporting local community groups and flexibly engage with the diverse needs of the minority culture in the surrounding area.
If your proposed variation would mean that 5,000 or more people
are expected to attend the premises at any one time, please state the number expected to attend:

Part 4 Operating Schedule

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

Pro 3)	vision of regulated entertainment (Please see guidance note	Please tick all that apply	
a)	plays (if ticking yes, fill in box A)		
b)	films (if ticking yes, fill in box B)		
c)	indoor sporting events (if ticking yes, fill in box C)		
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)		
e)	live music (if ticking yes, fill in box E)		
f)	recorded music (if ticking yes, fill in box F)		\boxtimes
g)	performances of dance (if ticking yes, fill in box G)		
h)	anything of a similar description to that falling within (e), (f) or (if ticking yes, fill in box H)	(g)	
_			
<u>Pro</u>	vision of late night refreshment (if ticking yes, fill in box I)		
Sup	pply of alcohol (if ticking yes, fill in box J)		\boxtimes
In al	cases complete boxes K, L and M		

A

	rd days and s (please read		Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 4)	Indoors	
	ce note 8			Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guida	nce note 5)	
Tue					
Wed			State any seasonal variations for performing play guidance note 6)	s (please read	
Thur					
Fri			Non standard timings. Where you intend to use to performance of plays at different times to those list on the left, please list (please read guidance note)	sted in the co	
Sat					
Sun					

	rd days a s (please		Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 4)	Indoors	
	ce note 8			Outdoors	
Day	Start	Finish		Both	
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,, ed	-	-	guidance note 6)	7 IIIIIs (prease	read
Thur					
Fri			Non standard timings. Where you intend to use exhibition of films at different times to those list		
			the left, please list (please read guidance note 7)		ini on
Sat					
Sun					

Indoor sporting events Standard days and timings (please read guidance note 8)		and read	Please give further details (please read guidance note 5)
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Tue			State any seasonal variations for indoor sporting events (please read guidance note 6)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 7)
Fri			4
Sat			
Sun			

enterta Standa	g or wrest imments ard days a s (please	nd	Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 4)	Indoors	
	ice note 8			Outdoors	Ш
Day	Start	Finish		Both	
Mon			Please give further details here (please read guida	ance note 5)	
Tue					
Wed			State any seasonal variations for boxing or wrest (please read guidance note 6)	ling entertainn	nent
Thur					
Fri			Non standard timings. Where you intend to use to boxing or wrestling entertainment at different time in the column on the left, please list (please read)	nes to those lis	ted
Sat				V	
Sun					

Live music Standard days and timings (please read			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 4)	Indoors	
	ice note 8			Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guida	nce note 5)	
Tue					
Wed			State any seasonal variations for the performance (please read guidance note 6)	of live music	
Thur					
Fri			Non standard timings. Where you intend to use to performance of live music at different times to the column on the left, please list (please read guidant)	ose listed in th	
Sat					
Sun					

Standa	Recorded music Standard days and timings (please read		Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 4)	Indoors	\boxtimes
	ce note 8		5-1-0 g	Outdoors	
Day	Start	Finish		Both	
Mon	12:00		Please give further details here (please read guida	ince note 5)	
		24:00			
Tue	12:00				
		24:00			
Wed	12:00		State any seasonal variations for the playing of re	corded music	
		24:00	(please read guidance note 6)		
Thur	12:00				
		24:00			
Fri	12:00		Non standard timings. Where you intend to use t		
		01:15	playing of recorded music at different times to the column on the left, please list (please read guidan		<u>1e</u>
Sat	12:00				
		01:15			
Sun	12:00				
		24:00			

Perfo	mances	of	Will the performance of dance take place		1
dance	ard days a	and	indoors or outdoors or both – please tick (please read guidance note 4)	Indoors	
timing	s (please ace note 8	read	preuse reut guidance note 1)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read g	guidance note 5)	
Tue					
Wed			State any seasonal variations for the perform	nance of dance	
			(please read guidance note 6)		
Thur					
Fri			Non standard timings. Where you intend to		
			for the performance of dance at different tin the column on the left, please list (please read		
Sat	-				
Sun					

description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 8)		(e), (f) or and read	Please give a description of the type of entertainn providing	nent you will b	be
Day	Start	Finish	Will this entertainment take place indoors or	Indoors	
Mon			outdoors or both – please tick (please read guidance note 4)	Outdoors	
				Both	
Wed			State any seasonal variations for entertainmen	t of a similar	
Fri			description to that falling within (e), (f) or (g) guidance note 6)	(please read	

refres Standa timing	Late night refreshment Standard days and timings (please read guidance note 8)		se read	Indoors Outdoors	
Day	Start	Finish		Both	
Mon	23:00		Please give further details here (please read gu	idance note 5)	
		24:00			
Tue	23:00				
		24:00			
Wed	23:00		State any seasonal variations for the provision	n of late night	
		24:00	refreshment (please read guidance note 6)		
Thur	23:00				
		24:00			
Fri	23:00		Non standard timings. Where you intend to t		
		01:15	for the provision of late night refreshment at those listed in the column on the left, please li		
Sat	23:00		guidance note 7)		
		01:15			
Sun	23:00				
		24:00			

J

Standa	apply of alcohol andard days and nings (please read		Will the supply of alcohol be for consumption – please tick (please read guidance note 9)	On the premises	
	ice note 8		guidance note 9)	Off the premises	
Day	Start	Finish		Both	
Mon	12:00		State any seasonal variations for the supply	of alcohol (plea	se
		24:00	read guidance note 6)		
Tue	12:00				
		24:00			
Wed	12:00				
		24:00			
Thur	12:00		Non-standard timings. Where you intend		
		24:00	for the supply of alcohol at different times column on the left, please list (please read g		tne
Fri	12:00				
	- The state of the				
		01:15			
Sat	12:00	01:15			
Sat	***************************************	01:15			
Sat	***************************************				

K

Please highlight any adult entertainment or services, activities, other entertainment matters ancillary to the use of the premises that may give rise to concern in respect children (please read guidance note 10).	

open t Standa timing	Hours premises are open to the public Standard days and timings (please read guidance note 8)		State any seasonal variations (please read guidance note 6)
Day	Start	Finish	
Mon	12:00		
		00:30	
Tue	12:00		
		00:30	
Wed	12:00		
		00:30	Non standard timings. Where you intend the premises to
Thur	12:00		open to the public at different times from those listed in the column on the left, please list (please read guidance note 7)
		00:30	
Fri	12:00		
		01:30	
Sat	12:00		
		01:30	
Sun	12:00		
		00:30	

Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.

27: Ordering, service of and payment for alcohol will be via table service only by way of floor waiter/waitress.

Please tick as appropri	riate
 I have enclosed the premises licence 	\boxtimes
• I have enclosed the relevant part of the premises licence	
If you have not ticked one of these boxes, please fill in reasons for not including the licence of it below	or part
Reasons why I have not enclosed the premises licence or relevant part of premises licence. Electronic application attached.	

a) General – all four licensing objectives (b, c, d and e) (please read guidance note 11) A minimum of 12 tables and 70 seats shall always be available in the premises when licensing activities take place b) The prevention of crime and disorder Current annex 2 conditions appropriate. c) Public safety Current annex 2 conditions appropriate. d) The prevention of public nuisance There shall be no admittance or re-admittance of customers after 22:30hrs Sunday to Thursday and 23:30 Friday and Saturday. e) The protection of children from harm Current annex 2 conditions appropriate.

M Describe any additional steps you intend to take to promote the four licensing objectives as a

result of the proposed variation:

Cl

Post town

Telephone number (if any)

Checklist:		
	Please tick to indicate agreen	nent
	le or enclosed payment of the fee; or made or enclosed payment of the fee because this application has been	\boxtimes
	lation to the introduction of the late night levy.	
	copies of this application and the plan to responsible authorities and ere applicable.	
I understar	nd that I must now advertise my application.	\boxtimes
I have encl	losed the premises licence or relevant part of it or explanation.	\boxtimes
I understar be rejected	nd that if I do not comply with the above requirements my application will	\boxtimes
Signature of app	res (please read guidance note 12) licant (the current premises licence holder) or applicant's solicitor or o agent (please read guidance note 13). If signing on behalf of the applicant capacity.	
Signature		
Date	06/05/2022	
Capacity	Duly Authorised Agent	
licence holder) o	ises licence is jointly held, signature of 2nd applicant (the current prem r 2nd applicant's solicitor or other authorised agent (please read guidan ng on behalf of the applicant, please state in what capacity.	
Date		
Capacity		
	(where not previously given) and address for correspondence associated eation (please read guidance note 15)	i

Post code

If you would prefer us to correspond with you by e-mail, your e-mail address (optional)

Notes for Guidance

This application cannot be used to vary the licence so as to extend the period for which the licence has effect or to vary substantially the premises to which it relates. If you wish to make that type of change to the premises licence, you should make a new premises licence application under section 17 of the Licensing Act 2003.

- 1. You do not have to pay a fee if the only purpose of the variation for which you are applying is to avoid becoming liable for the late night levy
- 2. Describe the premises. For example, the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place of consumption of these off-supplies of alcohol, you must include a description of where the place will be and its proximity to the premises.
- 3. In terms of specific regulated entertainments please note that:
 - Plays: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500.
 - Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
 - Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
 - Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.
 - Live music: no licence permission is required for:
 - a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
 - a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
 - a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - o a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.

- Recorded Music: no licence permission is required for:
 - any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - o any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - o any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.
- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
 - any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
 - o any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
 - o any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
 - any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.
- 4. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
- 5. For example state type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 6. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 7. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 8. Please give timings in 24 hour clock (e.g. 16.00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 9. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 10. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups or the presence of gaming machines.
- 11. Please list here steps you will take to promote all four licensing objectives together.

- 12. The application form must be signed.
- 13. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 14. Where there is more than one applicant, each of the applicants or their respective agents must sign the application form.
- 15. This is the address which we shall use to correspond with you about this application.

The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005 Regulation 33, 34 and Schedule 12 Part A

Premises Licence Oxford City Council

Premises Licence Number

22/00789/TRPREM

Part 1 - Premises Details

Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code:

HEAT African Restaurant 189 Cowley Road Oxford Oxfordshire OX4 1UT

Telephone number:

Where the licence is time limited the dates:

Not applicable

Licensable activities authorised by the licence:

Supply of Alcohol Late Night Refreshment Recorded Music

Times the licence authorises the carrying out of licensable activities:

Supply of Alcohol:

Sunday to Thursday 12:00 hours to 23:00 hours Friday and Saturday 12:00 hours to 00:00 hours

Late Night Refreshment:

Friday and Saturday 23:00 hours to 00:00 hours

Recorded Music (Indoors only):

Sunday to Thursday 12:00 hours to 23:00 hours Friday and Saturday 12:00 hours to 00:15 hours

The opening hours of the premises:

Sunday to Thursday 12:00 hours to 23:30 hours Friday and Saturday 12:00 hours to 00:30 hours

Where the licence authorises supplies of alcohol whether these are on and/or off supplies:

On sales only

39

Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence:

Mohammed Halilu



Registered number of holder, for example company number, charity number (where applicable):

Not applicable

Name, address and telephone number of designated premises supervisor where the premises licence authorises for the supply of alcohol:

Mohammed Halilu

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol:

Personal licence number: 19/03086/PER
Licensing Authority: 0xford City Council

Annex 1 - Mandatory conditions

- 1. No supply of alcohol may be made under the Premises Licence;
 - (a) at a time when there is no Designated Premises Supervisor in respect of the Premises Licence,

or

- (b) at a time when the Designated Premises Supervisor does not hold a Personal Licence or his Personal Licence is suspended.
- 2. Every supply of alcohol under the Premises Licence must be made or authorised by a person who holds a Personal Licence.
- 3. Where this licence includes a condition that at specified times one or more individuals must be at the premises to carry out a security activity, each individual must be licensed by the Security Industry Authority, with the following exceptions:
 - a) premises where the premises licence authorises plays or films
 - b) any occasion mentioned in paragraph 8(3)(b) or (c) of Schedule 2 to the Private Security Industry Act 2001 (premises being used exclusively by a club with a club premises certificate, under a temporary event notice authorising plays or films or under a gaming licence), or
 - c) any occasion within paragraph 8(3)(d) of Schedule 2 to the Private Security Industry Act 2001.
- 4. 1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
 - 2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises:
 - a) games or other activities which require or encourage, or are designed to require or encourage, individuals to:
 - i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
 - ii) drink as much alcohol as possible (whether within a time limit or otherwise);
 - b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
 - c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
 - d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;
 - e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
- The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.

- 6. 1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
 - 2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
 - 3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either:
 - a) a holographic mark; or
 - b) an ultraviolet feature.
- 7. The responsible person must ensure that
 - a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures:
 - i) beer or cider: ½ pint;
 - ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
 - iii) still wine in a glass: 125 ml;
 - b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
 - c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.
- 8. 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
 - 2. For the purposes of the condition set out in paragraph 1:
 - (a) duty is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
 - (b) permitted price is the price found by applying the formula: P=D+(DxV) where:
 - (i) P is the permitted price,
 - (ii) D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
 - (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
 - (c) relevant person means, in relation to premises in respect of which there is in force a premises licence:
 - (i) the holder of the premises licence,
 - (ii) the designated premises supervisor (if any) in respect of such a licence, or
 - (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
 - (d) relevant person means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
 - (e) valued added tax means value added tax charged in accordance with the Value Added Tax Act 1994.
 - 3. Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.

- 4. (1) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day (the first day) would be different from the permitted price on the next day (the second day) as a result of a change to the rate of duty or value added tax.
- (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

Annex 2 – Conditions consistent with the Operating Schedule

- 9. The Premises Licence Holder shall ensure that all staff employed at the premises whose duties include the sale or supply of alcohol shall undertake and complete a relevant programme of training prior to them being authorised to sell or supply alcohol. Such training shall consist of providing staff with an understanding of:
 - The need to ensure the responsible sale and supply of alcohol
 - The need to refuse the sale and supply of alcohol to persons who are intoxicated or underage
 - The need to seek credible age verification from persons seeking to be sold or supplied alcohol
 who may appear under the age of 18 years old

Where subsequent issues related to the training is brought to the premises licence holder's attention by either the Licensing Authority and/or responsible authorities named in the Licensing Act, the premises licence holder will make amendments as directed by that authority.

Records of the training programme shall be maintained and made available to Authorised Officers upon request.

The Premises Licence Holder shall provide a "refresher" training session to all relevant staff members as and when deemed necessary on a case by case evaluation, but as a minimum requirement the refresher training session shall be provided to all staff on at least one occasion every twelve months

- 10. A Premises Daily Register shall be held at the premises. This Register shall be maintained for a rolling minimum period of 12 months. It will be comprised of a paginated and dated pre-printed book such as a desk diary to prevent fraudulent amendment and shall record:
 - The name of the person responsible for the premises on each given day.
 - The name of the person authorising the sale of alcohol each day.
 - All calls made to the premises where there is a complaint made by a resident or neighbour of
 noise, nuisance or anti-social behaviour by persons attending or leaving the premises. This shall
 record the details of the caller, the time and date of the call and the time and date of the incident
 about which the call is made and any actions taken to deal with the call.
 - Any refusals on grounds of age and/or intoxication (to include date, time, member of staff
 involved, reason for refusal a brief physical description of the person refused and whether the
 emergency services were called)
 - The name, SIA number, start and finish time of anyone employed in a security role for that day
 - Any use of force by SIA registered staff in the effective management of the premises or in
 ejecting persons from the premises (to include date, time, member of staff involved, reason for
 force, a brief physical description of the person dealt with and whether the emergency services
 were called)
 - Weekly checks of the CCTV, to ensure it is fully operational and any faults are dealt with including the time of the check and the person that carried it out.
 - Any calls to or visits by Thames Valley Police in relation to any crime and disorder or like related matter.

The Designated Premises Supervisor, or in their absence duly appointed member of staff, shall check the Premises Daily Register on a weekly basis ensuring that it is completed and up-to-date, sign the Premises Daily Register each time that it is checked, and make the Premises Daily Register available for inspection by the Licensing Authority, Thames Valley Police or other named responsible authority under the Licensing Act throughout the trading hours of the premises.

