

Agenda

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Council

Date: **Monday 6 February 2017**

Time: **5.00 pm**

Place: **Council Chamber, Town Hall**

For any further information please contact:

Jennifer Thompson, Committee and Members Services Officer

Telephone: 01865 252275

Email: democraticservices@oxford.gov.uk

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This meeting will also be available via a webcast. This means that people may choose to watch all or part of the meeting over the internet rather than attend in person. The webcast will be available to view on the City Council's website after the meeting.

Council

Membership

Lord Mayor	Councillor Mohammed Altaf-Khan	
Deputy Lord Mayor	Councillor Rae Humberstone	
Sheriff	Councillor Susan Brown	
Members	Councillor Colin Cook	Councillor Sajjad Malik
	Councillor Mohammed Abbasi	Councillor Chewe Munkonge
	Councillor Farida Anwar	Councillor Michele Paule
	Councillor Jamila Begum Azad	Councillor Jennifer Pegg
	Councillor Ruthi Brandt	Councillor Susanna Pressel
	Councillor Nigel Chapman	Councillor Bob Price
	Councillor Mary Clarkson	Councillor Mike Rowley
	Councillor Van Coulter	Councillor Gill Sanders
	Councillor Steven Curran	Councillor Christine Simm
	Councillor Jean Fooks	Councillor Craig Simmons
	Councillor James Fry	Councillor Dee Sinclair
	Councillor Andrew Gant	Councillor Linda Smith
	Councillor Stephen Goddard	Councillor John Tanner
	Councillor Angie Goff	Councillor Richard Tarver
	Councillor Mick Haines	Councillor Sian Taylor
	Councillor Tom Hayes	Councillor David Thomas
	Councillor David Henwood	Councillor Marie Tidball
	Councillor Alex Hollingsworth	Councillor Ed Turner
	Councillor Dan Iley-Williamson	Councillor Louise Upton
	Councillor Pat Kennedy	Councillor Elizabeth Wade
	Councillor Tom Landell Mills	Councillor Ruth Wilkinson
	Councillor Ben Lloyd-Shogbesan	Councillor Dick Wolff
	Councillor Mark Lygo	

The quorum for this meeting is 12 members.

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SUMMONS

A meeting of the City Council will be held in the Council Chamber, Town Hall, on Monday 6 February 2017 at 5.00 pm to transact the business set out below.

Peter Sloman

Proper Officer

AGENDA

	Pages
PART 1 - PUBLIC BUSINESS	
1 APOLOGIES FOR ABSENCE	
2 DECLARATIONS OF INTEREST	
3 MINUTES	17 - 28
Minutes of the ordinary meeting of Council held on 5 December 2016.	
Council is asked to approve the minutes as a correct record.	
4 APPOINTMENT TO COMMITTEES	
No proposed changes of membership have been submitted. Any proposed changes will be circulated with the briefing note.	
5 ANNOUNCEMENTS	
Announcements by:	
(1) The Lord Mayor	
(2) The Sheriff	
(3) The Leader of the Council	
(4) The Chief Executive, Chief Finance Officer, Monitoring Officer	

6 PUBLIC ADDRESSES AND QUESTIONS THAT RELATE TO MATTERS FOR DECISION AT THIS MEETING

Public addresses and questions to the Leader or other Board member received in accordance with Council Procedure Rule 11.11 and 11.12 relating to matters for decision on this agenda.

The request to speak accompanied by the full text of the address or question must be received by the Head of Law and Governance by 5.00 pm on Tuesday 31 January.

The briefing note will contain the text of addresses and questions submitted by the deadline, and written responses where available.

A total of 45 minutes is available for both public speaking items. Responses are included in this time. Up to five minutes is available for each public address and three minutes for each question.

CITY EXECUTIVE BOARD RECOMMENDATIONS

7 DEVOLUTION UPDATE – COMBINED AUTHORITY AND DIRECTLY ELECTED MAYOR PROPOSAL

29 - 34

The Assistant Chief Executive submitted a report to the City Executive Board on 15 December 2016 which updated members on recent developments on devolution and makes a recommendation to Council to support in principle the submission of a devolution bid with a governance model based on the current two-tier structure for local government with a combined authority and elected mayor.

The report is attached.

The Leader of the Council will present the report.

