

Agenda

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Council

Date: **Monday 7 October 2019**

Time: **5.00 pm**

Place: **Council Chamber - Oxford Town Hall**

For any further information please contact:

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This meeting will also be available via a webcast. The webcast will be available to view on the City Council's website after the meeting.

Council

Membership

Lord Mayor **Councillor Craig Simmons**

Deputy Lord Mayor **Councillor Mohammed Altaf-Khan**

Sheriff **Councillor Stephen Goddard**

Members	Councillor Lubna Arshad	Councillor Dan Iley-Williamson
	Councillor Jamila Begum Azad	Councillor Pat Kennedy
	Councillor Shaista Aziz	Councillor Tom Landell Mills
	Councillor Nadine Bely-Summers	Councillor Ben Lloyd-Shogbesan
	Councillor Susan Brown	Councillor Mark Lygo
	Councillor Nigel Chapman	Councillor Sajjad Malik
	Councillor Mary Clarkson	Councillor Dr Joe McManners
	Councillor Colin Cook	Councillor Chewe Munkonge
	Councillor Tiago Corais	Councillor Susanna Pressel
	Councillor Steven Curran	Councillor Mike Rowley
	Councillor Dr Hosnieh Djafari-Marbini	Councillor Martyn Rush
	Councillor Alex Donnelly	Councillor Christine Simm
	Councillor James Fry	Councillor Linda Smith
	Councillor Andrew Gant	Councillor Roz Smith
	Councillor Stef Garden	Councillor John Tanner
	Councillor Michael Gotch	Councillor Richard Tarver
	Councillor Mick Haines	Councillor Sian Taylor
	Councillor Paul Harris	Councillor Marie Tidball
	Councillor Tom Hayes	Councillor Ed Turner
	Councillor David Henwood	Councillor Louise Upton
Councillor Alex Hollingsworth	Councillor Elizabeth Wade	
Councillor Richard Howlett	Councillor Dick Wolff	
Councillor Rae Humberstone		

The quorum for this meeting is 12 members

Copies of this agenda

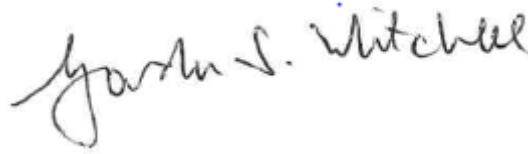
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Summons

A meeting of the City Council will be held in the Council Chamber - Oxford Town Hall, on Monday 7 October 2019 at 5.00 pm to transact the business set out below.



Proper Officer

AGENDA

	Pages
PART 1 - PUBLIC BUSINESS	
1 Apologies for absence	
2 Declarations of interest	
3 Minutes	17 - 30
Minutes of the ordinary meeting of Council held on 22 July 2019. Council is asked to approve the minutes as a correct record.	
4 Appointment to Committees	
The Head of Law and Governance has not been notified of any resignations from committees or changes of membership requested by group leaders. Any proposed changes will be circulated with the briefing note.	
5 Announcements	
Announcements by: <ol style="list-style-type: none">1. The Lord Mayor2. The Sheriff3. The Leader of the Council (who may with the permission of the Lord Mayor invite other councillors to make announcements)4. The Chief Executive, Chief Finance Officer, Monitoring Officer	
6 Public addresses and questions that relate to matters for decision at this meeting	
Public addresses and questions to the Leader or other Cabinet member received in accordance with Council Procedure Rules 11.12,	

11.13, and 11.14 relating to matters for decision in Part 1 of this agenda.

The request to speak accompanied by the full text of the address or question must be received by the Head of Law and Governance by 5.00 pm on Tuesday 1 October 2019.

The briefing note will contain the text of addresses and questions submitted by the deadline, and written responses where available.

A total of 45 minutes is available for both public speaking items. Responses are included in this time.

Up to five minutes is available for each public address and up to three minutes for each question.

CABINET RECOMMENDATIONS

7 **Commissioning of services at Floyds Row**

31 - 52

The Head of Housing has submitted a report to seek approval to increase the capital budget envelope for the Floyds Row project; to delegate authority to commission further capital works; and to commission the service contract to operate services from this new project to Cabinet on 3 October 2019.

Cabinet's decision will be reported to Council.

Councillor Linda Smith, Cabinet Member for Leisure and Housing, will present the report.