- 11. The premises shall implement written policies. Such documents shall include, but not be limited to, the following:
 - CCTV
 - Conditions of Entry
 - Crowd Dispersal
 - Safeguarding Children & Vulnerable Adults

- Noise
- Responsible Service of Alcohol
- Security Measures
- Underage Sales & False Identification
- Zero Tolerance Drugs

From these written policies and operating procedures, the Premises Licence Holder will implement written staff training, ensuring that all staff employed at the premises receive full training on those policies that are relevant to their specific role.

Staff shall sign and date training records to confirm they have had the training, that they fully understand the training, and that they will carry out their duties in accordance with the training.

These training records and confirmation sheets will be retained and made available to the Licensing Authority and/or responsible authority named under the licensing act upon request.

Where subsequent issues or concerns related to one or more of the policy(s)/training are brought to the premises licence holder's attention by the licensing authority and/or one of the responsible authorities named under the licensing act , the premises licence holder will make amendments as directed by that authority(s).

Hard copies of the most up to date policy/procedures and training will be kept on the premises. They will be readily accessible to staff for their own reference whilst working, and will be made available to the licensing authority and/or responsible authorities upon request to check for compliance.

- 12. The Premises Licence Holder shall ensure that, as part of the security measures policy, they will carry out a written security risk assessment. This will detail the need (if at all) for the employment of SIA registered door staff for normal trade each day of the week and for any special one off events/ promotions that are not part of regular daily trade.
 - Where this assessment finds the need for SIA registered door staff, to mitigate issues associated with lone working and ineffectual security there will be a minimum of two SIA registered door staff employed for that occasion.
 - This risk assessment will be to the satisfaction of Thames Valley Police, and where subsequent issues or concerns are brought to the attention of the premises licence holder by the police, the premises licence holder will make and implement amendments as directed by the police.
- 13. The Premises Licence Holder shall ensure that, where SIA registered door staff are employed, they shall be on duty from no later than 20:00 until the premises and immediate vicinity of the premises are closed and cleared of patrons.
- 14. The Premises Licence Holder shall ensure that all staff employed in a security role at the premises wear at all times whilst on duty both inside and outside of the premises high visibility yellow florescent jackets/ vests which clearly identify them as members of the security staff.
- 15. The Premises Licence Holder shall ensure that drinks will be served in containers made from non-glassware drinking vessels (e.g. polycarbonate plastic, toughened safety glass or other such material). Note: Weights and measures legislation requires the use of "stamped glasses" where "meter-measuring equipment" is not in use
- 16. The Premises Licence Holder shall ensure that, other than wine in bottles, other bottled drinks will be decanted into drinking vessels before being served to the customers to ensure no bottles other than wine ones are in the public side of the premises.
- 17. A CCTV system will be installed and maintained. The CCTV system will incorporate the following basic requirements:
 - Be switched on and fully operational when the licensable activities are being carried out.
 - Record for a minimum rolling period of 31 days
 - Have a camera covering any entrance which will provide a facial shot of identification quality.
 - Have cameras covering other pertinent public areas (internally and externally)

- Have a means of copying any footage to another medium as evidence if requested by the Police
- Have a member of staff working at all times whilst the licence is in operation that is able to
 operate the system and in particular be able to provide copies of any footage requested by The
 Police.
- A system shall be in place to maintain the quality of the recorded image and a complete audit trail maintained. The system will comply with other essential legislation, and all signs as required will be clearly displayed
- 18. The Premises Licence Holder shall ensure that no person shall be allowed to leave the premises whilst in the possession of any drinking vessel or open glass bottle, whether empty or containing any beverage.
- 19. The Premises Licence Holder shall, in order to promote the prevention of crime and disorder objective, ensure that the maximum number of persons (including staff and entertainers) allowed at the premises shall not exceed 100 persons for the whole premises.
 The Premises Licence Holder will implement steps to ensure that this capacity is not exceeded.
- 20. Subject to the agreement of the relevant Pubwatch / Crime reduction Business Partnership committee the Premises Licence Holder shall become a member and participate in the designated local Pubwatch / Crime reduction Business Partnership scheme and ensure that a representative of the licensed premises attend all of the arranged meetings or such a person has made all reasonable endeavours to attend the arranged meetings.
- 21. Subject to the agreement of the relevant service provider/ radio link committee, The Premises Licence Holder shall operate the "Radio-Link" system of communication during the hours the premises is open to the public, and shall ensure that it is maintained and monitored at all times when the licence is in operation.
- 22. All members of staff at the premises shall seek "credible photographic proof of age evidence" from any person who appears to be under the age of 25 years and who is seeking to purchase or consume alcohol on the premises. Such credible evidence, which shall include a photograph of the customer, will include a passport, photographic driving licence, or Proof of Age card carrying a "PASS" logo (subject to the exemptions contained in sec 150(4) of the LA 2003 or subsequent similar legislative provision)
- 23. The premises shall be cleared of customers and closed 30 minutes after the conclusion of the last licensed activity.
- 24. Prominent, clear notices shall be displayed at all exit points to advise customers to respect the needs of the local community and of acceptable behaviour in public spaces.
- 25. The sale of alcohol will be ancillary to the premises main function as a restaurant specialising in African cuisine
- 26. The sale of alcohol will only be made to customers that are waiting to place an order for a substantial table meal, are consuming a substantial table meal or have had a substantial table meal.
- 27. Ordering, service of and payment for alcohol will be via table service only by way of floor waiter/waitress
- 28. All exit routes and public areas shell be kept unobstructed, shall have non-slippery and even surfaces, shall be free of trip hazards and shall be clearly signed.
- 29. The Premises Licence Holder shall ensure that a suitable fire risk assessment and emergency plan is in place at all times.
- 30. The Premise Licence Holder shall ensure that an adequate and appropriate supply of first aid equipment and materials shall be available on the premises.

- 31. The Premises Licence Holder shall ensure that, apart from normal entrance and egress all external windows and doors shall be kept shut at all times when regulated entertainment is being provided.
- 32. Entertainment shall be held internally only; no music or speakers shall be provided to external areas of the premises
- 33. The Premises Licence Holder shall ensure that, between the hours of 21:00 and 07:00, no waste glass or bottles shall be moved or deposited outside.
- The Premises Licence Holder shall ensure that patrons smoking outside the premises shall be monitored regularly to ensure the potential for noise nuisance is controlled.
 Clear and legible notices shall be prominently displayed at any area used for smoking requesting customers to respect the needs of local residents and use the area quietly.
- 35. The Premises Licence Holder shall ensure that a notice stating the operating hours of the premises shall be displayed conspicuously outside each public entrance.
- 36. The Premises Licence Holder will ensure that there shall be no children unaccompanied by a responsible adult on the premises after 19:00 hours.
- 37. The Premises Licence Holder will ensure that all children under the age of 12 years shall be accompanied by an adult whilst on the premises.

Annex 3 - Conditions attached after a hearing by the licensing authority

- 38. The Premises Licence Holder (or such person as they nominate) shall provide 14 days prior written notification to the Force Licensing Officer of Thames Valley Police and to the Licensing Authority of:
 - Any one-off event that includes entertainment or a promotion that is not consistent with regular trade

Such written notifications shall provide the following details:

- The name of the person in charge/authorising the sale of alcohol for the duration of the event.
- The name of any promoters
- The name of the any act, DJ's or other such performers involved
- The nature of the event.
- The date, the commencement and conclusion time of the event.
- Security provisions (including numbers and working hours of SIA staff)
- Expected numbers attending

There shall be a maximum of twelve such events per annum each with prior written consent of Thames Valley Police and the Licensing Authority

- 39. The Premises Licence Holder shall ensure that there will be no use of the rear yard (external area) by customers after 21:00 hours. When in use the rear yard will be monitored by staff.
- 40. The Premises Licence Holder shall ensure that a circuit 'cut off' device is fitted and working which automatically switches off the sound system when the rear door is opened after 21.00 hours. Such device to be approved by the Responsible Authority for environmental health.
- 41. There shall be no admittance or re-admittance of customers after 22:00 hours Sunday to Thursday and 22:30 hours Friday and Saturday.

Annex 4 - Plans

See attached

Licensing Act 2003



www.oxford.gov.uk Licensing and Gambling Acts Casework Sub-Committee

Notification of determination

Hearing under Sections 34 and 35 of the Act, and the Licensing Act 2003 (Hearings) Regulations 2005 In respect of an application made to Oxford City Council for variation of a Premises Licence

14th June 2021 Date of hearing:

Place: Remote hearing via 'Zoom'

Case No. 21/01141/PREM

HEAT African Bar And Restaurant Ltd Applicant

Premises: **HEAT African Restaurant**

Premises address: 189 Cowley Road, Oxford, OX4 1UT

Licensing Sub-Committee Councillors: Cllr Colin Cook (Chair), Cllr Ajaz Rehman,

Clir Imogen Thomas

Legal Advisor: **Daniel Smith**

Licensing Officer: **Emma Thompson**

Clerk: **Richard Masters**

The Sub-Committee heard representations from the following:

Licensing Authority: Emma Thompson (Senior Licensing Compliance Officer)

Emma Thompson presented the Licensing Authority's report, stating that the application had attracted representations from Thames Valley Police (TVP) and Environmental Health, as well as eight objections from Interested Parties, all of which highlighted concerns in relation to how the application may fail to promote the licensing objectives of the prevention of crime and disorder and prevention of public nuisance.

Mrs Thompson also stated that in addition the Licensing Authority had received 20 representations in support of the application, including a petition signed by 25 members of the African Football Group.

Applicant: Applicant)

(Licensing Consultant - Innpacked Ltd on behalf of the

reiterated that the name of the premises is Heat African Restaurant and it is a restaurant rather than a bar, as reflected by the current conditions attached to the existing premises licence which only allow the sale of alcohol to be ancillary to food. However did concede that the nature of the operation was "not exclusively a restaurant".

stated that the current permitted hours for licensable activity were similar to the permitted hours for licensed premises prior to the introduction of the Licensing Act 2003, which was established to allow flexibility whilst also upholding the licensing objectives.

He claimed that the current licence contained more conditions than any other licence in the vicinity, including the 02 Academy.

He explained the hours sought, which would be crucial to the successful trading of the business and that the aim was to keep customers in the premises rather than have a large turnover of them and offered a last admission condition, as described in the application.

volunteered to amend the existing condition 28 attached to the licence, which currently states there will be no use of the rear yard after 22:00, to no use after 21:00, in response to the

volunteered to amend the existing condition 28 attached to the licence, which currently states there will be no use of the rear yard after 22:00, to no use after 21:00, in response to the representations received by Interested Parties concerning noise nuisance. The rear yard would also be monitored by staff when it is occupied.

expressed doubt over a recent noise complaint as it was at a time when he believed the premises was not trading.

Heat is a unique restaurant that offers African cuisine, music and atmosphere meaning a total experience for a night out and customers will look at it as a destination venue.

It has a capacity of 100, with around 70 covers and without the increase in hours the business may fail. Aim is to encourage people to remain at the premises for 2 to 3 hours to enjoy the facilities including African food and music with alcohol ancillary to both.

Other premises in the vicinity have longer hours than Heat Restaurant and examples.

stated that the business relies heavily on Fridays and Saturdays trade so needs to operate to their full potential at that time to offer customers what they want but also to be a successful business.

referred to the number of conditions on the existing licence and that they were, in his belief, adequate to cover the later hours sought.

Due to the pandemic, the business has only been able to operate for six months since the initial grant of the licence, resulting in the business making a loss.

They have conformed with all Covid-19 related restrictions and Mr Halilu has tried to build a reputation as a African restaurant and entertainment venue. Mr Halilu is both the Designated Premises Supervisor (DPS) and managing director of the company and is a businessman passionate about meeting his aims whilst at the same time addressing the needs of both the Responsible Authorities and the local community.

In conclusion, reiterated that the rear yard will be closed at 21:00, 7 days a week and monitored when used to prevent noise nuisance. They already have a condition which does not permit music to be played outside and due to the thickness of the walls, as the premises was

previously a bank, this would prevent noise inside from escaping.

He also said that there will be a latest admission time as stated in the application and that Mr Halilu is 100% committed to the successful running of the premises and to make it a welcome addition to the local nightlife.

Their aim is to showcase African cuisine and culture and all residents of Oxford are welcome, which is indicated by the number of representations in support of the application.

Cllr Cook queried the capacity of 100 but only 70 covers. explained that the additional 30 people could be in the rear yard, awaiting a table and natural movement to the toilet etc. 70 is the reasonable capacity for diners and unlikely to reach the full capacity of 100.

Cllr Cook also asked for the number of services per night at the venue and proposed that the likely turnover is once per night as they would be encouraging people to stay at their tables and be served by waiter service throughout their stay.

Cllr Cook then asked of the six months they have been open, how many had they been operating 'normally'. responded by saying none due to pandemic related restrictions.

Cllr Rehman asked if at 22:00 there are no more admissions, would this mean there would be no more than 70 people in the premises as a maximum? agreed stating they would not allow any more admission after that time.

Cllr Rehman asked how the back yard was used currently. said it had become the outside area due to the pandemic where people could eat and socialize but with no music. conceded that it did get quite noisy at times, resulting in complaints but the proposed alterations would put an end to this.

confirmed that the 70 covers were inside the restaurant.

Cllr Thomas enquired about the use of the rear yard after 21:00 by staff clearing up and taking bins out that could potentially create a noise nuisance.

accepted that one representation referred to the noise of staff in the outside area and that they would comply with the relevant conditions already on the licence to ensure no nuisance was caused.

Daniel Smith stated that the current licence included 'recorded music' which was unusual for a restaurant and asked if the music volume is monitored. He also asked if background music would suffice for the premises or if recorded music was a part of the business plan.

said that people go out to eat on their night out and the premises were not an exclusively restaurant operation, but more one that provides the complete experience of music and food. He said it was common practice to increase the level of music as the night progresses so it would be at a level above background. The premises does have DJs at weekends.

Dave Acreman (Environmental Health Officer) suggested a 'cut off' device would be advisable if the volume was to be louder than background levels given the proximity of neighbours living close to premises.

stated that the layout of the premises and the noise monitoring would prevent any sound breakout and that staff could leave the removal of waste from the restaurant, and the

clearing of the back yard waste, until the morning if preferable.

Mr Acreman agreed that leaving the removal of the waste until the morning would be preferable to removing it late at night.

stated that during initial renovations of the premises, it was advertised as a sports bar and karaoke bar and due to the pandemic they have been unable to operate at capacity. TVP need to check licence holders are responsible and are upholding the licensing objectives. Unfortunately, and through no fault of their own, they have not had anywhere near the number of people through doors they might have hoped for and Government restrictions have impacted the business. The business is untested on a licensing basis and the current restrictions have seen the activity in the city reduce as have the number of students. In the evidential bundle it states that nearly 50% of all offences relate to the night time economy on Friday and Saturdays,

The Special Saturation Policy (SSP) was in place at the time of the original application. Even though it has lapsed due to the pandemic, stated that we needed to be mindful of the cumulative impact of having more people leave licensed premises at the same time, especially at the terminal hour sought, which is peak demand time for the services of both the Police, and the NHS.

the busiest period for the Police is between 01:00 and 04:00. On the Cowley Road, the crime hotspot is between O2 Academy and Cowley Retreat. Heat restaurant is located in the middle

Interested Parties:

of this area.

stated their objection was on the grounds of public nuisance in relation to the cumulative impact due to the number of businesses on the Cowley Road.

She said that the number of late night venues in the vicinity and the cumulative impact on the residents is significant.

said that if the premises was to stay open later it would increase the issues of public nuisance. She stated that there was sustained anti-social behavior (ASB) and noise nuisance from patrons from premises on the Cowley Road and she was concerned that adding another venue will act as a draw to traffic on Cowley Road and will have an impact on the residents of Divinity Road and the local community.

said that he had lived in Oxford for 35 years and never seen anything like this restaurant trading in Oxford and he welcomed its addition with open arms. He said it is key to his existence and enjoyed it's food and experience and had never seen any issues at the premises.

He said he could not see any empirical evidence as to what has been claimed, and argued that the impact of one extra restaurant on the cumulative impact would be marginal. He said the knock on effect was not credible and evidence would need to be seen.

He stated it was unfair that other premises on Cowley Road have longer hours.

He queried the Divinity Road objection due to the distance from the premises and thought that there may be other motives as some complaints were untrue.