Recommendation:

The City Executive Board resolved to recommend to Council that it approves the inclusion of the City Council in the submission of a devolution bid to government for a combined authority and a directly elected mayor

8 SUSTAINABLE ENERGY ACTION PLAN (SEAP) FOR OXFORD

The Executive Director for Community Services submitted a report to the City Executive Board on 15 December seeking approval for the publication and submission of Oxford's sustainable energy action plan ('Low Carbon Oxford: A Route Map to 2020') to the EU Covenant of Mayors scheme.

The report is available on the [agenda for that meeting](#) and is not reproduced here.

The City Executive Board resolved to:

1. Approve the 'Low Carbon Oxford: A Route Map to 2020' report and the accompanying Sustainable Energy Action Plan to the European Commission's Covenant of Mayors initiative.
2. Delegate authority to the Executive Director of Community Services to amend and agree the final text and design; and then submit the Low Carbon Oxford: A Route Map to 2020' report and the accompanying Sustainable Energy Action Plan to the European Commission's Covenant of Mayors initiative.

The Board Member for a Clean, Green Oxford will present the report.

Recommendations:

The City Executive Board recommends that Council notes that the submission of the Sustainable Energy Action Plan to the Covenant of Mayors fulfils the Council's decision of 20 July 2015 to sign up to the Compact of Mayors as these two initiatives are merging into a single global initiative.

QUESTIONS

9 CITY EXECUTIVE BOARD MINUTES

This item has a time limit of 15 minutes.

Councillors may ask the Board Members questions about matters in these minutes:

- | | | |
|-----------|-----------------------------------------------------------------------------|----------------|
| 9a | Minutes of meeting Thursday 15 December 2016 of City Executive Board | 35 - 44 |
| 9b | Minutes of meeting Thursday 19 January 2017 of City Executive Board | 45 - 50 |

10 QUESTIONS ON NOTICE FROM MEMBERS OF COUNCIL

Questions on notice from councillors received in accordance with Council Procedure Rule 11.10(b).

Questions on notice may be asked of the Lord Mayor, a Member of the City Executive Board or a Chair of a Committee. One supplementary question may be asked at the meeting.

The full text of questions must be received by the Head of Law and

Governance by no later than 1.00pm on Monday 30 January.

The briefing note will contain all questions submitted by the deadline, and written responses where available.

PART 2 - PUBLIC INVOLVEMENT AND SCRUTINY

11 PUBLIC ADDRESSES AND QUESTIONS THAT DO NOT RELATE TO MATTERS FOR DECISION AT THIS COUNCIL MEETING

Public addresses and questions to the Leader or other Board member received in accordance with Council Procedure Rule 11.11 and 11.12 and not related to matters for decision on this agenda.

The request to speak accompanied by the full text of the address or question must be received by the Head of Law and Governance by 5.00 pm on Tuesday 31 January.

The briefing note will contain the text of addresses and questions submitted by the deadline, and written responses where available.

A total of 45 minutes is available for both public speaking items. Responses are included in this time. Up to five minutes is available for each public address and three minutes for each question.

12 PETITION SUBMITTED IN ACCORDANCE WITH COUNCIL PROCEDURE RULES - STOP THE VIOLENT CRACKDOWN ON INNOCENT CIVILIANS IN THE KASHMIR VALLEY

51 - 54

This item has a 15 minute time limit in total.

The head petitioner has been invited to speak to Council for a maximum of 5 minutes at the start of this item.

Council is asked to consider a petition meeting the criteria for debate under the Council's petitions scheme in line with the procedure for large petitions.

The full text of the petition is contained in the accompanying report of the Acting Head of Law and Governance.

The petition proposes that: *We the undersigned citizens of Oxford's – Muslims originated from the State of Jammu and Kashmir and Pakistan strongly urge our Local Council and councillors; national leaders – MP and MEP's to act now to demand India to stop violent crackdown of innocent civilians in Kashmir Valley.* This is the petition motion.

Councillor Goddard has submitted a motion setting out suggested actions in response to this petition and will be asked to propose this.

Should any councillor wish to propose another motion in addition to or different to proposals set out by the petitioner or Councillor Goddard then this will be treated as a second substantive motion to Council. Substantive motions and amendments to Councillor Goddard's motion on this petition must be sent to the Acting Head of Law and Governance by 10am on 3 February.

