

# Agenda

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## Council

Date: **Monday 5 December 2016**

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Time: **5.00 pm**

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Place: **Council Chamber, Town Hall**

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For any further information please contact:

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Telephone: 01865 252275

Email: [democraticservices@oxford.gov.uk](mailto:democraticservices@oxford.gov.uk)

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# Council

## Membership

<b>Lord Mayor</b>	<b>Councillor Mohammed Altaf-Khan</b>	
<b>Deputy Lord Mayor</b>	<b>Councillor Rae Humberstone</b>	
<b>Sheriff</b>	<b>Councillor Susan Brown</b>	
<b>Members</b>	<b>Councillor Colin Cook</b>	<b>Councillor Sajjad Malik</b>
	<b>Councillor Mohammed Abbasi</b>	<b>Councillor Chewe Munkonge</b>
	<b>Councillor Farida Anwar</b>	<b>Councillor Michele Paule</b>
	<b>Councillor Jamila Begum Azad</b>	<b>Councillor Jennifer Pegg</b>
	<b>Councillor Ruthi Brandt</b>	<b>Councillor Susanna Pressel</b>
	<b>Councillor Nigel Chapman</b>	<b>Councillor Bob Price</b>
	<b>Councillor Mary Clarkson</b>	<b>Councillor Mike Rowley</b>
	<b>Councillor Van Coulter</b>	<b>Councillor Gill Sanders</b>
	<b>Councillor Steven Curran</b>	<b>Councillor Christine Simm</b>
	<b>Councillor Jean Fooks</b>	<b>Councillor Craig Simmons</b>
	<b>Councillor James Fry</b>	<b>Councillor Dee Sinclair</b>
	<b>Councillor Andrew Gant</b>	<b>Councillor Linda Smith</b>
	<b>Councillor Stephen Goddard</b>	<b>Councillor John Tanner</b>
	<b>Councillor Angie Goff</b>	<b>Councillor Richard Tarver</b>
	<b>Councillor Mick Haines</b>	<b>Councillor Sian Taylor</b>
	<b>Councillor Tom Hayes</b>	<b>Councillor David Thomas</b>
	<b>Councillor David Henwood</b>	<b>Councillor Marie Tidball</b>
	<b>Councillor Alex Hollingsworth</b>	<b>Councillor Ed Turner</b>
	<b>Councillor Dan Iley-Williamson</b>	<b>Councillor Louise Upton</b>
	<b>Councillor Pat Kennedy</b>	<b>Councillor Elizabeth Wade</b>
	<b>Councillor Tom Landell Mills</b>	<b>Councillor Ruth Wilkinson</b>
	<b>Councillor Ben Lloyd-Shogbesan</b>	<b>Councillor Dick Wolff</b>
	<b>Councillor Mark Lygo</b>	

The quorum for this meeting is 12 members.

### **HOW TO OBTAIN A COPY OF THE AGENDA**

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- Viewed on our website – [mycouncil.oxford.gov.uk](http://mycouncil.oxford.gov.uk)
- Downloaded from our website
- Subscribed to electronically by registering online at [mycouncil.oxford.gov.uk](http://mycouncil.oxford.gov.uk)

## SUMMONS

A meeting of the City Council will be held in the Council Chamber, Town Hall, on Monday 5 December 2016 at 5.00 pm to transact the business set out below.

*Peter Sloman*

Proper Officer

## AGENDA

	<b>Pages</b>
<b>PART 1 - PUBLIC BUSINESS</b>	
<b>1 APOLOGIES FOR ABSENCE</b>	
<b>2 DECLARATIONS OF INTEREST</b>	
<b>3 MINUTES</b>	15 - 26
Minutes of the ordinary meeting of Council held on 29 September 2016.	
Council is asked to approve the minutes as a correct record.	
<b>4 APPOINTMENT TO COMMITTEES</b>	
The Head of Law and Governance has been notified of a change of membership requested by the Labour Group Leader.	
Council is asked to make the following change to the membership of West Area Planning Committee with immediate effect:	
<ul style="list-style-type: none"><li>• Councillor Tidball to stand down and Councillor Curran to replace her.</li></ul>	
Any further proposed changes will be circulated with the briefing note.	
<b>5 ANNOUNCEMENTS</b>	
Announcements by:	
(1) The Lord Mayor	

- (2) The Sheriff
- (3) The Leader of the Council
- (4) The Chief Executive, Chief Finance Officer, Monitoring Officer

## **6 PUBLIC ADDRESSES AND QUESTIONS THAT RELATE TO MATTERS FOR DECISION AT THIS MEETING**

Public addresses and questions to the Leader or other Board member received in accordance with Council Procedure Rule 11.11 and 11.12 relating to matters for decision on this agenda.