He stated that the music is part of the ambience and that African music is very popular. The

premises is different and unique, and to deny the opportunity for longer hours would be a big shame.

He agreed that conditions should be on the licence and adhered to which he believed the licence holder would do

agreed with the points raised by and referred to her written representation in support of the premises.

Responsile Authorities: Dave Acreman, Environmental Health, (EH)

Mr Acreman said he was heartened by the conditions offered by the Applicant, which would go a long way to mitigating the concerns of EH. He said he would like a lobby system at the front of the premises to help prevent noise escaping onto Cowley Road.

He also suggested a cut off device on the rear door which will cut off the music if the door is opened to control noise breakout, as music escaping out of the back door was the most pressing issue.

Emma Thompson confirmed she visited the premises on Friday night with Richard Masters (Senior Licensing Compliance Officer) and stated there is an electric door that opens at the front when people enter.

Daniel Smith asked if the thickness of the walls will assist with adequate noise attenuation.

Mr Acreman clarified that noise breakout is normally from weaknesses in the structure, namely doors, windows and vents and the issue was noise escaping out into the back yard.

Mr Acreman agreed that closing the back yard at 21:00 was a reasonable time to assist with the issue of noise from people outside and that he could assist with a condition in relation to noise limiters or levels if necessary.

concluded by saying that noise nuisance good management practice comes from working with residents and the Responsible Authorities rather than against them. He said it was reasonable to request a winding down period towards the closing time, as this encourages people to leave gradually. He also said that the cumulative effect of the additional hours would be negligible in agreement with

remarked that it was an exciting offer to have an African cuisine themed restaurant in Oxford and African music is popular for the 100 people in attendance. He did not expect to have noise issues in the future.

He recommended that the licence be granted to meet customer demand but also to make it economically viable and said that there was a responsible and passionate DPS in charge.

reiterated that it is an untested venue, due to the pandemic, and he had not seen the operation in full swing. Cumulative impact was expected at the riskier times requested and the premises is located in a crime hot spot area.

said that the majority of people using the premises were already on Cowley Road, and it would not create a cumulative impact as the people were already circulating on Cowley Road and the premises provides a further option to the patrons already in the vicinity. He said

that the assertion that it will create problems is not credible.

Decision and Reasons of the Sub-Committee

- The Sub-Committee considered all submissions, both written and oral. It also had regard to the relevant Home Office Guidance and the Council's Statement of Licensing Policy, in particular policies LH3 (Licensing hours), LH7 (Last admission times) GN18 (Cumulative Impact), PP1 (Pubs, Restaurants, Hotels, Guesthouses) and policies LA2-LA4 (General Prevention of Public Nuisance).
- 2. The Sub-Committee gave weight to the concerns of TVP in regard to the high levels of crime, disorder and nuisance in the area, particularly after 01.00hrs. The Licence had been granted in 2020 as an exception to the then East Oxford Special Saturation Policy (EOSSP) due to the apparently low impact of the intended operation as a restaurant. The decision at that time gave no expectation that hours of operation would be extended at a later date.
- 3. The premises had been unable to trade at full capacity due to the restrictions related to the pandemic, for this reason the Sub-Committee had no evidence before it as to the actual impact of the business when operating under normal circumstance. Whilst the EOSSP was not currently in effect the TVP evidence showed that the cumulative impact problems in the area remained high and the representations from the Interested parties indicated noise nuisance was a problem, particularly from use of the outside area.
- 4. The Sub-Committee also had concerns that although the premises is restricted by its licence to operation as a restaurant, it had many aspects that were not restaurant related and were more akin to a nightclub.
- 5. For these reasons the Sub-Committee found it appropriate to limit the variation applied for and to impose additional conditions, as follows, in order to promote the licensing objectives of preventing public nuisance and preventing crime and disorder:

hours for licensable activities:

Retail Sale of Alcohol (on sales only) Friday and Saturday 12:00 to 00:00 Sunday to Thursday 12:00 to 23:00

Late Night Refreshment Friday and Saturday 23:00 to 00:00

Recorded Music Friday and Saturday 12:00 to 00:15 Sunday to Thursday 12:00 to 23:00

opening Hours:

Friday and Saturday 12:00 to 00:30 Sunday to Thursday 12:00 to 23:30

additional conditions:

- I. The Premises Licence Holder shall ensure that there is no use of the rear yard (external area) by customers after 21:00 hours. When in use the rear yard will be monitored by staff. (nb. this condition replaces current condition 28 of the licence)
- II. The Premises Licence Holder shall ensure that a circuit 'cut off' device is fitted and working which automatically switches off the sound system when the rear door is opened after 21.00. Such device to be approved by the Responsible Authority for environmental health.
- III. There shall be no admittance or re-admittance of customers after 22:00hrs Sunday to Thursday and 22:30hrs Friday and Saturday.
- 6. The application is **GRANTED** subject to the additional conditions and timings set out above.

Signed: Councillor Colin Cook



Chair of Licensing Sub-committee

Notes:

A. The applicant, and any responsible authority or interested party that has made representations upon the application has a right of appeal to the Magistrates' Court against this decision. If you wish to appeal you must do so within 21 days of being notified of the decision.



01/06/2022

To The Licensing Authority- Oxford City Council

Subject: Variation Heat, Cowley Road (22/01382/PREM)

Thames Valley Police have received a variation for Heat Restaurant on the Cowley Road. The variation seeks to:

1. increase the hours

					Terminal Ho	urs		7 . 3
		Mon	Tue	Wed	Thurs	Fri	Sat	Sun
	Current	23:00	23:00	23:00	23:00	Midnight	Midnight	23:00
Alcohol	Application	Midnight	Midnight	Midnight	Midnight	01:15	01:15	Midnight
	Variance	+1HR	+1HR	+1HR	+1HR	+1HR	+1HR	+1HR
Described	Current	23:00	23:00	23:00	23:00	00:15	00:15	23:00
Recorded Music	Application	Midnight	Midnight	Midnight	Midnight	01:15	01:15	Midnight
IVIUSIC	Variance	+1HR	+1HR	+1HR	+1HR	+1HR	+1HR	+1HR
Late Minh	Current	Midnight	Midnight	Midnight	Midnight	Midnight	Midnight	Midnight
Late Night Refreshment	Application	Midnight	Midnight	Midnight	Midnight	01:15	01:15	Midnight
(LNR)	Variance	NA	NA	NA	NA.	+1 HR 15 MINS	+1 HR 15 MINS	NA
	Current	23:30	23:30	23:30	23:30	00:30	00:30	23:30
Operating	Application	00:30	00:30	00:30	00:30	01:30	01:30	00:30
Hours	Variance	+1HR	+1HR	+1HR	+1HR	+1 HR 15 MINS	+1 HR 15 MINS	+1HR

- 2. The application also seeks to remove a fundamental condition of the licence.
 - 27. Ordering, service of and payment for alcohol will be via table service only by way of floor waiter/waitress

And replaced with:

A minimum of 12 tables and 70 seats shall always be available in the premises when licensing activities take place

The premises falls within the East Oxford Special Saturation Policy area (SSP) and as such all new and material variations must be closely scrutinised to properly understand what is being applied for and what impact this may have on the overall cumulative effect of all the licensed activities on the local area.

The local area Inspector for Oxford has reviewed the application and whilst understanding that the SSP matrix recognises that that restaurants are 'unlikely' to add to the cumulative effect, he has concerns regarding the extent and purpose of this application and its compatibility with the policy.

The police have expressed these concerns to the applicant and their licensing consultant and have tried to offer a compromise. However with the statutory deadline now due to shortly expire we have not been able to an appropriate outcome and as such we must refer the matter to the subcommittee and ask they decide the matter.

East Oxford is afforded protected status with a special saturation policy (SSP).

As the Committee will be aware the SSP concerns itself not with the direct management of any one licensed premises, but recognises the cumulative, significant detrimental effect on the licensing objectives within a geographical area from all of the varied licensed premises as a whole (not just that of alcohol).

The East Oxford night time economy (NTE) from a policing point of view is in a delicate balance and it should also be noted that licensing and NTE related issues are now no longer just the preserve of the weekends as it used to be. With a large student presence and it now being generally more socially acceptable to go out late night during the weekdays for the general public as well, the evening and night time economy is now a seven day a week occurrence, with much promotional activity by the premises to drive that throughout the week.

Heat is located within the very nexus of East Oxford SSP issues and the Cowley Road is one of the main arterial routes to and from the City centre NTE and the various residential areas of Oxford. As such, this area sees a significant footfall of the public out in the NTE already.

[The city council's most recent data and SSP policy may be found at the end of this bundle.]

This variation is <u>or should be</u> for a food lead premises, namely a restaurant. Home Office guidance and the Local Authority's statement of Licensing Policy both recognise that a restaurant being primarily food lead, less alcohol consumption and

tending towards earlier terminal hours then bars, pubs and nightclubs is less likely to add to the cumulative effect of all licensed activity in an area.

This means therefore in theory it is less likely to trigger the SSP.

It should be noted however food itself is no exception to the SSP. Indeed late night refreshment venues which sell food to a late terminal hour without any alcohol are just as much a as risk category and therefore come under the SSP.

Much of this is therefore reliant on the business actually being a restaurant and not a bar that sells food which there is a discernible difference regarding the customer expectation, how the business interacts with the SSP and will likely tip the delicate balance of the overall area. This links into the matter of condition 27.

Heat first came to both the Council and Police's attention prior to the original licence application being served back in 2020 when flyers advertising a new sports bar opening were reported from concerned residents.



Subsequent emails with Mr Halilu and eventually a meeting on the 4th of March 2020 at the Council's offices with him at the point an application was submitted to discuss our SSP concerns resulted in what the police were lead to believe and what the police eventually agreed a 'no objection' on was a change of business model to a dining restaurant only, thus removing any late night bar provision and agreeing set of restaurant conditions and sensible and responsible terminal hours to ensure the venue operated as such.

This was of course not just for the application at hand but as the sub committee will be aware to safeguard the licence for the future as once granted a licence remains in existence indefinitely and likely to pass through many other operators and many different business models over the years until it is under either surrendered or revoked. The latter is an exceptionally difficult and protracted process to achieve, and any transfer objection is based on the criminality associated with the company or person not the intended use of the licence. In an area where late night licences are at a premium because of the SSP, a licence must have conditions to keep it tightly tethered to the purpose for which it was applied.

The dining conditions in question were:

25. The sale of alcohol will be ancillary to the premises main function as a restaurant specialising in African cuisine

- 26. The sale of alcohol will only be made to customers that are waiting to place an order for a substantial table meal, are consuming a substantial table meal or have had a substantial table meal.
- 27. Ordering, service of and payment for alcohol will be via table service only by way of floor waiter/waitress

(27 being the one subject to this application)

25 and 26 are somewhat problematic as they present many loopholes. The overall intention however is to ensure anyone looking to move away from food would have to vary the licence. This would give the police an opportunity to object. The problem being that 26 would permit someone if they so wished to allow customers to eat and then remain indefinitely on site drinking alcohol for many hours afterwards until the venue closed.

Condition 27 is therefore a check to this in at least as it tries to ensure that alcohol consumption is tightly regulated by staff and to ensure the premises' operation does not evolve on a daily basis from food in the afternoon/early evening to more vertical wet led sales in the late evening/night.

We are of the view that the proposed alternative:

A minimum of 12 tables and 70 seats shall always be available in the premises when licensing activities take place

Is weak and ineffectual as 'always be available in the premises' can mean anything and could mean as an example having them stacked away in a corner readily available, freeing up the venue for other purposes.

The ambiguity around conditions 25 and 26, the need for condition 27 and our concerns on how the new condition could be interpreted in a very open way, may be illustrated in matters around November of last year.

In relation to <u>intelligence</u> reported to Thames Valley Police by a female alleging her daughter had returned home in a state of excessive intoxication having been out drinking at Heat, a night time licensing visit was conducted.

The report is attached at annex three. However whilst Mr Halilu was adamant that both he and indeed every customer on site had eaten 'a substantial table meal', prior to police arrival there was no sign to the three officers attending of anyone ordering food, eating food or any indications that food had been consumed in the immediate 30+ minutes or so. What did present to officers was a room with people stood, sat and at the bar all drinking alcohol with regulated entertainment playing loudly in the back ground. The impression all three officer left was one of a typical alcohol led bar.

Both the police and the Licensing Authority's primary goal is to support our licensed businesses at first instance through education. From that encounter, therefore it was felt that a meeting should be held to go through the licence to identify any issues and support Mr Halilu with compliance.

On the 21st of February a meeting was held at the site between the venue, the licensing authority and the police and the licence discussed in detail. The findings of that meeting were for the most part conditions were indeed being met. That the wording of conditions 25 and 26 were being complied with if not the spirit and intent of their purpose, but that there were some breaches as well and advice was given on how to rectify those.

Since that time, we have received concerns from local East Oxford residents about the below advertising literature that is in circulation on open source social media for Heat.











These do not reference food or a dining experience (only one refers to the venue as Heat RESTAURNT) and are more suggestive of a late night bar verging on nightclub. Some do come under temporary event notices (TENs) hence the later hours, and Mr Halilu has been very proactive in applying for these. Under the Licensing Act 2003, it does mean the conditions of the licence are not included in the TEN but on each occasion in applying for them Mr Halilu has taken pains to reiterate the licence conditions are applicable.

In giving a fair and balanced report, this venue is not, that we are aware, a significant generator of crime and disorder. However this is not the point of the SSP which as mentioned above does not concern itself with one venue or another. However the statement made by the applicant 'the premises licence was granted in June 2020 and has operated (covid restrictions allowing) without incident since then' is not entirely true and should be qualified. Further to the recent interactions with the police, on the 25th of September 2020 police officers on Covid curfew patrols had to empty the bar of patrons and then disperse the crowd out of the area after the cut off hour. The venue has also reived a letter form the City Council's EHO on the 28th of July 2020 regarding noise complaints from nearby residents and a contravention letter from the Licensing Authority on the 27th of July 2021 regrading door staff not being compliant with conditions. These are however not grounds to review obviously, but it must be remembered the venue has only been open for technically two years (albeit slightly less due to the pandemic).

The SSP needs to be protected and upheld. So much good work has been done over the years steering East Oxford away from yet more late night venues and high alcohol consumption premises.

The police are absolutely supportive of licensed businesses that seek to bring varied offers to the area for the public to go out and enjoy, provided they do not undermine the policy and its aims.

The inspector whilst wishing to support Heat to be a success feels however in this application that, condition 27 addresses a very real need and should remain. That the increased hours when taken with the remove of condition 27 and replaced with a very lack lustre alternative, when taken in light of the current operation and the previous incremental variation last year will mean this application will conflict with the SSP.

As such we must lodge our objection.

On a side note we also request the sub-committee clarify and confirm what we hope is a typing error in section 'M' of the application which may if taken to form part of any change of licence would also undermine the hard work put into the original grant:

M Describe any additional steps you intend to take to promote the four licensing objectives as a result of the proposed variation:	
a) General – all four licensing objectives (b, c, d and e) (please read guidance note 11)	
A minimum of 12 tables and 70 seats shall always be available in the premises when licensing activities take place	
b) The prevention of crime and disorder	
Current annex 2 conditions appropriate.	
c) Public safety	The actual existing condition of the
Current annex 2 conditions appropriate.	licence states:
	41. There shall be no admittance or re-admittance of customers after
d) The prevention of public nuisance	22:00 hours Sunday to Thursday and
There shall be no admittance or re-admittance of customers after 22:30hrs Sunday to Thursday and 23:30 Friday and Saturday.	22:30 hours Friday and Saturday.