Recommendations: Cabinet recommends that Council:

1. **revise the capital budget for this project**, to take the capital envelope of the project to £1,892,300, including contingencies, as outlined in Appendix 3 Option A, increasing the budget by £1,134k. Noting grant funding already secured of £275k capital funding from the Ministry of Housing, Communities and Local Government (MHCLG), and £100k from Public Health England, which will reduce the funding requirement from the Council's 2019/20 capital programme accordingly, and noting that additional external funding contributions are being progressed from a variety of sources, including the MHCLG; Oxfordshire District and County Councils; the Oxfordshire Clinical Commissioning Group and other charitable sources;
2. **make budget provision** for the gross revenue costs of providing Floyds Row in the sum of £1.069 million in 2019-20 funded by grants and contributions.

COMMITTEE RECOMMENDATIONS

8 **Review of the Street Trading Policy 2019**

53 - 80

The Head of Regulatory Services and Community Safety submitted a report on responses to the public consultation on the Street Trading Policy review 2019 and the proposed Street Trading Policy, to take effect from 1 April 2020, to the General Purposes Licensing Committee on 18 September 2019.

The Committee resolved to accept the recommendations in the report and to approve the Street Trading Policy. The report is attached and the minutes of this meeting are available [here](#).

Councillor Clarkson, the Chair of the Committee, will present the report.

Recommendation: the General Purposes Licensing Committee recommends Council to adopt the Street Trading Policy 2019 attached as Appendix B to the report.

OFFICER REPORTS

9 **Appointment of independent persons 2019**

81 - 84

The Monitoring Officer has submitted a report asking Council to approve the appointment of the council's independent persons.

Councillor Aziz, the Chair of the Standards Committee, will present the details of the proposed appointments.

Recommendation: Council is recommended to

- 1. approve the appointment of the council's independent persons for a term of five years to 31 October 2024 and**
- 2. delegate authority to the Monitoring Officer to make the necessary arrangements.**

QUESTIONS

10 **Questions on Cabinet minutes**

This item has a time limit of 15 minutes.

Councillors may ask the Cabinet Members questions about matters in these minutes:

10a **Minutes of meeting Wednesday 11 September 2019 of Cabinet**

85 - 90

11 Questions on Notice from Members of Council

Questions on notice from councillors received in accordance with Council Procedure Rule 11.11(b).

Questions on notice may be asked of the Lord Mayor, a Member of the Cabinet or a Chair of a Committee. One supplementary question may be asked at the meeting.

The full text of questions must have been received by the Head of Law and Governance by no later than 1.00pm on Wednesday 25 September 2019.

All questions submitted by the deadline are published as a supplement with the agenda.

This will be replaced by the full briefing note giving the questions and written responses where available.

PART 2 - PUBLIC INVOLVEMENT AND SCRUTINY

12 Public addresses and questions that do not relate to matters for decision at this Council meeting

Public addresses and questions to the Leader or other Cabinet member received in accordance with Council Procedure Rule 11.12, 11.13 and 11.14 and not related to matters for decision in Part 1 of this agenda.

The request to speak accompanied by the full text of the address or question must be received by the Head of Law and Governance by 5.00 pm on Tuesday 1 October 2019.

The briefing note will contain the text of addresses and questions submitted by the deadline, and written responses where available.

A total of 45 minutes is available for both public speaking items. Responses are included in this time.

Up to five minutes is available for each public address and up to three minutes for each question.

13 Outside organisation/Committee Chair reports and questions

1. Each ordinary meeting of Council shall normally receive a written report concerning the work of one of the partnerships on which the Council is represented.

Submitted to this meeting on behalf of the Cabinet Member for Zero Carbon Oxford: **report on the Oxfordshire Environment Partnership** accompanied by report and appendices for Cabinet on 11 September 2019.

2. The programme of reporting at future meetings is proposed to be:

25 Nov 2019	Oxfordshire Health and Wellbeing Board Oxfordshire Health Improvement Board
27 Jan 2020	Oxfordshire Partnerships – covering the smaller partnerships, and larger partnerships not covered in this year.
30 March 2020	Oxfordshire Local Enterprise Partnership

3. As set out in procedure rule 11.15, Members who are Council representatives on external bodies or Chairs of Council Committees who consider that a significant decision or event has taken place, may give notice to the Head of Law and Governance by 1.00 pm on Thursday 3 October that they will present a written or oral report on the event or the significant decision and how it may influence future events. Written reports will be circulated with the briefing note.