The request to speak accompanied by the full text of the address or question must be received by the Head of Law and Governance by 5.00 pm on Tuesday 29 November 2016.

The briefing note will contain the text of addresses and questions submitted by the deadline, and written responses where available.

A total of 45 minutes is available for both public speaking items. Responses are included in this time. Up to five minutes is available for each public address and three minutes for each question.

## **CITY EXECUTIVE BOARD RECOMMENDATIONS**

There are no recommendations to Council from the City Executive Board meetings of 13 October and 17 November.

## **COMMITTEE RECOMMENDATIONS**

### **7 EXTERNAL AUDIT CONTRACT FROM 2018/19**

At its meeting on Wednesday 28 September, the Audit and Governance Committee agreed to recommend that Council opt in to the national scheme for external auditor appointments on behalf of the Council.

The Head of Financial Services therefore has submitted a report asking for authorisation to opt in to the scheme in accordance with the recommendation from Audit and Governance Committee.

The Chair of the Audit and Governance Committee will move the recommendations.

#### **Recommendation:**

That Council resolves to authorise the Head of Financial Services to opt in to the national scheme for auditor appointments for the provision of external audit services starting with the audit of the 2018/19

accounts.

## OFFICER REPORTS

### 8 COUNCIL AND COMMITTEE MEETING PROGRAMME MAY 2017 TO MAY 2019 31 - 46

The Interim Head of Law and Governance has submitted a report setting out a programme of Council, Committee and other meetings for the 2017/18 council year (May 2017 to May 2018 inclusive) and for the 2018/19 council year (May 2018 to May 2019 inclusive).

The Leader of the Council will move the recommendations.

**Recommendations:** that Council resolves to:

1. approve the programme of Council, Committee and other meetings attached at Appendix 1 for the council year 2017/18; and
2. approve the programme of Council, Committee and other meetings attached at Appendix 1 for the council year 2018/19, subject to amendment at Council in December 2017; and
3. delegate the setting of dates for the Standards Committee, the Growth Board, and training and briefing sessions for members to the Interim Head of Law and Governance.

## QUESTIONS

### 9 CITY EXECUTIVE BOARD MINUTES

This item has a time limit of 15 minutes.

Councillors may ask the Board Members questions about matters in these minutes:

- |          |   |         |
|----------|---|---------|
| <b>a</b> | <b>Minutes of meeting Thursday 13 October 2016 of City Executive Board</b>  | 47 - 52 |
| <b>b</b> | <b>Minutes of meeting Thursday 17 November 2016 of City Executive Board</b> | 53 - 58 |

### 10 QUESTIONS ON NOTICE FROM MEMBERS OF COUNCIL

Questions on notice from councillors received in accordance with Council Procedure Rule 11.10(b).

Questions on notice may be asked of the Lord Mayor, a Member of the City Executive Board or a Chair of a Committee. One supplementary

question may be asked at the meeting.

The full text of questions must be received by the Head of Law and Governance by no later than 1.00pm on Monday 28 November 2016.

The briefing note will contain all questions submitted by the deadline, and written responses where available.

## **PART 2 - PUBLIC INVOLVEMENT AND SCRUTINY**

### **11 PUBLIC ADDRESSES AND QUESTIONS THAT DO NOT RELATE TO MATTERS FOR DECISION AT THIS COUNCIL MEETING**

Public addresses and questions to the Leader or other Board member received in accordance with Council Procedure Rule 11.11 and 11.12 and not related to matters for decision on this agenda.

The request to speak accompanied by the full text of the address or question must be received by the Head of Law and Governance by 5.00 pm on Tuesday 29 November 2016.

The briefing note will contain the text of addresses and questions submitted by the deadline, and written responses where available.

A total of 45 minutes is available for both public speaking items. Responses are included in this time. Up to five minutes is available for each public address and three minutes for each question.

### **12 OUTSIDE ORGANISATION/COMMITTEE CHAIR REPORTS: OXFORDSHIRE LOCAL ENTERPRISE PARTNERSHIP**

59 - 62

1. On behalf of Councillor Price the Economic Development Manager has submitted a report giving an update on the work of the Oxfordshire Local Enterprise Partnership including its changing role, recent strategic developments, and impact on funding attraction and delivery

**Council is invited to comment on and note the submitted report.**

2. Each ordinary meeting of Council shall normally receive a written report concerning the work of one of the partnerships on which the Council is represented.