Appendix 11 – East Oxford Special Saturation Policy Area



Appendix 12 - Special Saturation Policy Evidence

Contents

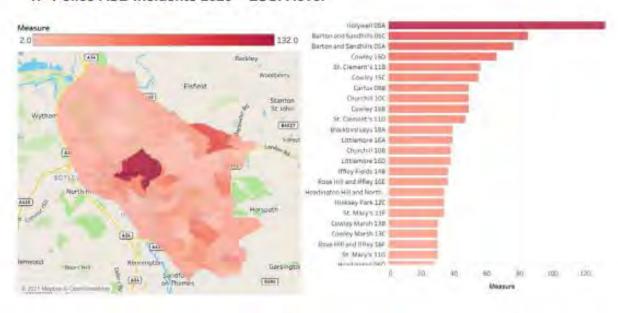
- Police ASB incidents 2020 LSOA level
- Police Criminal damage crimes 2020 LSOA level
- Police Public Order crimes 2020 LSOA level
- Police Violent crime and sexual offences 2020 LSOA level
- Seasonal trends of top-4 LSOAs
- 6. CCTV incidents
- Police data analysis methodology
- 8. Temporal analysis
- Seasonal analysis
- Geographic distribution: all NTE occurrences
- 11. Geographical distribution: serious violence occurrences
- 12. Public Health data alcohol related admissions and mortality rates

Glossary

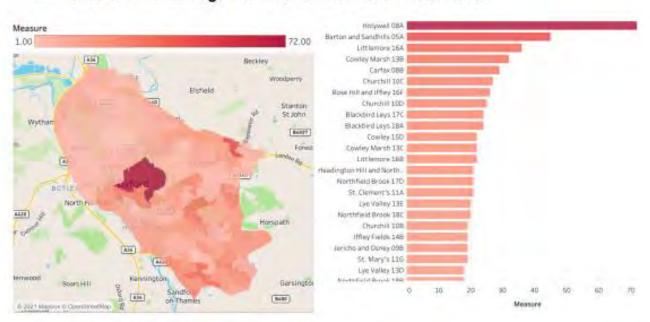
LSOA - Lower Super Output Area

ASB - Anti-social Behaviour

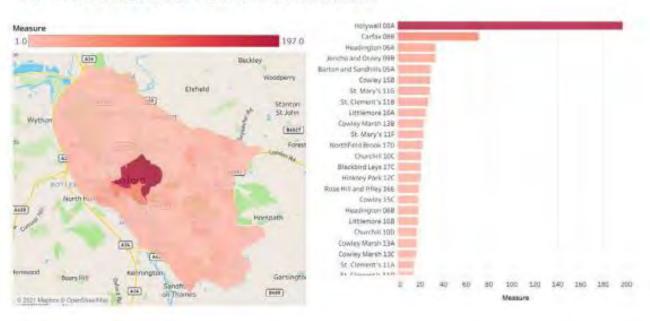
1. Police ASB incidents 2020 - LSOA level



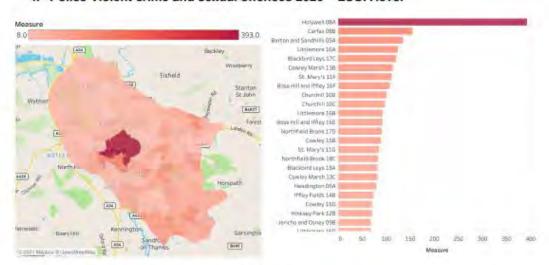
2. Police criminal damage and arson crimes 2020 - LSOA level



3. Police Public Order crimes 2020 - LSOA level



4. Police Violent crime and sexual offences 2020 - LSOA level



5. Police crime trend data - top 4 LSOAs

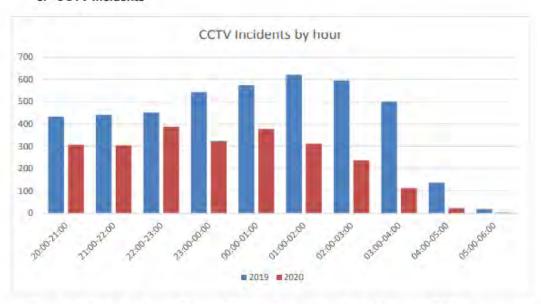
ASB incidents	20	18		20:	19			20.	20		20	21	
	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Total
Holywell 08A	73	83	66	72	48	52	38	21	30	43	22	43	591
Barton and Sandhills OSA	18	14	13	24	28	18	8	25	20	23	16	13	220
St. Clement's 11D	36	44	18	12	26	7	10	8	14	15	6	11	207
Carfax 08B	31	20	27	22	19	-0	16	- 0	11	13	4	10	191

Criminal damage & arson	2018			2019				20	20		20.	21	
	Jul - Sept	Dct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr-Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Total
Halywell 08A	32	41	23	36	26	16	23	11	14	24	11	17	276
Barton and Sandhills 05A	9		- 6	12	12	4	13	12	13	7	. 9	11	113
Littlemore 16A	14	7	9	6	14	4	6	13	- 5	12	5	6	101
Cartax 088	17	10		9	5	7	3	7	10	9	8	4.	98

Public order		2018			2019				2020			20.	21	
	Jul-	Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct-Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Total
Holywell 08A		56	48	49	57	37	55	54	24	59	60	61	97	657
Carfax 088		14	- 18	13	17	20	15	24	8	13	26	15	18	201
Jericho and Osney 098		2	2	- 1	4	3	2		- 9	11	13	24	22	93
St. Mary's 11G		-6	2	1	- 9		6	9	4	- 9	6	9	15	85

Violence & sexual	2018				2019				2020			20	21	
	Jul - S	Sept	Oct-De	c Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Total
Holywell DBA		176	13	7 175	136	171	183	161	56	94	82	56	130	1607
Carfax 088		29	3	6 15	30	38	39	39	24	44	-41	31	67	460
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The graph illustrates the peak hours of incidents monitored by public space CCTV cameras in the city. It is not possible to disaggregate the small number of cameras in neighbourhood areas from the cameras in the city centre.

This hourly breakdown is clearly linked to public space incidents during the night-time economy period.

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Data from the police occurrence record keeping system for occurrences taking place within the Oxford Local Police Area with a reported date between 01/01/2017 and 26/04/2021 and with the Home Office Statistics Code 1 representing Violence Against the Person or Disorder.

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Saturday	115	131	143	165	78	6		113	125	141	1017
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	502	556	588	623	289	24		669	637	626	4514

Figure 1: Distribution of occurrences by time and day of week

Shows what we might expect intuitively: almost half (47%) of occurrences linked to Oxford's NTE occur on either a Saturday or a Sunday. The busiest period is between 01:00 and 04:00 on a Sunday morning, with those 3 hours alone accounting for 14% of occurrences analysed.

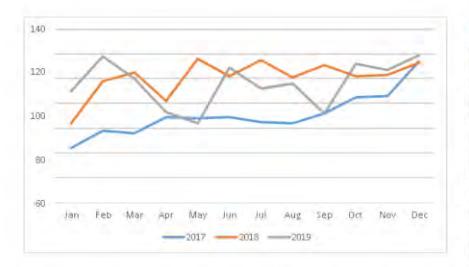
Fig. 2	9	0	0	0	0	0		0	0	0	E
	00:00 - 01:00	01:00 - 02:00	02:00 - 03:00	03:00 - 04:00	04:00 - 05:00	02:00 - 00:50	ı	21:00 - 22:00	22:00 - 23:00	23:00 - 00:00	Grand Total
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	82	131	128	114	148	55		40	28	48	774

Figure 2: Distribution of NTE-related hospitalisations to John Radcliffe AandE by time and day of week

Shows the distribution of admissions to the Accident and Emergency department of the John Radcliffe hospital between August 2017 and August 2020 which were classified as Apparent Assaults in which alcohol was believed to be a factor. The distribution largely mirrors the conclusion drawn from analysis of the temporal distribution of NTE-linked occurrences in Oxford, with an even greater focus on the early hours of Sunday morning (and to a lesser extent of Saturday morning).

9. Police Analysis of Violent Crime in the NTE: Seasonality

The count of NTE-linked occurrences taking place in each month of 2017, 2018, and 2019 is illustrated below. The chart does not suggest any great degree of predictable seasonality, although it appears that occurrence counts in November and December may be particularly high. These monthly counts were then compared to the expected level (based on the 12 month centred moving average) to determine whether any months appeared to have occurrence counts consistently above the expected count.



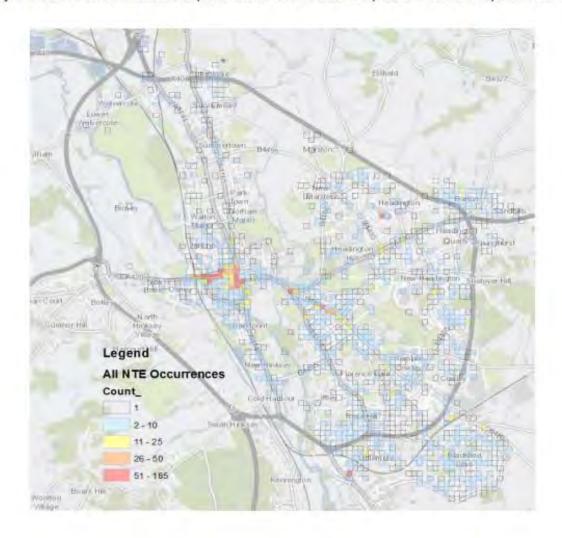
Month	2017	2018	2019
Jan	-27	-28	-8
Feb	-13	3	20
Mar	-15	7	6
Apr	-2	-18	-22
May	-3	15	-32
Jun	-2	1	13
Jul	-8	12	-6
Aug	-12	-4	-2
5ep	-8	7	-25
Oct	4	-2	18
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Dec	26	13	28

This analysis accounts for changing trends (2017 saw a steadily rising number of monthly occurrence counts, leading to consistently higher levels in 2018). It clearly shows that December NTE-linked occurrence counts were higher than expected in every year from 2017 to 2019, and that January occurrence counts were lower than expected in every year. April and August were also consistently lower than expected, albeit to a lesser extent than January, and November was also associated with marginally higher than expected NTE occurrence counts.

10. Police Analysis of Violent Crime in the NTE: Geographic distribution

The following heat maps show locations of NTE occurrences in Oxford, using a 100m x 100m grid overlaid on a map of the police area with the count of occurrences recorded as taking place within each grid square being indicated by the colour of the square.

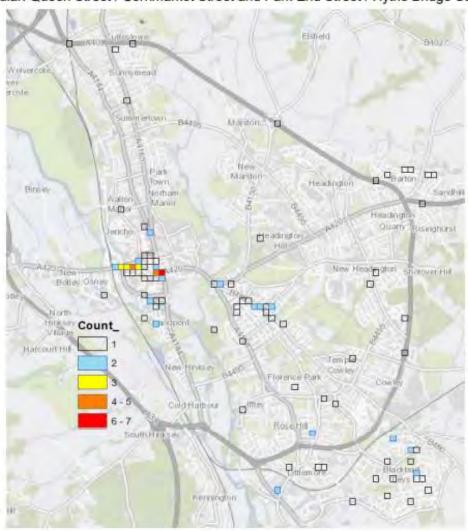
The map clearly indicates that the most notable areas in which NTE occurrences have taken place are: the city centre area focused on Park End Street, Hythe Bridge Street and Cornmarket; Magdalen roundabout, the Cowley Road between Union Street and East Avenue (O2 Academy and Cowley Retreat area); the A and E department of the John Radcliffe Hospital; and the Littlemore Mental Health Centre. It is possible (although not confirmed) that the hospital events may include occurrences that took place elsewhere and were reported from the hospital location.



11. Police Analysis of Violent Crime in the NTE: Geographic distribution

Serious violence offences.

Serious violence in Oxford's NTE appears to be highly focused in city centre areas, in particular: Queen Street / Cornmarket Street and Park End Street / Hythe Bridge Street.



12. Public Health Data

The table below shows the alcohol related hospital admissions and mortality rates for Oxford.

Compared to England: ■ better ■ similar ■ worse

Indicator	Period	England	Oxfordshire	Oxford
Alcohol related mortality	2018	46.5	41.1	48.6
Admission episodes for alcohol related conditions	2018-19	664	526	640
Admission episodes for alcohol specific conditions	2018-9	626	522	741
Admission episodes for alcohol specific conditions -Under 18s	2016/17- 18/19	31.6	31.7	50.0
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Source: PHE: Population Health Analysis (PHA) team using data from NHS Digital and ONS

The trend for hospital admissions for alcohol related conditions is increasing. There is also an increase in the trend for hospital admissions for alcohol related cardiovascular diseases.



Cumulative Impact Assessment 2022



1. Cumulative Impact Assessments - Background

- 1.1 The concept of cumulative impact has been described within the Secretary of State's Guidance since the commencement of the 2003 Act.
- 1.2 The guidance describes cumulative impact as "the potential impact on the promotion of the licensing objectives of a number of licensed premises concentrated in one area".
- 1.3 For clarity, the licensing objectives are:
 - Prevention of crime and disorder
 - Prevention of a public nuisance
 - Public safety
 - Protection of children from harm
- 1.4 The Licensing Authority had previously adopted a Special Saturation Policy within its Statement of Licensing Policy, which covered both Oxford City Centre and East Oxford, adopted following assessment of the particular impact from the concentration of licensed premises in those areas. Due to the effects of the COVID-19 pandemic, the Authority was unable to conduct a Cumulative Impact Assessment when the Statement of Licensing Policy was due to be reviewed in early 2021. The result was that the Special Saturation Policy was removed, with the understanding that it would be reassessed later in the year.
- 1.5 The Policing and Crime Act 2017 amended the Licensing Act 2003 to place 'Cumulative Impact Assessments' on a statutory footing by introducing paragraph 5a of the Licensing Act 2003. This amendment came into force on 6th April 2018.
- 1.6 This Cumulative Impact Assessment is therefore being published under these new provisions of the Licensing Act 2003. The policy will be reviewed no later than every three years from the date it comes into force.
- 1.7 Section 182 Guidance states that "A Cumulative Impact Assessment (CIA) may be published by a licensing authority to help it to limit the number or types of licence applications granted in areas where there is evidence to show that the number or density of licensed premises in the area is having a cumulative impact and leading to problems which are undermining the licensing objectives. CIAs relate to applications for new premises licences and club premises certificates and applications to vary existing premises licences and club premises certificates in a specified area".

2. Consultation

- 2.1 As per section 5a of the Licensing Act 2003, in preparing the Cumulative Impact Assessment the Licensing Authority consulted with the persons mentioned in section 5(3) of the Licensing Act 2003, namely:
 - the Chief Officer of Police
 - the Chief Officer of the Fire and Rescue Service
 - persons/bodies representative of the Local Authority with the function of public health
 - persons/bodies representative of local holders of premises licences
 - persons/bodies representative of local holders of club premises certificates
 - persons/bodies representative of local holders of personal licences
 - persons/bodies representative of businesses and residents in the City of Oxford

- persons/bodies representative of Child Protection Services
- other organisations as appear to the Licensing Authority to be affected by licensing matters, including local community, cultural, educational and entertainment organisations.
- 2.2 The Licensing Authority considered the views of all those consulted prior to determining this policy.

3. Cumulative Impact Assessment

- 3.1 The assessment relates to all premises within specified areas that have a premises licence or a club premises certificate which will be carrying on or proposing to carry on the following licensable activities:
 - The sale or supply of alcohol on or off the premises
 - The provision of late night refreshment on or off the premises
- 3.2 CIAs do not apply to Temporary Event Notices (TENS); however it is open to the police and environmental health authority (as relevant persons) to refer to evidence published within a CIA when objecting to a TEN.
- 3.3 While the evidence underpinning the publication of this CIA should generally be suitable as the basis for a decision to refuse an application or impose conditions, it does not change the fundamental way that decisions are made under the 2003 Act. Each decision in an area subject to a CIA therefore still needs to be made on a case-by-case basis and with a view to what is appropriate for the promotion of the licensing objectives. Importantly, the publication of this CIA would not remove the Licensing Authority's discretion to grant applications for new licences or applications to vary existing licences, where the Authority considers this to be appropriate in the light of the individual circumstances of the case.
- 3.4 It also does not remove the requirement for a relevant representation to be submitted by a responsible authority or a member of the public (defined as 'any other person' within the act) against an application for it to be considered by the Licensing Sub-Committee. An application that does not receive relevant representations is deemed granted under the Act.
- 3.5 The Licensing Authority's Special Saturation Policy creates a rebuttable presumption that an application within the designated cumulative impact areas for new premises licences or variations that are likely to add to the existing cumulative impact will normally be refused if relevant representations are received. It is for the applicant to demonstrate that their application would not add to the cumulative impact of such licensed premises in the areas. Applicants are encouraged to liaise with the Licensing Authority and other Responsible Authorities in advance of submitting an application.
- 3.6 The steps followed in considering whether to publish a CIA are summarised below:
 - Identify concern about crime and disorder; public safety; public nuisance or protection of children from harm in a particular location.
 - Consider whether there is good evidence that crime and disorder or nuisance are occurring, or whether there are activities which pose a threat to public safety or the protection of children from harm.
 - If there is evidence that such problems are occurring, identify whether these
 problems are being caused by the customers of licensed premises, or that
 cumulative impact is imminent.