13a Oxfordshire Environment Partnership Report

91 - 130

14 Scrutiny Committee update report

131 - 142

The Chair of the Scrutiny Committee will update Council on the activities of scrutiny and the implementation of recommendations since the last meeting of Council.

Report attached: Scrutiny Committee work plan October 2019

Report to be circulated with the briefing note: [2018/19 Annual Report of Oxford City Council's Scrutiny Committee](#)

(to be agreed at the Scrutiny Committee meeting on 1 October)

Council is invited to comment on and note the work plan and the annual report.

PART 3 - MOTIONS REPRESENTING THE CITY

15 Motions on notice 7 October 2019

This item has a time limit of 60 minutes.

Motions received by the Head of Law and Governance in accordance with Council Procedure Rules by the deadline of 1.00pm on Wednesday 25 September 2019 are listed below.

Motions will be taken in turn from the Liberal Democrat, Green, Labour groups, then from an independent member, in that order.

Substantive amendments to these motions must be sent by councillors to the Head of Law and Governance by no later than 10.00am on **Friday 4 October 2019** so that they may be circulated with the briefing note.

Minor technical or limited wording amendments may be submitted during the meeting but must be written down and circulated.

Council is asked to consider the following motions:

- (a) Supporting EU nationals (proposed by Councillor Gant)
- (b) Responding to the youth-led climate strikes (proposed by Councillor Wolff, seconded by Councillor Henwood)
- (c) Community Wealth (proposed by Councillor Howlett, seconded by Councillor Turner)
- (d) John Radcliffe Hospital Parking (proposed by Councillor Haines, seconded by Councillor Harris)
- (e) Expanding Car Free Day (proposed by Councillor Wolff, seconded by Councillor Simmons)
- (f) Multilateral Nuclear disarmament (proposed by Councillor Tanner, seconded by Councillor Rush)
- (g) Support second EU membership referendum (proposed by Councillor Henwood, seconded by Councillor Wolff)

15a Supporting EU nationals

Proposed by Councillor Gant

Liberal Democrat member motion

Council notes that EU nationals are part of our shared communities. They are our husbands, wives, parents, friends and colleagues. They are an integral part of a vibrant and thriving Oxfordshire.

Since 2016 EU nationals were promised again and again that "there will be no change for EU citizens already lawfully resident in the UK and [...] will be treated no less favourably as they are at present".

After three years of living in limbo, their homes and livelihoods are yet again being threatened by the further uncertainty brought about by the prospect of an even more chaotic no-deal Brexit.

According to the Home Office's June statistics, only a third of EU nationals have applied for the Settled Status and 42% of them have been granted the inferior Pre-Settled status leading them to reapply for the Settled status later on. There is no possibility to know how many EU nationals need to apply, leaving vulnerable and unaware EU nationals left at risk of becoming unlawful residents at the mercy of the Home Office's Hostile Environment. Lack of clarity regarding differentiating between EU citizens arriving before and after the UK's exit from the EU will likely lead to discrimination in the labour market and will prevent many from accessing the services that they are entitled to.

Another Windrush-like scandal is unfolding right before the eyes of this Council and we mustn't be passive observers to it.

Therefore, the Council asks that:

1. Officers undertake an urgent review of how a disorderly exit from the EU is likely to affect EU nationals accessing services provided by the Council (licensing, benefits etc)
2. Officers report on how the Council can mitigate adverse impacts on the rights of EU nationals (including but not limited to advising on what the Council can do to help landlords and employers to be trained on immigration status and therefore avoid potential discrimination against EU nationals)
3. The Leader of the Council writes to the Home Secretary to ask that the current European Settlement Scheme is clarified by:
 - Providing a clear deadline for application to the EUSS in

- case of no-deal exit from the EU.
- Providing those with settled status with physical proof that can be used to access services.
 - Confirming that there will be no changes to the rights of settled EU citizens that they currently have by ratifying the Immigration Bill as primary legislation before the exit day
 - Replacing the current European Settlement scheme with a registration scheme without a deadline where EU citizens are considered legally settled by default and can request a proof of immigration status only when they are asked to demonstrate it.

15b Responding to the youth-led climate strikes

Proposed by Councillor Wolff, seconded by Councillor Henwood

Green member motion

Council welcomes and supports the youth-led climate strikes that took place in September around the world. The march in Oxford on 20 September was one of the largest gatherings in the City's history and enjoyed cross-party support. Council wishes to place on record its support for the climate strikers and our admiration for their commitment and determination.