Council is recommended to:

- **hear the head petitioner for the petition;**
- **debate the proposal to the Council contained within the petition; and**
- **decide the action it wishes to take.**

12a Motions on notice 6 February 2017 - Kashmir (to be taken with petition) (proposed by Councillor Goddard) 55 - 56

13 OUTSIDE ORGANISATIONS/COMMITTEE CHAIR REPORTS: OXFORDSHIRE PARTNERSHIPS UPDATE REPORT 57 - 94

1. On behalf of Councillor Price, the Policy and Partnerships Manager has submitted a report to provide members with an update on the key Oxfordshire wide partnerships

Council is invited to ask questions, comment on and note the submitted report.

2. Each ordinary meeting of Council shall normally receive a written report concerning the work of one of the partnerships on which the Council is represented. The programme of reporting at future meetings will be:

- April 2017: Oxfordshire Strategic Partnership

3. Members who are Council representatives on external bodies or Chairs of Council Committees who consider that a significant decision or event has taken place, will give notice to the Head of Law and Governance by 1.00 pm on Thursday 2 February that they wish present a written or oral report on the event or the significant decision and how it may influence future events.

14 SCRUTINY COMMITTEE UPDATE REPORT 95 - 114

The Chair of the Scrutiny Committee has submitted a report which updates Council on the activities of scrutiny and other non-executive Councillors and the implementation of recommendations since the last meeting of Council.

Council is invited to comment on and note the report.

PART 3 - MOTIONS REPRESENTING THE CITY

15 MOTIONS ON NOTICE

This item has a time limit of 60 minutes.

The full text of motions received by the Head of Law and Governance in accordance with Council Procedure Rule 11.17 by the deadline of 1.00pm on Wednesday 25 January is below. Motions will be taken in turn from the Labour, Liberal Democrat, and Green, and groups in that order.

Substantive amendments to these motions must be sent by councillors to the Head of Law and Governance by no later than 10.00am on Friday 3 February so that they may be circulated in a report with the briefing note.

Minor technical or limited wording amendments may be submitted during the meeting but must be written down and circulated.

Council is asked to consider the following motions, the full text of which is below:

- a. Support the Paris Climate Change Agreement
proposed by Councillor Tanner - Labour member motion
- b. Waiver of fees for interments of stillborns, babies and children
proposed by Councillor Wilkinson, seconded by Councillor Wade
- Liberal Democrat member motion
- c. Avoiding a 'Hard Brexit'
proposed by Councillor Simmons, seconded by Councillor Brandt - Green member motion
- d. Secondary School Funding and Pupil Places in Oxford
proposed by Councillor Tidball, seconded by Councillor Price - Labour member motion
- e. City Council's response to One Oxfordshire
proposed by Councillor Simmons, seconded by Councillor Wolff
- Green member motion
- f. Supporting Local Social Enterprise
proposed by Councillor Smith, seconded by Councillor Hayes - Labour member motion

15a Support the Paris Climate Change Agreement (proposed by Councillor Tanner)

Labour member motion

This Council is deeply concerned by the reported views of the president of the United States about climate change. We welcome the conclusion of the United Nations climate change conference in Marrakesh that the Paris Agreement should be implemented in full.

For the sake of Oxford's children and grandchildren we again commit this city to playing its full part in tackling climate change. We will continue to work to reduce CO₂ and other climate warning gases in Oxford. We will continue to embrace a low carbon future for the benefit of the people of Oxford and the wider world.

We congratulate the residents of Oxford on making big reductions in their carbon footprints at home, travelling and at work. We continue to support the aim of reducing Oxford's carbon footprint by 40% by 2020, compared to levels in 2005. In line with the Paris Agreement target, we pledge to work in partnership with others to achieve net zero greenhouse gas emissions across Oxford within the second half of the century. As part of this commitment we also pledge that the Council will, by 2050, use only 100% renewable energy. We ask the City Executive Board to set appropriate interim targets to ensure that these pledges are achieved.

Oxford City Council will carry-on reducing its own carbon footprint by at least 5% a year every year. We will continue to work with Low Carbon Oxford, the Low Carbon Hub, the Covenant of Mayors, Climate Alliance and others to reduce carbon emissions across the whole of Oxford city.