- Identify the boundaries of the area where problems are occurring (this can involve mapping where the problems occur and identifying specific streets or localities where such problems arise).
- Consult those specified in section 5(3) of the 2003 Act. As with consultations
 in respect of the licensing policy statement as a whole, it is for each licensing
 authority to determine the extent of the consultation it should undertake in
 respect of a CIA (subject to the statutory requirements).
- 3.7 The Licensing Authority had previously adopted a special policy on cumulative effect, known as its Special Saturation Policy, and it is now being readopted following this Cumulative Impact Assessment.

4. Cumulative Impact Assessment Statement

4.1 This assessment is being published because the authority is of the opinion that the number of licensed premises and club premises certificates within the City Centre and the East Oxford area is such that it is likely that granting further licences or variation to licences would be inconsistent with the authority's duty to promote the licensing objectives. This opinion has been reached after careful consideration of evidence and data, from Thames Valley Police, the Responsible Authorities and other persons, which show high levels of public nuisance, antisocial behaviour and crime and disorder within these areas. Therefore it is appropriate and necessary to control the cumulative impact in these areas.

The areas covered by the policy are the City Centre, as shown in **Appendix One**, and East Oxford, predominately Cowley Road, as shown in **Appendix Two**.

The evidential basis for the decision to publish a Cumulative Impact Assessment is set out in **Appendix Three**.

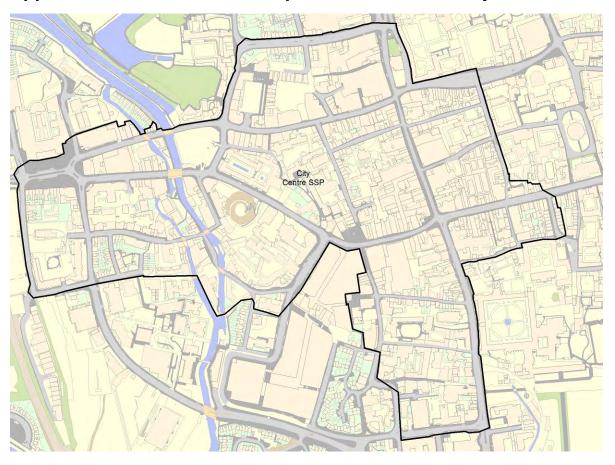
In areas where there is an excessive accumulation of off and on licensed premises, it is relatively straight forward to provide a direct correlation between those premises and public nuisance, anti-social behaviour and crime and disorder in the area, through an analysis of the evidence including operating hours of the premises and the peak times for incidents and calls for service.

5. Other mechanisms for controlling cumulative impact

- 5.1 There are mechanisms and interventions, both within and outside the licensing regime, that are available for mitigating adverse impacts on the licensing objectives and should be considered alongside local licensing policy by the Licensing Authority, Responsible Authorities, other persons, licensed premises and new and existing applicants: For example:
 - planning controls
 - positive measures to create a safe and clean environment in partnership with local businesses, transport operators and others
 - the provision of CCTV,
 - ample taxi ranks and Private Hire Companies licensed within district
 - powers to designate parts of the city as places where alcohol may not be consumed publicly-Public Space Protection Orders.
 - confiscation of alcohol from adults and children in designated areas
 - police enforcement of the law with regard to disorder and anti-social behaviour, including the issuing of fixed penalty notices
 - enforcement action against those selling alcohol to people who are inebriated

- police powers to close some premises for up to 24 hours on the grounds of disorder, the likelihood of disorder or excessive noise
- the power of police, local businesses or residents to seek a review of the licence or certificate

Appendix One – Cumulative Impact Area – Oxford City Centre



Appendix Two – Cumulative Impact Area – East Oxford



Appendix Three – Cumulative Impact Evidence

Contents

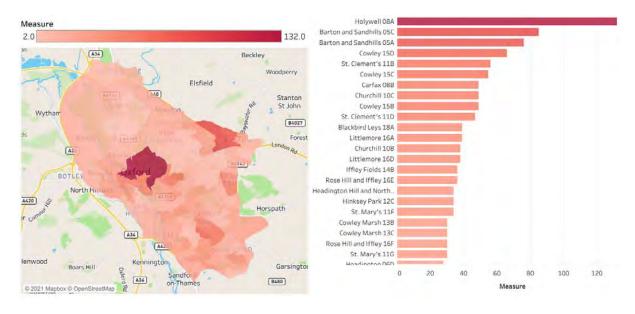
- 1. Police ASB incidents 2020 LSOA level
- 2. Police Criminal damage crimes 2020 LSOA level
- 3. Police Public Order crimes 2020 LSOA level
- 4. Police Violent crime and sexual offences 2020 LSOA level
- 5. Seasonal trends of top-4 LSOAs
- 6. CCTV incidents
- 7. Police data analysis methodology
- 8. Temporal analysis
- 9. Seasonal analysis
- 10. Geographic distribution: all NTE occurrences
- 11. Geographical distribution: serious violence occurrences
- 12. Public Health data alcohol related admissions and mortality rates

Glossary

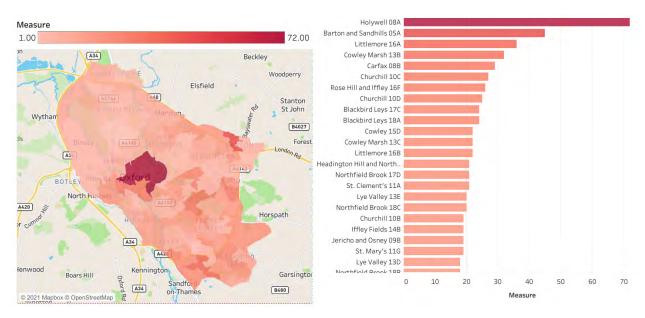
LSOA - Lower Super Output Area

ASB - Anti-social Behaviour

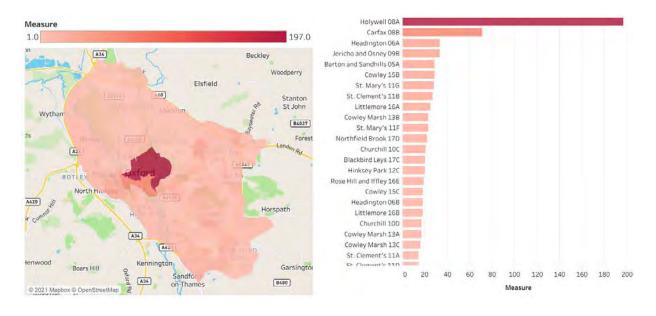
1. Police ASB incidents 2020 - LSOA level



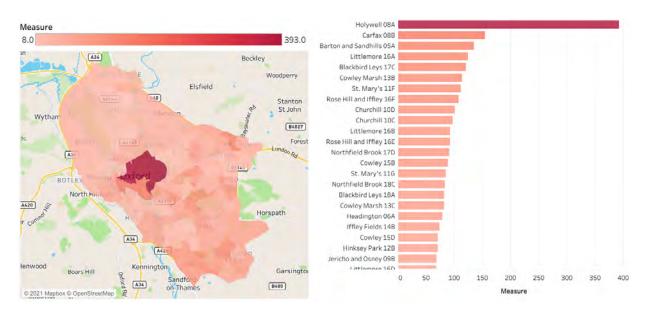
2. Police criminal damage and arson crimes 2020 - LSOA level



3. Police Public Order crimes 2020 - LSOA level



4. Police Violent crime and sexual offences 2020 - LSOA level



5. Police crime trend data - top 4 LSOAs

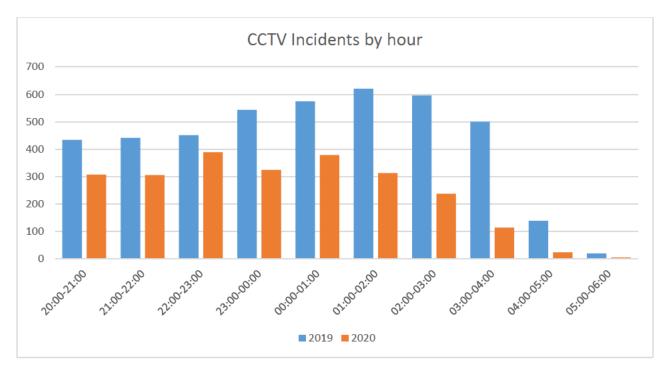
ASB incidents	2018		2019				2020			20:	21		
	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Total
Holywell 08A	73	83	66	72	48	52	38	21	30	43	22	43	591
Barton and Sandhills 05A	18	14	13	24	28	18	8	25	20	23	16	13	220
St. Clement's 11D	36	44	18	12	26	7	10	8	14	15	6	11	207
Carfax 08B	31	20	27	22	19	9	16	9	11	13	4	10	191

Criminal damage & arson 2018			2019					2020			2021		
	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Total
Holywell 08A	32	43	23	36	26	16	23	11	14	24	11	17	276
Barton and Sandhills 05A	9	5	6	12	12	4	13	12	13	7	9	11	113
Littlemore 16A	14	7	9	6	14	4	6	13	5	12	5	6	101
Carfax 08B	17	10	9	9	5	7	3	7	10	9	8	4	98

Public order	20:	18		20:	19		2020			2021			
	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan – Mar	Apr - Jun	Total
Holywell 08A	56	48	49	57	37	55	54	24	59	60	61	97	657
Carfax 08B	14	18	13	17	20	15	24	8	13	26	15	18	201
Jericho and Osney 09B	2	2	1	4	3	2		9	11	13	24	22	93
St. Mary's 11G	6	2	2	9	8	6	9	4	9	6	9	15	85

Violence & sexual		2018 2019				2020				20	21		
	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sept	Oct - Dec	Jan - Mar	Apr - Jun	Total
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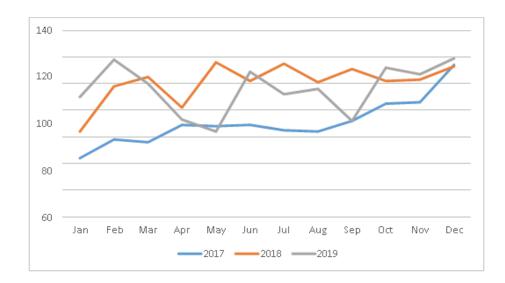
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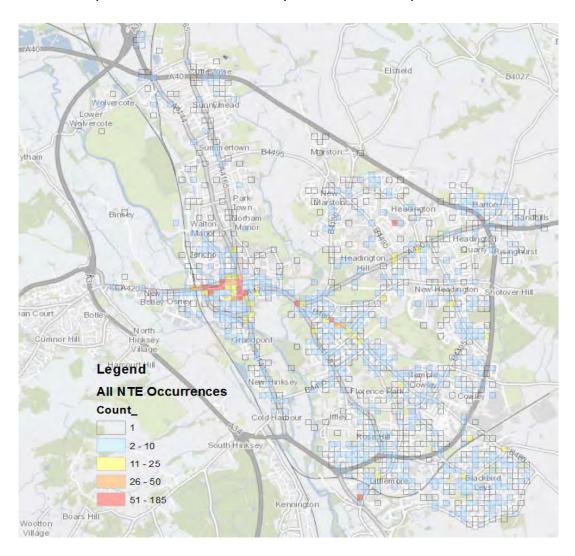
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The map clearly indicates that the most notable areas in which NTE occurrences have taken place are: the city centre area focused on Park End Street, Hythe Bridge Street and Cornmarket; Magdalen roundabout, the Cowley Road between Union

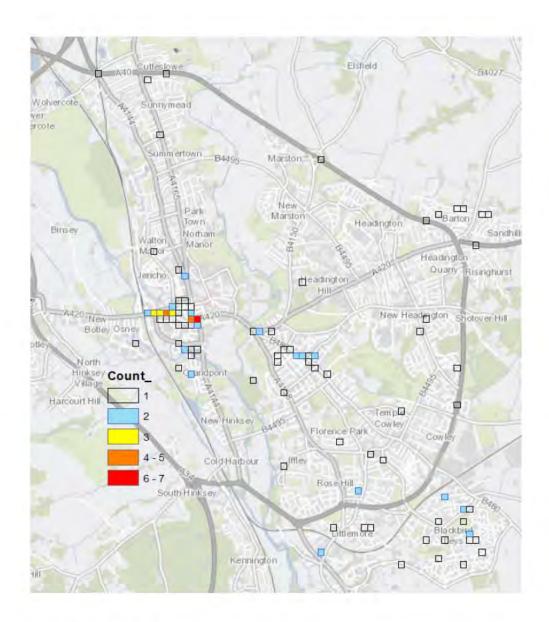
Street and East Avenue (O2 Academy and Cowley Retreat area); the A&E department of the John Radcliffe Hospital; and the Littlemore Mental Health Centre. It is possible (although not confirmed) that the hospital events may include occurrences that took place elsewhere and were reported from the hospital location.



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Serious violence offences.

Serious violence in Oxford's NTE appears to be highly focused in city centre areas, in particular: Queen Street / Cornmarket Street and Park End Street / Hythe Bridge Street.



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The table below shows the alcohol related hospital admissions and mortality rates for Oxford.

Compared to England: ■ better ■ similar ■ worse

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Source: PHE: Population Health Analysis (PHA) team using data from NHS Digital and ONS

The trend for hospital admissions for alcohol related conditions is increasing. There is also an increase in the trend for hospital admissions for alcohol related cardiovascular diseases.



LICENSED PREMISES INCIDENT REPORT

Submitting Officer
Shoulder No/Name: C0714 Station: BA LPA: OXLPA

Incident References		
Premises Name/Location:	HEAT COWLEY ROAD	
Incident Date:	19/11/2021	Incident Time:
Command & Control URN:	NA	Crime Report(s): NA
CCTV Seized?	NA	
Sources of Information:	INTEL RE INTOXICATION	

Nature of Incident – what happened?

PCs TSE and GOODCHILD attened with TVP Licensing as part of a licensing visit following a report of an intox female having been at Heat. Upon approching the venue there were two SIA doorstaff and the PLH/DPS outside the door. There was also a large group of young looking customers. it was not clear if they were using it as a smoking area or queuing to get in, however the group quickly dispersed as officer approached. It was explained to the PLH/DPS why the police were attending and that we wished to look at the operation of the venue as a result. Upon entering it was quickly commented upon that no one was sat down having a table meal or eatting at all. Officers TSE and GOODCHILD carried out a visual inspection to check on alcohol consumption and food and due to the loud back ground music Licensing asked the PLH/DPS to go back outside so they could discuss their concerns.

Premises Response – what part did staff play? How did they react/assist (include good/poor performance)?

Licensing made the PLH/DPS aware of the trigger cause for the visit. Which the PLH/DPS was sceptical of. Licening also voiced the concern that there we no signs of food at all just drinking. It was stated that it was possibly breaching the licence. The PLH/DPS stated that everyone including himself had eatten food prior to police arrival. It was then stated that the licence had been granted for a sit down dining venue and the current content of the premsies was verticle drinking and this was not supportive to the SSP.

Officers TSE and GOODCHILD exited the premsies and confirmed no signs of any food or dining were visble and also in their opinon the premsies was trading as conventional bar.

Police Response – what action was taken? Please identify the main officers who dealt with the incident.

Police raised their concerns whilst people may have been eating they were all just consuming alchol and that the SSP could not accomadate another bar. It was suggested a meeting with the Licensing Authority would be the most appropriate way forward.

It should be noted that the venue being an old bank has electric folding doors. Whilst a licensing visit of the O2's queue was being conducted after having visited Heat, across the Cowley Raod, every time Heat's door opened to allow a customer in or out the volume of the music inside Heat was such it was noticably loud and audiabel over the passing traffic and the O2 nosiey crowds.