Council has already recognised the climate emergency and established a Citizen's Assembly, which is on-going, to engage residents in the inevitable de-carbonisation of our economy that must happen over the next few decades.

Council therefore asks the Cabinet to work with Scrutiny to establish and properly resource a Climate Emergency standing panel that will both take forward any recommendations arising from the Citizen's Assembly, review existing policies in the light of the declared Climate Emergency and support the development of new carbon mitigation and reduction policies where necessary.

Council also asks the Leader to write to Oxfordshire County Council's Cabinet Member for Education & Cultural Services, to request that she contacts Oxford's schools setting out our support for the youth strikers and our request that absenteeism from school to attend climate strikes is treated leniently.

15c Community Wealth

Proposed by Councillor Howlett, seconded by Councillor Turner

Labour member motion

Council notes:

- That Oxford City Council was the first UK local authority to pay a Living Wage, pays the Oxford Living Wage, spends around 50% with small and medium-sized enterprises (SMEs), spends over 70% with local suppliers, and operates a higher level of support for the local voluntary sector than that of many other districts. It has agreed to include a social value element in non-OJEU procurement activity and apply the Green Public Procurement Policy, and it has appointed a Co-operatives Champion.
- That the Community Wealth Building (CWB) model has had success in Preston in uniting the city's key employers and procurers (known as 'anchor institutions') to reorganise their supply chains and identify where they could buy goods and services locally, showing what can be achieved by effective local leadership.
- While Oxford's economy is relatively buoyant, high levels of inequality and concentrations of poverty make a focus on adding social value crucial for our city.

Council believes:

- That there is potential for our City Council to work alongside other 'anchor institutions' in Oxford in using our spending powers to forge a local economy that shares wealth and power more equally and puts environmental sustainability at its heart, and this work is making good progress under the Inclusive Employer Task Group strand of the Oxford Strategic Partnership.
- There are clear benefits to co-operation and substantial growth in the sector provides a true alternative to business as usual.

Council resolves to:

- **Explore with leading Oxford employers how they can together target our significant procurement spend to achieve social and environmental goals, and monitor its impact.**
- **Work to ensure that public spend in Oxford maximises the achievement of social value, including in the activity of City Council-owned companies.**
- **Request an update report from the relevant officer to Cabinet and Council within six months of this meeting.**

15d John Radcliffe Hospital Parking

Proposed by Councillor Haines, seconded by Councillor Harris

Independent member motion

(Note: the Monitoring Officer has requested that an advice note on this motion is circulated with the Briefing Note)

Motion:

Council resolves to, in due course, undertake a review of the approach to car parking at the John Radcliffe hospital, in particular to review the guidelines regarding car parking capacity so as to allow for **increased** parking at the site or nearby

including

- to review the planning policy guidelines regarding car parking at the John Radcliffe hospital as part of a review of future planning policies in the Local Plan and/or
- as part of a comprehensive masterplan for the John Radcliffe hospital, and/or
- to promote a comprehensive review of the approach to parking at the John Radcliffe hospital as part of the Local transport strategy 5.

Reason:

It is grossly unfair on people who are sick and the friends and family of those wanting to urgently visit people in hospital to allow the current situation to continue.

An increase in parking capacity would:

- Reduce the congestion on local roads, freeing up the road network to other traffic including buses and ambulances;
- Reduce the pollution inhaled by cyclists, pedestrians and local residents from vehicles queuing with engines running;
- Reduce lost time and missed appointments which cost the health service a fortune;
- Make it easier for staff to access the hospital, helping to reduce staff shortages;
- Potentially increase parking revenue for the hospital trust from additional vehicle parking.

I hope this motion can be carried to allow us to resolve this long standing issue for now and in to the future, and to alleviate some of the problems that the public so clearly and desperately need resolving.

15e Expanding Car Free Days

Proposed by Councillor Wolff, seconded by Councillor Simmons

Green member motion

Council notes the success, despite the bad weather, of Oxford's first World Car Free Day on Sunday 22 September which closed off Broad Street to cars. Council notes the recent decisions by local Government in London, Edinburgh, Norwich and others to introduce more regular (in some cases monthly) 'car free' days covering one or more streets in urban areas and around schools.