We call on our MPs and MEPs to do all they can to support the Paris Climate Change Agreement. We call on the other councils of Oxfordshire, our twin cities and everyone in Oxford to redouble their efforts to prevent the over-heating of our planet.

15b Waiver of fees for interments of stillborns, babies and children (proposed by Councillor Wilkinson, seconded by Councillor Wade)

Council is sympathetic to the suffering of families in Oxford who experience the loss of stillborns, babies and children and wishes to support grieving parents as much as it can.

Council notes that the number of interments of stillborns, babies and children in Oxford during the financial year 2015/2016 was as follows:

Botley Cemetery – 7

Headington Cemetery – 2

Wolvercote Cemetery – 6

Total – 15

Council further notes that the average number of such interments between 1998 and 2016 has been 18 per year, with a peak of 23 in financial year 2007/2008.

Income for fees and charges for 2015/16 interments of stillborns, babies and children in Oxford totalled £5,100.

Council notes the debate on baby loss in the House of Commons on 13 October 2016 and the excellent support given by Sands Stillborn and Neonatal death charity, and understands that some local authorities do not make a charge in these circumstances.

Council therefore requests the Chief Executive to investigate whether a mechanism for waiving fees charged by the Council for the burial of children or stillborns of Oxford residents might be introduced.

Reference

<https://hansard.parliament.uk/commons/2016-10-13/debates/721CDF48-A721-4408-AA94-BE694FA1E7FC/BabyLoss>

15c Avoiding a 'Hard Brexit' (proposed by Councillor Simmons, seconded by Councillor Brandt)

Green member motion

This Council notes the recent Supreme Court decision which will force the Government to consult Parliament on the triggering of Article 50.

This Council has previously opposed leaving the EU, as have the majority of the City's electorate (despite the many EU nationals that reside in the City being prevented from voting in the referendum). Groups such as 'Oxford for Europe' continue to enjoy high levels of support as witnessed by the recent sell-out public meeting.

This Council has also previously noted the benefits of EU membership to Oxford and the local economy including the retention of common product and environmental standards and the free movement of people.

This Council is deeply concerned at the recent announcement that this Government, if it wins a Parliamentary vote on Article 50, is committed to negotiating a 'hard Brexit' which goes directly against the wishes of this Council and the people it represents. Announcements by Ministers strongly suggest that, to trade competitively outside of the EU trading bloc, they would be willing to turn the UK into a low tax - low spend - low regulation economy which will mean further austerity cuts, weakening social and environmental standards and diminished worker's rights. All of which will impact directly on this Council and the services we deliver.

An increasing number of progressive MPs are recognising that the only way to prevent a 'hard Brexit' is to try and amend any motion on Article 50 presented to Parliament to ensure that a 'hard Brexit' is no longer the UK's primary negotiating position and, if that fails, to vote against triggering Article 50.

This Council asks the leader to write to our local MPs, on behalf of the elected members of this Council, asking them to join this group of progressive MPs with the aim of preventing a 'hard Brexit'.

References: Council motions on
18 April 2016 Oxford City Council support EU membership
<http://mycouncil.oxford.gov.uk/ieListDocuments.aspx?CId=157&MId=3476&Ver=4>
5 December 2016 Oxford's future within the EU - motion including amendment
<http://mycouncil.oxford.gov.uk/ieListDocuments.aspx?CId=157&MId=4108>

15d Secondary School Funding and Pupil Places in Oxford (proposed by Councillor Tidball, seconded by Councillor Price)

Labour member motion

Continuing its decimation of funding for our children's education, the Tory Government's Fairer Funding proposals will hit disadvantaged children hardest and will leave 98% of schools facing a real terms cut in per-pupil funding.. That's an average cut to secondary schools of -£405,611 and an average loss per secondary school pupil of -£477. In Oxford, schools such as the Oxford Academy will face a damaging -£414,208 cut in its funding by 2019 and a -£616 cut per pupil.