Persons Involved - to ad	Persons Involved - to add more rows click into the final cell of this table								
Name	Date of Birth	Role	Action Taken	Ref No. (e.g. Custody, PND etc)					

When complete, please forward to the Licensing Officer for the area (and anyone else as per local instructions)

GEN 40 (01/2013) 92

From: To: Cc: Subject:

FW: Subject: Variation Heat, Cowley Road (22/01382/PREM)

Date: 15 June 2022 16:49:18

Attachments: <u>image007.png</u> image008.png

image008.png image009.png

Dear All

Having taken instruction from Inspector Bouse I can confirm that whilst the venue is located within the SSP its use as a restaurant will factor lower in the risk matrix as identified by home office guidance and the city councils' statement of licensing policy.

Whilst further additional alcohol provision in East Oxford and how that will impact on the local area is always a concern to the police the applicant has agreed to withdraw the part of the application that sought to remove of condition 27. As such the inspector feels this maintains parity in terms of the terminal hours with other food lead establishments in both SSP areas and safeguards the licence from being abused as a vertical drinking establishment.

In light of the below response therefore we are willing to remove the representation that was submitted at the time of the consultation expiring.

We are aware that local residents have lodged objections to the application, therefore the matter is to go to a hearing irrespective of the agreement between the applicant and the police and potentially the sub committee may decide to take another view. As such Inspector Bouse has tasked the TVP HQ licensing officer to attend any hearing on behalf of the Oxford policing area should there be a need to discuss the police response.

Yours Sincerely



| Force Licensing Officer | Policing Strategy (Local Policing inc Licensing)| Thames Valley Police, HQ South |



What to know more about Licensing? Read our Alcohol Licensing Operational Guidance

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From: Licensing < <u>licensing@innpacked.com</u>>

Sent: 08 June 2022 12:30

To:

Cc:

Subject: Subject: Variation Heat, Cowley Road (22/01382/PREM)

Good afternoon,

I must apologise we were unable to respond to your representation made against the proposed variation to Heat's premises licence as your email got stuck in our spam filters.

I have spoken with Mohammed and he is happy to accept keeping the condition (number 27) if you are happy for the varied times to stand and withdraw your representation.

Please let me know if this is acceptable.

Kind regards,

Edith Lake

Administrator
DD: 08000 786056
licensina@innpacked.com

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This comment relates to the application made by HEAT African Bar And Restaurant Ltd (reference 22/01382/PREM). It is submitted on behalf of the Divinity Road Area Residents Association (DRARA, https://www.drara.org.uk/). DRARA objects to this application on the grounds of public nuisance.

The Council's Special Saturation Policy for Licensing (https://www.oxford.gov.uk/info/20143/alcohol_entertainment_and_late_night_refreshment/34/special_saturation_policy_for_licensing#~text=The%20effect%20of%20the%20Special_not%20prohibit%20applications%20being%20made_) is once again in place for this area. Granting this variation to the existing license would significantly contribute to the existing problems of alcohol related disorder and antisocial behaviour that the residents of this area experience. The venue is located less than a form minute walk from the beginning of the large residential area around Divinity Rd. The area is already saturated with businesses offering late night drinking and dining and this has a significant cumulative impact on residents in the area.

Residents of DRARA already experience significant nuisance related to the number of businesses offering late night entertainment, particularly alcohol service, in this area. HEAT African Bar and Restaurant is located directly adjacent to many of these, for example it is opposite the O.1 Academy and The Library, it is flanked to the East by the City Arms, Cafe Baba, and The Baron, and to the West by The Builingdon and The Cowley Retreat. The number of businesses serving alcohol late into the night has a cumulative impact and the proposed variation to this licence will contribute to this. Granting this variation application would allow the high number of late night drinking venues in the area to grow further.

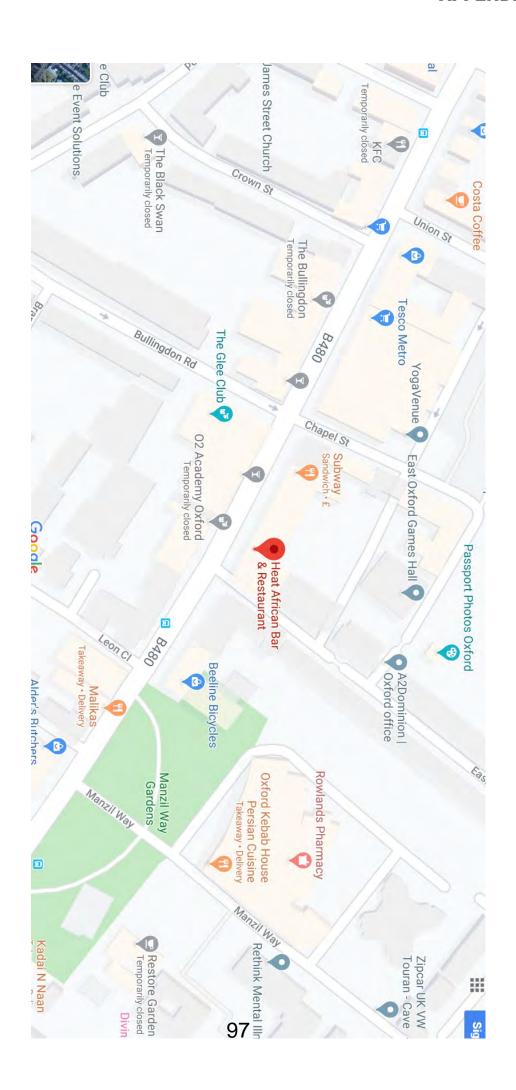
DRARA has in the past objected to applications from this business to vary the terms of its license (reference 21/01141/PREM) and we renew our objection.

My details are as follows Title Dr First Name Lydia Surname Matthews Address

Best wishes, Lydia Matthews on behalf of Divinity Road Area Residents Association

This email was Malware checked by UTM 9. http://www.sophos.com

APPENDIX SEVEN





Agenda Item 4



To: Licensing and Gambling Acts Sub-Committee

Date: 4th July 2022

Report of: Head of Regulatory Services and Community Safety

Title of Report: The Media Company Publications Ltd – Application

for a new Premises Licence - Foodies Festival, South

Park, Oxford.

Application Ref: 22/01560/PREM

	Summary and recommendations			
Purpose of report:	To inform the determination of The Media Company Publications Ltd's application for a new Premises Licence.			
Corporate Priority:	Corporate Priority: Enable an Inclusive Economy			
Recommendation(s): That the Licensing and Gambling Acts Sub-Committee resolves to:				
 determine The Media Company Publications Ltd's application taking into account the details in this report and any representations made at this Sub- Committee meeting. 				

	Appendices	
Appendix 1	Application for a new Premises Licence	
Appendix 2	Thames Valley Police agreed conditions	
Appendix 3	Representations from Interested Parties	
Appendix 4	Location Plan	

Introduction and background

1. This report is made to the Licensing & Gambling Acts Casework Sub- Committee so it may determine in accordance with its powers and the Licensing Act 2003 whether **to** grant a Premises Licence to The Media Company Publications Ltd.

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Application Summary

2. An application for a new Premises Licence has been submitted by The Media Company Publications Ltd. A summary of the licensable activities applied for and the time proposed for these activities can be found detailed below:

Supply of Alcohol (on and off sales), Live Music (outdoors only) and Recorded Music (indoors and outdoors):

Friday to Monday 11:00 until 22:00

- 3. The application is for an annual 3 day event normally over the August Bank Holiday but sometimes over Friday, Saturday and Sunday. It will only be a maximum of 3 days in total.
- 4. Both the application and the steps that the applicant intends to take to promote the licensing objectives (as set out in the operating schedule) can be found at **Appendix One**.

Relevant Representations

5. A valid representation has been received from Thames Valley Police (TVP) as detailed in the table below. A raft of conditions have been agreed between with the Applicant and TVP. A copy of the representation and agreed conditions are attached at **Appendix Two.**

Responsible Authority	Response	Licensing Objective(s)
Thames Valley Police	Agreed conditions with Applicant	
Fire and Rescue Service	No representation	
Environmental Health	No representation	
Health and Safety	No representation	
Planning	No representation	
Trading Standards	No representation	
Child Safeguarding	No representation	
Licensing Authority	No representation	

6. Valid representations have been received from Interested Parties (other persons) as detailed in the table below. Copies of these representations are attached at **Appendix Three.**

Name	Address	Licensing Objective(s)
Dr Philip Wheatley	Rectory Road, Oxford	Public Nuisance, Public Safety
Tom Knollys	Divinity Road, Oxford	Public Nuisance

Location

7. A map is attached at **Appendix Four** showing the general location of the applicant's premises.

Statement of Licensing Policy

8. The Sub-Committee is referred to the Council's Statement of Licensing Policy*. In particular, the following paragraphs have a bearing upon the application:

Relevant Policy Matters	Section	Policy
Live Music	4.2	GN23
Licensing Hours	5.1.1	LH3
Public Nuisance	7.3.1 to 7.3.10	LA2 to LA4
Large Scale and Outdoor Events	7.5.25 to 7.5.27	PP14

9. A copy of the Statement of Licensing Policy may be obtained from the Council Offices or found online at: https://www.oxford.gov.uk/downloads/file/1303/statement_of_licensing_policy

Home Office Statutory Guidance

10. Members are also referred to the statutory guidance issued by the Home Office. Of particular relevance to this application are the following matters:

Relevant Sections	Relevant Paragraph
Public Nuisance	2.15 to 2.21
Regulated Entertainment	16.1 to 16.41

11. A copy of the Home Office Statutory Guidance may be found online at: https://www.gov.uk/government/publications/explanatory-memorandum-revised-guidance-issued-under-s-182-of-licensing-act-2003

Other Relevant Considerations

12. The Sub-Committee is reminded of its responsibilities under the Crime and Disorder Act 1998 (to co-operate in the reduction of crime and disorder in Oxford) and the Human Rights Act (which guarantees the right to a fair hearing for all parties in the determination of their civil rights, and also provides for the protection of property, which may include licences in existence, and the protection of private and family life) when considering the fair balance between the interests of the applicant and the rights of local residents. Any decision taken by the Sub-Committee must be necessary and proportionate to the objectives being pursued.

- 13. Members are reminded that whenever they make a decision under the Licensing Act 2003, they have a duty to act with a view to promoting the licensing objectives.
- 14. When considering any representations, only those issues relating to the four licensing objectives should be considered and appropriate weight given to the importance and relevance of each representation.
- 15. In making its decision, Members must also have regard to the Home Office statutory guidance issued under section 182 of the Licensing Act 2003 and the Council's own Statement of Licensing Policy.
- 16. The Sub-Committee must take such of the following steps as it considers appropriate for the promotion of the licensing objectives:
 - a) Grant the licence in accordance with the application.
 - b) Modify the conditions of the operating schedule by altering or omitting or adding to them.
 - c) Exclude or restrict from the scope of the licence any of the licensable activities to which the application relates.
 - d) Reject the whole of the application.

The Sub-Committee may also grant the licence subject to different conditions for different parts of the premises or the different licensable activities.

- 17. Members are asked to note that they may not modify the conditions or reject whole or part of the application merely because they consider it desirable to do so. It must be appropriate to do so in order to promote the licensing objectives. Any such step must relate to a relevant representation made.
- 18. If Members grant the application, the details of the operating schedule will be incorporated into the licence as conditions. The licence will also be subject to certain mandatory conditions.
- 19. Members should note that the applicant or persons making representations have the right of appeal against the decision made by the Sub-Committee.

Report author	Richard Masters
Job title	Senior Licensing Compliance Officer
Service area or department	Regulatory Services and Community Safety
Telephone	01865 252565
e-mail	licensing@oxford.gov.uk

APPENDIX ONE



Oxford
Application for a premises licence
Licensing Act 2003

For help contact elms@oxford.gov.uk Telephone: 01865 252565

* required information

Section 1 of 21		
You can save the form at any ti	me and resume it later. You do not need to be	logged in when you resume.
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.
Your reference		You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.
Are you an agent acting on bel		Put "no" if you are applying on your own behalf or on behalf of a business you own or work for.
Applicant Details		
* First name	Sue	
* Family name	Hitchen	
* E-mail		
Main telephone number	0131 220 3276	Include country code.
Other telephone number		
☐ Indicate here if you woul	d prefer not to be contacted by telephone	
Are you:		
Applying as a business oApplying as an individua	r organisation, including as a sole trader Il	A sole trader is a business owned by one person without any special legal structure. Applying as an individual means you are applying so you can be employed, or for some other personal reason, such as following a hobby.
Applicant Business		
Is your business registered in the UK with Companies House?	Yes	Note: completing the Applicant Business section is optional in this form.
Registration number	SC224012	
Business name	The Media Company Publications Ltd	If your business is registered, use its registered name.
VAT number -	VAT 78903201	Put "none" if you are not registered for VAT.
Legal status	Private Limited Company	

Continued from previous page		
our position in the business MD		
Home country	United Kingdom	The country where the headquarters of your business is located.
Registered Address		Address registered with Companies House.
Building number or name	4th Floor, 115 George Street	
Street	Edinburgh	
District		
City or town		
County or administrative area		
Postcode	EH2 4JN	
Country	United Kingdom	
Section 2 of 21		
PREMISES DETAILS		
	ply for a premises licence under section 17 of the premises) and I/we are making this application the Licensing Act 2003.	
Premises Address		
Are you able to provide a posta	al address, OS map reference or description of t	he premises?
Address	p reference O Description	
Postal Address Of Premises		
Building number or name	Foodies Festival	
Street	Oxford South Parks	
District		
City or town	Oxford	
County or administrative area		
Postcode	OX3 0HS	
Country	United Kingdom	
Further Details		
Telephone number	0131 220 3276	
Non-domestic rateable value of premises (£)	0	
	104	

Secti	on 3 of 21			
	ICATION DETAILS			
In wh	at capacity are you applyi	ng for the premises licence?		
	An individual or individua	als		
\boxtimes	A limited company / limit	ed liability partnership		
	A partnership (other than	limited liability)		
	An unincorporated assoc	iation		
	Other (for example a stat	utory corporation)		
	A recognised club			
	A charity			
	The proprietor of an educ	cational establishment		
	A health service body			
		ed under part 2 of the Care Standards Act n independent hospital in Wales		
	A person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 in respect of the carrying on of a regulated activity (within the meaning of that Part) in an independent hospital in England			
	The chief officer of police	of a police force in England and Wales		
Conf	irm The Following			
\boxtimes	I am carrying on or propo the use of the premises fo	osing to carry on a business which involves or licensable activities		
	I am making the applicati	ion pursuant to a statutory function		
	I am making the application pursuant to a function discharged by virtue of Her Majesty's prerogative			
Secti	on 4 of 21			
NON	INDIVIDUAL APPLICANT	'S		
partr	_	ddress of applicant in full. Where appropriate give any registered number. In the case of a ure (other than a body corporate), give the name and address of each party concerned.		
Nam	0	The Media Company Publications Ltd		
Deta		The Media Company Fublications Eta		
	Registered number (where applicable) SC224012			
Desc	ription of applicant (for ex	rample partnership, company, unincorporated association etc)		

Continued from previous page		
Limited company		
Address		
Building number or name		
Street		
District		
City or town		
County or administrative area		
Postcode		
Country	United Kingdom	
Contact Details		
E-mail		
Telephone number	0131 220 3276	
Other telephone number		
* Date of birth	dd mm yyyy	
* Nationality		Documents that demonstrate entitlement to work in the UK
	Add another applicant	
Section 5 of 21		
OPERATING SCHEDULE		
When do you want the premises licence to start?	01 / 08 / 2022 dd mm yyyy	
If you wish the licence to be valid only for a limited period, when do you want it to end	dd mm yyyy	
Provide a general description	of the premises	
licensing objectives. Where yo	ises, its general situation and layout and any othe our application includes off-supplies of alcohol an plies you must include a description of where the	nd you intend to provide a place for
	ndly food festival with Chefs Theatre, Cake & Bak producers market, shopping village, street food,	•

Alcohol for consumption at bars on site and alcohol sold for offsales in the shopping village. Challenge 25 policy. The festival is an annual temporary low impact event, outdoors in South Park and runs for 3 days every year. The boundary of the festival is demarcated by temporary fencing to separate it from the rest of the site and to control access.