Council notes (as set out by the organisation London Car Free Days) that car free days provide many benefits:

1. improved air quality
2. enhanced enjoyment of historic settings and improved visitor experience.
3. increased footfall and dwell times for local commerce.
4. raised ambition for further pedestrian-priority city streets and secondary centres.
5. encouragement for people to discover the pleasures of walking and cycling.
6. an opportunity for local authorities and other organisations to experiment with, and monitor the impact of, street closures as pilots for wider or more regular schemes.

Council therefore offers its support for the creation of regular Car Free Days in Oxford as part of its longer term plans for the City Centre, and other parts of the City, noting that this is also aligned with our ambitions to reduce the City's carbon footprint.

Council therefore asks the Portfolio Holder for Planning and Sustainable Transport to liaise with the County Council and relevant community organisations with the goal of establishing regular Car Free Days in Oxford.

15f Multilateral Nuclear disarmament

Proposed by Councillor Tanner, seconded by Councillor Rush

Labour member motion

Oxford City Council has worked with other Nuclear Free Local Authorities (NFLA) for over three decades to promote multilateral nuclear disarmament.

Oxford City Council is particularly concerned about the huge

cost to the taxpayer of nuclear weapons, the risk posed by the regular transport of nuclear weapons on Oxfordshire's roads and the continued threat of nuclear war.

The Council welcomes the International Treaty to Prohibit Nuclear Weapons (TPNW). Around two thirds (122) of United Nations members states have agreed the TPNW.

Council regrets that the governments of existing nuclear weapon states, including the United Kingdom, refuse to support the treaty.

Oxford City Council calls on the U.K. Government to lead a global effort prevent nuclear war by:

- Renouncing the options of using nuclear weapons first;
- Cancelling the replacement of Trident nuclear weapons with enhanced weapons;
- Actively pursuing verifiable agreements among nuclear-armed countries to reduce, and then eliminate, their nuclear arsenals.

Oxford City Council asks the Chief Executive to write to the Foreign and Commonwealth Office of the U.K. Government and Oxford's MPs to inform them of this resolution and urge them to take appropriate action.

15g Support second EU membership referendum

Proposed by Councillor Henwood, seconded by Councillor Wolff

Independent member motion

Council

- 1) strongly condemns the politically-motivated proroguing of Parliament - to stifle debate on Brexit - which left Oxford voters disenfranchised.
- 2) recognises the divisions on Brexit - both within the City and Country - and wishes to re-state its support for a second referendum ⁽¹⁾ (now with Remain on the ballot paper) as the preferred way of resolving the current uncertainty
- 3) stands in support of EU nationals who work or reside in the City - many of whom still face an uncertain future and commits to doing everything it can to assist them.

Council therefore

- **requests the Leader to write to the City's MPs, now they have returned to Parliament, to campaign for a second referendum; and**
- **asks the Leader to help publicise information on the Europa Welcome service.**

(1) Motions on notice 23 July 2018 - Supporting a People's Vote on the final Brexit deal

16 Matters exempt from publication and exclusion of the public

If Council wishes to exclude the press and the public from the meeting during consideration of any aspects of the preceding agenda items it will be necessary for Council to pass a resolution in accordance with the provisions of Section 100A(4) of the Local Government Act 1972 specifying the grounds on which their presence could involve the likely disclosure of exempt information as described in specific paragraphs of Part 1 of Schedule 12A of the Act if and so long as, in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

(The Access to Information Procedure Rules – Section 15 of the Council's Constitution – sets out the conditions under which the public can be excluded from meetings of the Council)

UPDATES AND ADDITIONAL INFORMATION TO SUPPLEMENT THIS AGENDA ARE PUBLISHED IN THE COUNCIL BRIEFING NOTE.

Additional information, councillors' questions, public addresses and amendments to motions are published in a supplementary briefing note. The agenda and briefing note should be read together.

The Briefing Note is published as a supplement to the agenda. It is available on the Friday before the meeting and can be accessed along with the agenda on the council's website.

Councillors declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed “Declarations of Interest” or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your* employment; sponsorship (ie payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council’s area; licenses for land in the Council’s area; corporate tenancies; and securities. These declarations must be recorded in each councillor’s Register of Interests which is publicly available on the Council’s website.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest.

If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Members’ Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members’ Code of Conduct says that a member “must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself” and that “you must not place yourself in situations where your honesty and integrity may be questioned”. What this means is that the matter of interests must be viewed within the context of the Code as a whole and regard should continue to be paid to the perception of the public.

*Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those member’s spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.