This reform will place more pressure on the shortage of secondary school places in Oxford. The way in which school location and catchment areas have worked has meant that several areas of the city have been unable to count any one school as the school for their local community. Parental choice has simply not been operating effectively. As a result, children have been scattered across many different schools when they go into year 7, leading to the break up of friendships and local peer groups and long bus and cycle journeys across the city. It also causes huge amounts of stress for children with Special Educational Needs. By 2019, there will not be enough places in Oxford secondaries for all the children who are moving up in that year. The proposals for a new free school on the Meadowbrook site are controversial and have been delayed. An interim solution involving temporary buildings on the Cherwell School site, allowing time for a satisfactory long term alternative (possibly on Osney Mead) is being developed. It is vital that measures are put in place within the next few months to meet the 2019/20 'bulge'; and that time is given to find the best long term solution to meet the expected pattern of population growth across the city.

Council calls on our local MPs to support the City Council in opposing these funding reductions and calls on the City Executive Board to work with the University, the River Academy Trust and the City Council's planning team, and to consult with Oxfordshire County Council, to find a satisfactory long term solution to the capacity problems of Oxford's secondary schools.

15e City Council's response to One Oxfordshire (proposed by Councillor Simmons, seconded by Councillor Wolff)

Green Member motion

This Council notes the One Oxfordshire proposals recently published by Oxfordshire County Council which make the case for a single, countywide unitary authority. This will involve the abolition of Oxford City Council.

This Council has just completed its own cross-party scrutiny review (Devolution Working Group) which looked at both local government reorganisation and devolution.

All these scrutiny recommendations have since been accepted by the City Executive Board.

This Council believes that the recommendations from the scrutiny review group remain relevant and should form the basis of a robust response from the City Council opposing the One Oxfordshire proposals.

15f Supporting Local Social Enterprise (proposed by Councillor Smith, seconded by Councillor Hayes)

Labour member motion

Social enterprise is a business that trades for a social and/or environmental purpose. It will have a clear sense of its 'social mission': which means it will know what difference it is trying to make, who it aims to help, and how it plans to do it. It will bring in most or all of its income through selling goods or services. And it will also have clear rules about what it does with its profits, reinvesting these to further the 'social mission'.

Since 2014 Oxfordshire has been designated a 'social enterprise place' by Social Enterprise UK, this designation recognises the variety of local social enterprises on our doorstep and makes it easier to stay informed about what local social enterprises have to offer.

As a council we already recognise that our procurement power is a mechanism for delivering and realising tangible benefits for local communities. Over 50% of the Council's spend is local to Oxfordshire with approximately 27% of this being paid to Small and Medium Enterprises. Social Value is also a key consideration when high value contracts are let.

This Council asks the City Executive Board:

- to establish an officer group to identify any further actions to embed the social value act and its principles across the council and encourage the use of local social enterprise suppliers; and
- to recommend to the Board Member any changes to the Procurement Strategy or rules to achieve this.

16 MATTERS EXEMPT FROM PUBLICATION AND EXCLUSION OF THE PUBLIC

If Council wishes to exclude the press and the public from the meeting during consideration of any aspects of the preceding agenda items it will be necessary for Council to pass a resolution in accordance with the provisions of Section 100A(4) of the Local Government Act 1972 specifying the grounds on which their presence could involve the likely disclosure of exempt information as described in specific paragraphs of Part 1 of Schedule 12A of the Act if and so long as, in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

(The Access to Information Procedure Rules – Section 15 of the Council’s Constitution – sets out the conditions under which the public can be excluded from meetings of the Council)

UPDATES AND ADDITIONAL INFORMATION TO SUPPLEMENT THIS AGENDA ARE PUBLISHED IN THE COUNCIL BRIEFING NOTE.

Additional information, councillors’ questions, public addresses and amendments to motions are published in a supplementary briefing note. The agenda and briefing note should be read together.

The Briefing Note is published as a supplement to the agenda. It is available on the Friday before the meeting and can be accessed along with the agenda on the council’s website.

DECLARING INTERESTS

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed “Declarations of Interest” or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your employment; sponsorship (ie payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council’s area; licences for land in the Council’s area; corporate tenancies; and securities. These declarations must be recorded in each councillor’s Register of Interests which is publicly available on the Council’s website.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest.

If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Members’ Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members’ Code of Conduct says that a member “must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself” and that “you must not place yourself in situations where your honesty and integrity may be questioned”. What this means is that the matter of interests must be viewed within the context of the Code as a whole and regard should continue to be paid to the perception of the public.

¹Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those of the member’s spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.