Continued from previous page						
This is an annual event norn we will give SAG 12 weeks r				ay but	sometimes	over Friday, Saturday, Sunday. In future years
If 5,000 or more people are expected to attend the premises at any one time, state the number expected attend	to					
Section 6 of 21						
PROVISION OF PLAYS						
See guidance on regulated	entert	ainment				
Will you be providing plays	?					
○ Yes	•	No				
Section 7 of 21						
PROVISION OF FILMS						
See guidance on regulated	entert	ainment				
Will you be providing films?						
○ Yes	•	No				
Section 8 of 21						
PROVISION OF INDOOR SP	ORTII	NG EVENTS	5			
See guidance on regulated	entert	ainment				
Will you be providing indoo	r spor	ting events	s?			
○ Yes	•	No				
Section 9 of 21						
PROVISION OF BOXING OF	WRE	STLING EN	TERTAINMENT	S		
See guidance on regulated	entert	ainment				
Will you be providing boxin	g or w	restling en	tertainments?			
○ Yes	•	No				
Section 10 of 21						
PROVISION OF LIVE MUSIC	:					
See guidance on regulated	entert	ainment				
Will you be providing live m	usic?					
Yes	0	No				
Standard Days And Timin	gs					
MONDAY						5
Sta	rt 11	1:00		End	22:00	Give timings in 24 hour clock. (e.g., 16:00) and only give details for the days
Sta	ırt =			End		of the week when you intend the premises to be used for the activity.

Continued from previous	page		
TUESDAY			
	Start	End	
	Start	End	
WEDNESDAY			
	Start	End	
	Start	End	
THURSDAY			
	Start	End	
	Start	End	
FRIDAY			
	Start 11:00	End 22:00	
	Start	End	
SATURDAY			
	Start 11:00	End 22:00	
	Start	End	
SUNDAY			
	Start 11:00	End 22:00	
	Start	End	
Will the performance of	f live music take place indoors or out	doors or both?	Where taking place in a building or other
Indoors	Outdoors	Both	structure tick as appropriate. Indoors may include a tent.
State type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.			
Family friendly local bands playing during the day on small stage and one family friendly headliner per day in the early evening.			
State any seasonal variations for the performance of live music			
For example (but not exclusively) where the activity will occur on additional days during the summer months.			
Non-standard timings. Where the premises will be used for the performance of live music at different times from those listed in the column on the left, list below			
in the column on the le	יונ, וואנ שפוטש	4.0.0	

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Continued from previous	s page		
-		n the activity to go on longer or	n a particular day e.g. Christmas Eve.
Section 11 of 21			
PROVISION OF RECOR			
Will you be providing r			
, , ,			
YesStandard Days And Ti	○ No		
Standard Days And Ti	imings		
MONDAY			Give timings in 24 hour clock.
	Start 11:00		e.g., 16:00) and only give details for the days of the week when you intend the premises
	Start		to be used for the activity.
TUESDAY			
	Start	End	
	Start	End	
WEDNESDAY			
	Start	End	
	Start	End	
	Start	Eliu	
THURSDAY			
	Start	End	
	Start	End	
FRIDAY			
	Start 11:00	End 22:00	
	Start	End	
SATURDAY			
	Start 11:00	End 22:00	
	Start	End	
51115.11	Start	Life	
SUNDAY			
	Start 11:00	End 22:00	
	Start	End	
Will the playing of reco	orded music take place indo		Where taking place in a building or other structure tick as appropriate. Indoors may
Indoors	 Outdoors 		nclude a tent.

Continued from previous page	
	rised, if not already stated, and give relevant further details, for example (but not c will be amplified or unamplified.
Recorded music incidental and p	layed between theatre sessions and on the live music stage
State any seasonal variations for	playing recorded music
For example (but not exclusively) where the activity will occur on additional days during the summer months.
Non-standard timings. Where th in the column on the left, list bel	e premises will be used for the playing of recorded music at different times from those listed ow
For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
Section 12 of 21	
PROVISION OF PERFORMANCE	S OF DANCE
See guidance on regulated enter	
Will you be providing performan	ices of dance?
○ Yes) No
Section 13 of 21	
PROVISION OF ANYTHING OF A	SIMILAR DESCRIPTION TO LIVE MUSIC, RECORDED MUSIC OR PERFORMANCES OF
See guidance on regulated enter	
Will you be providing anything s performances of dance?	imilar to live music, recorded music or
○ Yes	No No
Section 14 of 21	
LATE NIGHT REFRESHMENT	
Will you be providing late night	refreshment?
○ Yes	No
Section 15 of 21	
SUPPLY OF ALCOHOL	
Will you be selling or supplying a	ılcohol?
• Yes) No 110
Standard Days And Timings	, . -

Continued from previous pa			
MONDAY			Give timings in 24 hour clock
S	Start 11:00	End 22:00	Give timings in 24 hour clock. (e.g., 16:00) and only give details for the days
S	Start	End	of the week when you intend the premises to be used for the activity.
TUESDAY			
S	Start	End	
S	Start Start	End	
WEDNESDAY			
S	Start	End	
S	Start	End	
THURSDAY			
S	Start	End	
S	Start	End	
FRIDAY			_
S	Start 11:00	End 22:00	
S	Start	End	
SATURDAY			
S	Start 11:00	End 22:00	
S	Start	End	
SUNDAY			
S	Start 11:00	End 22:00	
S	Start	End	
Will the sale of alcohol be	for consumption:		If the sale of alcohol is for consumption on the premises select on, if the sale of alcohol
On the premises	Off the premises	Both	is for consumption away from the premises select off. If the sale of alcohol is for
			consumption on the premises and away from the premises select both.
State any seasonal variation	ons		
		l occur on additional	days during the summer months.
Non-standard timings Wh	hara the promises will be used	for the supply of also	ohal at different times from these listed in the
column on the left, list be		1111	ohol at different times from those listed in the

111

Continued from previous page		
For example (but not exclusive	ely), where you wish the activity to go on longer	on a particular day e.g. Christmas Eve.
State the name and details of t licence as premises supervisor	he individual whom you wish to specify on the	
Name		
First name	Jeremy	
Family name	Hitchen	
Date of birth	dd mm yyyy	
Enter the contact's address		
Building number or name		
Street		
District		
City or town		
County or administrative area		
Postcode		
Country	United Kingdom	
Personal Licence number (if known)	HO3823	
Issuing licensing authority (if known)	LBHounslow	
PROPOSED DESIGNATED PRE	MISES SUPERVISOR CONSENT	
How will the consent form of t be supplied to the authority?	he proposed designated premises supervisor	
 Electronically, by the pro 	posed designated premises supervisor	
As an attachment to this	application	
Reference number for consent form (if known)		If the consent form is already submitted, ask the proposed designated premises
		supervisor for its 'system reference' or 'your reference'.
Section 16 of 21		
ADULT ENTERTAINMENT	112	

Continued from previous	page		
,	ertainment or services, a rise to concern in respec		entertainment or matters ancillary to the use of the
Give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups etc gambling machines etc.			
Section 17 of 21			
	OPEN TO THE PUBLIC		
Standard Days And Ti	mings		
MONDAY			
	Start 11:00	End	Give timings in 24 hour clock. [22:00] (e.g., 16:00) and only give details for the da
	Start	End	of the week when you intend the premises
THEEDAY	Start	Liid	to be used for the activity.
TUESDAY	Start	End	
		End	
	Start	End	
WEDNESDAY			
	Start	End	1
	Start	End	i
THURSDAY			
	Start	End	i
	Start	End	i
FRIDAY			
	Start 11:00	End	22:00
	Start	End	ı
SATURDAY			
	Start 11:00	End	1 22:00
	Start	End	1
SUNDAY			
33112711	Start 11:00	End	1 22:00
	Start	End	
		LIIG	·
State any seasonal varia			
For example (but not ex	xclusively) where the act	ivity will occußon a	n additional days during the summer months.

Continued from previous page
Non standard timings. Where you intend to use the premises to be open to the members and guests at different times from those listed in the column on the left, list below
For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
Section 18 of 21
LICENSING OBJECTIVES
Describe the steps you intend to take to promote the four licensing objectives:
a) General – all four licensing objectives (b,c,d,e)
List here steps you will take to promote all four licensing objectives together.
The event will be appropriately stewarded and controlled by SIA registered security with staffing levels detailed in Security Operations Plan and ESMP. Site fenced to prevent unrestricted access and procedures in place to control numbers on site. Access for ticket holders only. Personal license holder on site at all times. Challenge 25 in place. Public nuisance from noise controlled by noise management plan. Children and vulnerable adults policy in place. Covid safe measures put in place to comply with government guidance.

b) The prevention of crime and disorder

The site will be accessible to ticket holders only and experienced SIA security and stewards will monitor and control entry. Clear entry policy in ESMP including provision of prohibited items and list and search policy. Audience profils shows low risk of unacceptable behaviour. Roaming security patrols will liase with personal License holder and event management staff to inform about any act or any criminal or antisocial behaviour. Challenge 25 in place and radio comms used.

c) Public safety

The occupancy will be resricted to 4999 people at any one time and numbers on site controlled by SIA security at main entrance. Additional emergency exits manned and opened in the case of a major incident. Fire risk assessment and general risk assessment will be in place. First aid provision in place during opoening hours. Festival site will be covid safe with government guidelines followed.

d) The prevention of public nuisance

The event opening hours will be restricted to 11.00 - 22.00 in order to avoid disturbance to local residents. Amplifies music levels wil lbe controlled and a noise monitoring system in place linked to sound engineer so that noise levels are controlled. Off site noise levels will not exceed a level at the nearest residence that is equivalent to usual ambient sounds. Maintenance and construction activities shall only be carried out between 08.00 and 23.00 hours on event days and 08.00 and 20.00 on any other day. Waste and litter on site will be cleared regularly by onsite cleaning team.

e) The protection of children from harm

A designated DBS checked member of staff will be available to deal with lost children and there will be a Children and Vulnerable Adults policy contained in the ESMP and communicated to all staff. Unaccompanied children will not be admitted to the site.

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NOTES ON DEMONSTRATING ENTITLEMENT TO WORK IN THE UK

Entitlement to work/immigration status for individual applicants and applications from partnerships which are not limited liability partnerships:

A licence may not be held by an individual or an individual in a partnership who is resident in the UK who:

- does not have the right to live and work in the UK; or
- is subject to a condition preventing him or her from doing work relating to the carrying on of a licensable activity.

Any premises licence issued in respect of an application made on or after 6 April 2017 will become invalid if the holder ceases to be entitled to work in the UK.

Applicants must demonstrate that they have an entitlement to work in the UK and are not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity. They do this in one of two ways: 1) by providing with this application copies or scanned copies of the documents listed below (which do not need to be certified), or 2) by providing their 'share code' to enable the licensing authority to carry out a check using the Home Office online right to work checking service (see below).

Documents which demonstrate entitlement to work in the UK

- An expired or current passport showing the holder, or a person named in the passport as the child of the holder, is A British citizen or a citizen of the UK and Colonies having the right of abode in the UK [please see note below about which sections of the passport to copy].
- An expired or current passport or national identity card showing the holder, or a person named in the passport as the child of the holder, is a national of a European Economic Area country or Switzerland.
- A Registration Certificate or document certifying permanent residence issued by the Home Office to a national of a European Economic Area country or Switzerland.
- A Permanent Residence Card issued by the Home Office to the family member of a national of a European Economic Area country or Switzerland.
- A current Biometric Immigration Document (Biometric Residence Permit) issued by the Home Office to the
 holder indicating that the person named is allowed to stay indefinitely in the UK, or has no time limit on their
 stay in the UK.
- A **current** passport endorsed to show that the holder is exempt from immigration control, is allowed to stay indefinitely in the UK, has the right of abode in the UK, or has no time limit on their stay in the UK.
- A current Immigration Status Document issued by the Home Office to the holder with an endorsement indicating that the named person is allowed to stay indefinitely in the UK or has no time limit on their stay in the UK, when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.
- A birth or adoption certificate issued in the UK, when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.
- A birth or adoption certificate issued in the Channel Islands, the Isle of Man or Ireland when produced in
 combination with an official document giving the person's permanent National Insurance number and their
 name issued by a Government agency or a previous employer.
- A certificate of registration or naturalisation as a British citizen, when produced in combination with an
 official document giving the person's permanent National Insurance number and their name issued by a
 Government agency or a previous employer.

- A **current** passport endorsed to show that the holder is allowed to stay in the UK and is currently allowed to work and is not subject to a condition preventing the holder from doing work relating to the carrying on of a licensable activity.
- A **current** Biometric Immigration Document (Biometric Residence Permit) issued by the Home Office to the holder which indicates that the named person can currently stay in the UK and is allowed to work relation to the carrying on of a licensable activity.
- A **current** Residence Card issued by the Home Office to a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights or residence.
- A current Immigration Status Document containing a photograph issued by the Home Office to the holder
 with an endorsement indicating that the named person may stay in the UK, and is allowed to work and is not
 subject to a condition preventing the holder from doing work relating to the carrying on of a licensable activity
 when produced in combination with an official document giving the person's permanent National Insurance
 number and their name issued by a Government agency or a previous employer.
- A Certificate of Application, **less than 6 months old**, issued by the Home Office under regulation 18(3) or 20(2) of the Immigration (European Economic Area) Regulations 2016, to a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights of residence.
- Reasonable evidence that the person has an outstanding application to vary their permission to be in the UK
 with the Home Office such as the Home Office acknowledgement letter or proof of postage evidence, or
 reasonable evidence that the person has an appeal or administrative review pending on an immigration
 decision, such as an appeal or administrative review reference number.
- Reasonable evidence that a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights of residence in exercising treaty rights in the UK including:-
 - evidence of the applicant's own identity such as a passport,
 - evidence of their relationship with the European Economic Area family member e.g. a marriage certificate, civil partnership certificate or birth certificate, and
 - evidence that the European Economic Area national has a right of permanent residence in the UK or is one of the following if they have been in the UK for more than 3 months:
 - (i) working e.g. employment contract, wage slips, letter from the employer,
 - (ii) self-employed e.g. contracts, invoices, or audited accounts with a bank,
 - (iii) studying e.g. letter from the school, college or university and evidence of sufficient funds; or
 - (iv) self-sufficient e.g. bank statements.

Family members of European Economic Area nationals who are studying or financially independent must also provide evidence that the European Economic Area national and any family members hold comprehensive sickness insurance in the UK. This can include a private medical insurance policy, an EHIC card or an S1, S2 or S3 form.

Original documents must not be sent to licensing authorities. If the document copied is a passport, a copy of the following pages should be provided:-

- (i) any page containing the holder's personal details including nationality;
- (ii) any page containing the holder's photograph;
- (iii) any page containing the holder's signature;
- (iv) any page containing the date of expiry; and
- (v) any page containing information indicating the holder has permission to enter or remain in the UK and is permitted to work.

If the document is not a passport, a copy of the whole document should be provided.

Your right to work will be checked as part of your licensing application and this could involve us checking your immigration status with the Home Office. We may otherwise share information with the Home Office. Your licence application will not be determined until you have complied with this guidance.

Home Office online right to work checking service

As an alternative to providing a copy of the documents listed above, applicants may demonstrate their right to work by allowing the licensing authority to carry out a check with the Home Office online right to work checking service.

To demonstrate their right to work via the Home Office online right to work checking service, applicants should include in this application their 9-digit share code (provided to them upon accessing the service at https://www.gov.uk/prove-right-to-work) which, along with the applicant's date of birth (provided within this application), will allow the licensing authority to carry out the check.

In order to establish the applicant's right to work, the check will need to indicate that the applicant is allowed to work in the United Kingdom and is not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

An online check will not be possible in all circumstances because not all applicants will have an immigration status that can be checked online. The Home Office online right to work checking service sets out what information and/or documentation applicants will need in order to access the service. Applicants who are unable to obtain a share code from the service should submit copy documents as set out above.

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NOTES ON REGULATED ENTERTAINMENT

In terms of specific **regulated entertainments** please note that:

- Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.
- Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
- Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
- Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.
- Live music: no licence permission is required for:
 - o a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
 - o a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - o a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
 - o a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - o a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.
- Recorded Music: no licence permission is required for:
 - o any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
 - o any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
 - o any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.

- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the
 audience does not exceed 500. However, a performance which amounts to adult entertainment remains
 licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
 - o any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
 - o any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
 - o any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
 - o any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.

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PAYMENT DETAILS

This fee must be paid to the authority. If you complete the application online, you must pay it by debit or credit card.

Premises Licence Fees are determined by the non domestic rateable value of the premises.

To find out a premises non domestic rateable value go to the Valuation Office Agency site at http://www.voa.gov.uk/business_rates/index.htm

Band A - No RV to £4300 £100.00

Band B - £4301 to £33000 £190.00

Band C - £33001 to £8700 £315.00

Band D - £87001 to £12500 £450.00*

Band E - £125001 and over £635.00*

*If the premises rateable value is in Bands D or E and the premises is primarily used for the consumption of alcohol on the premises then your are required to pay a higher fee

Band D - £87001 to £12500 £900.00

Band E - £125001 and over £1,905.00

There is an exemption from the payment of fees in relation to the provision of regulated entertainment at church halls, chapel halls or premises of a similar nature, village halls, parish or community halls, or other premises of a similar nature. The costs associated with these licences will be met by central Government. If, however, the licence also authorises the use of the premises for the supply of alcohol or the provision of late night refreshment, a fee will be required.

Schools and sixth form colleges are exempt from the fees associated with the authorisation of regulated entertainment where the entertainment is provided by and at the school or college and for the purposes of the school or college.

If you operate a large event you are subject to ADDITIONAL fees based upon the number in attendance at any one time Capacity 5000-9999 £1,000.00

Capacity 10000 -14999 £2,000.00

Capacity 15000-19999 £4,000.00

Capacity 20000-29999 £8,000.00

Capacity 30000-39000 £16,000.00

Capacity 40000-49999 £24,000.00

Capacity 50000-59999 £32,000.00

Capacity 60000-69999 £40,000.00

Capacity 70000-79999 £48,000.00

Capacity 80000-89999 £56,000.00

Capacity 90000 and over £64,000.00

* Fee amount (£)

100.00

DECLARATION

[Applicable to individual applicants only, including those in a partnership which is not a limited liability partnership] I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my licence will become invalid if I cease to be entitled to live and work in the UK (please read guidance note 15).

The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, if appropriate (please see note 15)

☐ Ticking this box indicates you have read and understood the above declaration

This section should be completed by the applicant, unless you answered "Yes" to the question "Are you an agent acting on behalf of the applicant?"

* Full name	
* Capacity	MD
* Date	14 / 05 / 2022 dd mm yyyy

Add another signatory

Once you're finished you need to do the following:

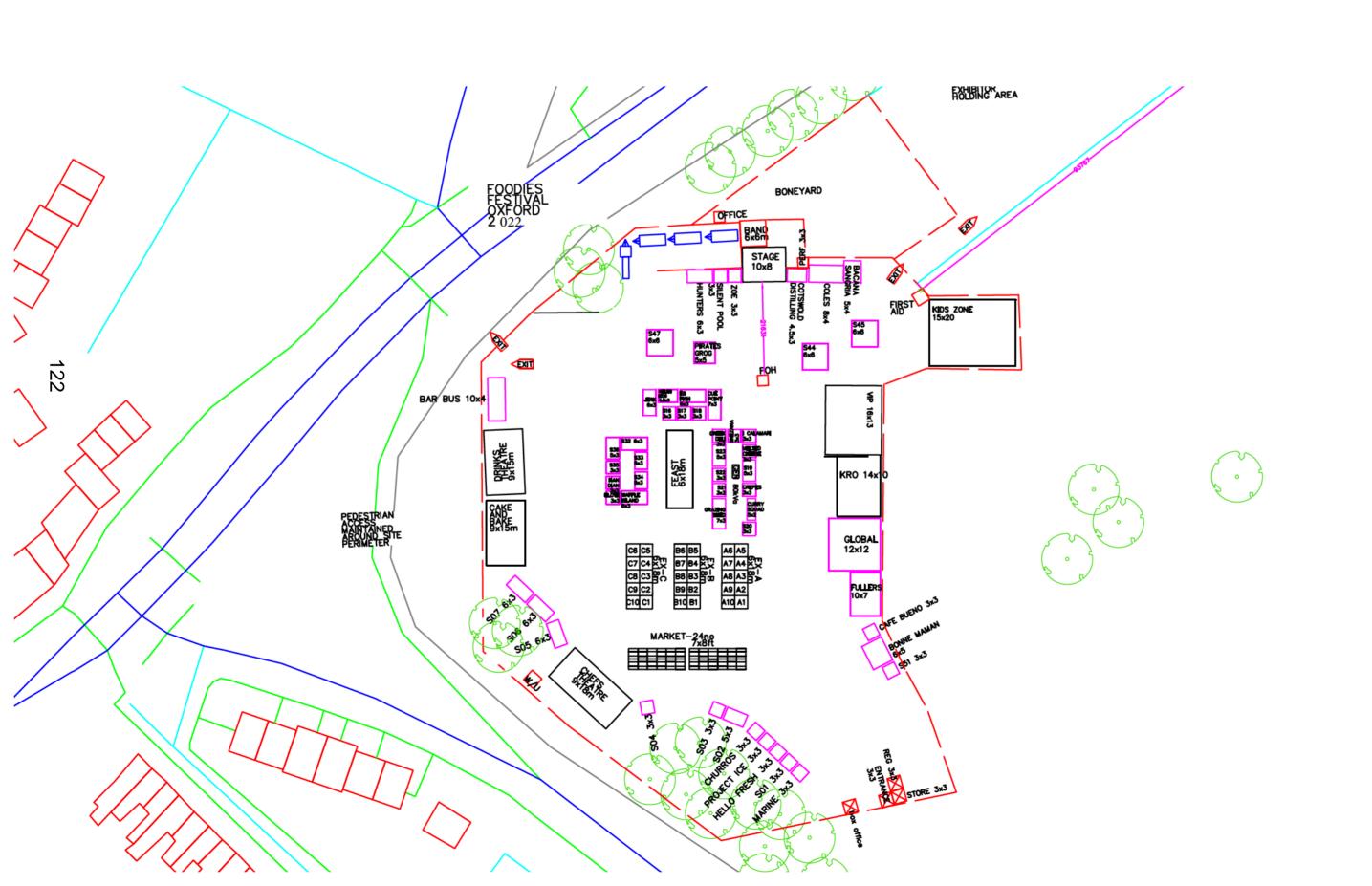
- 1. Save this form to your computer by clicking file/save as...
- 2. Go back to https://www.gov.uk/apply-for-a-licence/premises-licence/oxford/apply-1 to upload this file and continue with your application.

Don't forget to make sure you have all your supporting documentation to hand.

IT IS AN OFFENCE LIABLE TO SUMMARY CONVICTION TO A FINE OF ANY AMOUNT UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

IT IS AN OFFENCE UNDER SECTION 24B OF THE IMMIGRATION ACT 1971 FOR A PERSON TO WORK WHEN THEY KNOW, OR HAVE REASONABLE CAUSE TO BELIEVE, THAT THEY ARE DISQUALIFIED FROM DOING SO BY REASON OF THEIR IMMIGRATION STATUS. THOSE WHO EMPLOY AN ADULT WITHOUT LEAVE OR WHO IS SUBJECT TO CONDITIONS AS TO EMPLOYMENT WILL BE LIABLE TO A CIVIL PENALTY UNDER SECTION 15 OF THE IMMIGRATION, ASYLUM AND NATIONALITY ACT 2006 AND PURSUANT TO SECTION 21 OF THE SAME ACT, WILL BE COMMITTING AN OFFENCE WHERE THEY DO SO IN THE KNOWLEDGE, OR WITH REASONABLE CAUSE TO BELIEVE, THAT THE EMPLOYEE IS DISQUALIFIED

OFFICE USE ONLY	
Applicant reference number	
Fee paid	
Payment provider reference	
ELMS Payment Reference	
Payment status	
Payment authorisation code	
Payment authorisation date	
Date and time submitted	
Approval deadline	
Error message	
Is Digitally signed	
1 2 3 4	5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 Next>









Morning Sue

Thank you for the below.

Oxford City Council- Please be aware the applicant and the police and reached an agreement on the Foodies Festival application by way of conditions and on the basis these form part of the grant TVP have no objections

Alex



| Force Licensing Officer | Policing Strategy (Local Policing inc Licensing) | Thames Valley Police, HQ South |



What to know more about Licensing? Read our Alcohol Licensing Operational Guidance

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From:

Sent: 10 June 2022 10:03

To:

Subject: Re: Foodies Festival, South Park, Oxford - New Application 22/01560/PREM

Hi Alex

Thanks for sending over the conditions and I am happy to agree to all of those.

kind regards

Sue

On Tue, 31 May 2022 at 11:53, Bloomfield, Alex (C0714)

<a>k wrote:

Dear Sue,

I trust tis finds you well. Thank you for the new application for Foodies Festival.

As you alluded to the event has been historically a low impact event and a much welcomed feature of the event calendar for the city. I am keen to ensure that an appropriate licence is still granted though and I ask that you consider that we replicate the conditions for the previous licence to this one along with the caveat on the hours that this event that it is limited to only '3 days every year' as stated in the application.

I've lifted the following from annex 2 of the old licence

- 9. SIA security will be on site 24 hours a day. SIA security will be on the gates to ensure safe and controlled entrance to site.
- 10. The Premises Licence holder shall ensure that all staff employed in a security role at the premises shall wear at all times whilst on duty high visibility yellow florescent jackets/ vests which clearly identify them as members of the security staff.
- 11. The Premises Licence Holder shall ensure that all staff employed at the premises whose duties include the sale or supply of alcohol shall undertake and complete a relevant programme of training prior to them being authorised to sell or supply alcohol. Such training shall consist of providing staff with an understanding of:
- The need to ensure the responsible sale and supply of alcohol
- The need to refuse the sale and supply of alcohol to persons who are intoxicated or underage
- The need to seek credible age verification from persons seeking to be sold or supplied alcohol who may appear under the age of 18 years old The content of the training programme shall be to the satisfaction of the Force Licensing Officer of Thames Valley Police and the Licensing Authority.

Where subsequent issues are brought to the premises licence holder's attention by the Force Licensing Officer of Thames Valley Police and/or the Licensing Authority, the premises licence holder will make amendments as directed by that authority Records of the training programme shall be retained for a period of 3 months after the event and will be made available to Authorised Officers upon request.

- 12. A Premises Daily Register shall be held at the premises. This shall record:
- The name of the person responsible for the premises on each given day of the event.
- The name of the person authorising the sale of alcohol each day of the event.
- All calls made to the premises where there is a complaint made by a resident or neighbour of noise, nuisance or anti-social behaviour by persons attending or leaving the premises. This shall record the details of the caller, the time and date of the call and the time and date of the incident about which the call is made and any actions taken to deal with the call.
- Any refusals on grounds of age and/or intoxication (to include date, time, member of staff involved, reason for refusal as well as a brief physical description of the person refused)
- Any items seized by security staff employed at the premises.
- The name, SIA number, start and finish time of anyone employed in a security role for that day of the event.
- Any use of force by SIA registered staff in the effective management of the premises or in ejecting persons from the premises (to include date, time, member of staff involved, reason for force as well as a brief physical description of the person refused)
- Any calls to or visits by Thames Valley Police in relation to any crime and disorder or like

related matter. The Premises Daily Register will be retained for 3 months after the event and will be made available for inspection by any Authorised Officer upon request.

- 13. The premises shall implement written policies and procedural statements and/or management action plans. Such documents shall include, but not be limited to, the following:
- Conditions of Entry
- Crowd Dispersal
- Safeguarding Children & Vulnerable Adults
- Noise Queue Management
- Responsible Service of Alcohol
- Security Measures
- Underage Sales & False Identification
- Zero Tolerance Drugs

Copies of the final policies will be circulated to the Licensing Authority, Environmental Health Department and Thames Valley Police upon their request. Where issues or concerns regarding one of the policies are brought to the premises licence holder's attention by the Licensing Authority, Environmental Health Department, and/or Thames Valley Police, the premises licence holder will make amendments as directed by that authority(s). Hard copies of the most up to date policy/procedures will be kept on the premises throughout the event. They will be readily accessible to staff for their own reference whilst working, and will be made available to any of the authorities upon request to check for compliance.

- 14. The Premises Licence holder shall ensure that a dedicated area is provided for vulnerable patrons (i.e. through alcohol, drugs isolation, underage, etc.) that have come to the attention of staff employed at the premises. This area will be for the safeguarding and appropriate support and first aid (if required) of such persons.
- 15. Drinks shall be served in containers made from non-glassware drinking vessels (e.g. polycarbonate or other such material). Note: Weights and measures legislation requires the use of "stamped glasses" where "meter-measuring equipment" is not in use
- 16. All members of staff at the premises shall seek "credible photographic proof of age evidence" from any person who appears to be under the age of 25 years and who is seeking to purchase or consume alcohol on the premises. Such credible evidence, which shall include a photograph of the customer, will include a passport, photographic driving licence, or Proof of Age card carrying a "PASS" logo.
- 17. The premises will contact the local authority Safety Advisory Group no later than 3 months before the date of the event and arrange for attendance at the next group meeting. If the event organiser is subsequently invited to attend more meetings of the SAG, the premises licence holder will attend and will implement and adherer to any recommendations made by the group.
- 18. The Premises licence Holder will ensure there is a dedicated mobile phone for the authorities to use to contact the event organisers directly during the hours of licensable activities if needed. The number for this phone shall be circulated to the SAG no later than 7 days before the event.
- 25. The Premises Licence Holder shall invite Licensing Officers and representatives of the Relevant Responsible Authorities to discuss the concert or event at least one month before the concert or event.

26. Residents in the immediate vicinity shall be notified two weeks in advance by means of a suitable leaflet giving the date and times of the concert or event and a telephone number and contact person to whom complaints can be referred. I have left off most of the noise conditions as this is a matter for our opposites in the EHO dept. of the city council, but I have retained 25 and 26 as they are applicable to policing matters. I have also redrafted 17 to the new version of the condition Please would you contact me via email to discuss the matter further so we can agree the grant Yours sincerely Alex | Force Licensing Officer | Policing Strategy (Local Policing inc Licensing) Thames Valley Police, HQ South

From: Planning
To: licensing

Subject: Comments for Licensing Application 22/01560/PREM

Date: 14 June 2022 20:50:56

Comments summary

Dear Sir/Madam,

Licensing Application comments have been made. A summary of the comments is provided below.

Comments were submitted at 14/06/2022 8:50 PM from Dr Philip Wheatley.

Application Summary

Address:	South Park Morrell Avenue Oxford Oxfordshire	
Proposal:	Premises Licence	
Case Officer:	Richard Masters	

Click for further information

Customer Details

Name:	Dr Philip Wheatley
Email:	
Address:	

Comments Details

Commenter Type:	Neighbours
Stance:	Customer objects to the Licensing Application
Reasons for comment:	- Public Nuisance - Public Safety
Comments:	14/06/2022 8:50 PM The music has become increasingly loud over the years. It can heard all over East Oxford for the whole bank holiday weekend and for almost 12 hours a day. This is clearly an imposition on the community. No one in the community can freely and peacefully enjoy the their own gardens or even escape from the noise that can still be heard inside. 'Foodies' is a now a misnomer. There is a Bank Holiday Music Festival now in South Park. Profits to the company and costs for the community. This year there is even less parking in the streets around the park and the safety of the community needs to be addressed. Is there a purpose to this consultation when tickets are already being sold and acts booked?

Kind regards

From:
To: licensing

Subject: 22/01560/PREM South Park Morrell Avenue Oxford Oxfordshire - Foodies Festival

Date: 14 June 2022 13:48:15

I have no over all objection to the proposed event, which I'd be happy to support in principle, but wish to object to the planned provision of amplified music. In previous years the music from this event has been very noticeable and intrusive. It terms of noise polution, it seems worse than other events held in South Park, both in terms of the carrying of sound some distance from the park, but perhaps more so because of the length of the event. Whether it is the siting of the stage (facing directly the nearest built up area, rather than, say facing the uphill part of the park) or other factors, the noise, which might be tolerable for one day or evening, is disturbing and irritating over a three-day bank holiday weekend with little respite.

I hope that more limiting conditions can be imposed to prevent the noise nuisance that's been created by this event in previous years.

Tom Knollys



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This email was Malware checked by UTM 9. http://www.sophos.com

APPENDIX FOUR