The programme of reporting at future meetings will be:

- February 2017: Oxfordshire Partnerships report (covering all partnerships)
- April 2017: Oxfordshire Strategic Partnership

3. Members who are Council representatives on external bodies or Chairs of Council Committees who consider that a significant decision or event has taken place, will give notice to the Head of Law and Governance by 1.00 pm on Thursday 1 December 2016 that they wish present a written or oral report on the event or the significant decision and how it may influence future events.

## 13 SCRUTINY COMMITTEE UPDATE REPORT

63 - 92

The Chair of the Scrutiny Committee has submitted a report which updates Council on the activities of scrutiny and other non-executive Councillors and the implementation of recommendations since the last meeting of Council.

Council is invited to comment on and note the report.

## PART 3 - MOTIONS REPRESENTING THE CITY

### 14 MOTIONS ON NOTICE

This item has a time limit of 60 minutes.

The full text of motions received by the Head of Law and Governance in accordance with Council Procedure Rule 11.17 by the deadline of 1.00pm on 23 November 2016 is below. Motions will be taken in turn from the Green, Labour, and Liberal Democrat groups in that order.

Substantive amendments to these motions must be sent by councillors to the Head of Law and Governance by no later than 10.00am on Friday 2 December so that they may be circulated with the briefing note.

Minor technical or limited wording amendments may be submitted during the meeting but must be written down and circulated.

**Council is asked to consider the following motions:**

#### **1. NHS Sustainability and Transformation Plans (Proposed by Councillor Simmons, seconded by Councillor Thomas)**

##### Green member motion

This Council notes that the government is dividing the NHS in England into 44 areas or 'footprints', each of which has a 'Sustainability and Transformation Plan' (STP).

Government requires these STPs to collectively deliver cuts of at least £2.5bn nationally this year, and £22bn within the next five years, to wipe out the NHS' so-called 'financial deficit' by implementing 'new models of care'.

The former head of NHS commissioning, Julia Simon, has denounced the STP process as 'shameful', 'mad', 'ridiculous' and the plans as full of lies [1].

Locally, the Council notes that the Chief Exec of Oxfordshire Clinical Commissioning Group (Oxon CCG) has said that without changes to local NHS provision there will be a cumulative funding gap of about £200 million by 2020-21 and that the STP will need to change service provision to eliminate it [2].

Council believes it's likely that the STP for the area which includes Oxfordshire (BOB- Bucks, Oxon and Berks) contains measures which could seriously impact on the health and welfare of the local population.

- It is understood that the STP calls for a relative decrease in the number of nurses. It also calls for a reduction in the training required for some nursing posts.
- The Oxon CCG is considering the elimination of all nine Community Hospitals, including Oxford City Community Hospital; to be replaced by 4 undefined 'hubs', including one at the JR. It does not say what current provision at the JR would be removed to make way for the 'hub'.
- The Horton Hospital's Paediatric and Obstetrics units have been downgraded. The Chief Executive said that the Horton might not be viable. There is discussion of devolving all consultant-led Obstetrics in the County to the JR, to replace units at Community Hospitals.

Council notes that wider consultation on the STP has not yet started despite earlier promises:

- There has been no consultation with frontline staff, patients or residents. It has been proposed that there be 'phased consultations'; one set to begin in January, another to begin in May. One of the few positive aspects of the STPs is to increase integration of various parts of the Health and Social Care services. Separate consultations defeat that goal.
- The only realistic way to stop these changes, which will seriously damage the health of the people of Oxford, is for the people of the City to learn what is being planned and to be able to respond vigorously.

Council rejects the suggestion that there is a safe way to reduce the current level of NHS provision by £200 million (the gap identified by the CCG) by 2020-21 and agrees to:

- Ask the Oxon CCG to fully disclose to the public what changes are being considered
- Publicise any information disclosed publicly by the Oxon CCG
- Ask the Oxon CCG to start a full consultation in January on all



aspects of the proposed changes

- Encourage the public to make their views on the services reductions known by promoting the consultation on the Council's website, social media and through wider media communications
- Invite the County & District Councils to work together with the City to oppose any service cuts
- Write to the relevant Government Ministers to make them aware of this motion
- Write to the City's MPs asking for their support

[1] <http://www.gponline.com/shameful-pace-stp-rollout-risks-financial-meltdown-warns-former-nhs-commissioning-chief/article/1410546>

See also <http://www.nationalhealthexecutive.com/Health-Care-News/just-of-finance-directors-think-sustainable-stps-achievable-by-2021>

[2] <http://mycouncil.oxfordshire.gov.uk/documents/s35312/17%20Nov%2016%20-%20presentation%20on%20STP%20BOB%20update.pdf>

## **2. Universal Credit (proposed by Councillor Brown)**

### Labour member motion

This council expresses its grave concerns over the impact of the new lowered benefit cap and its impact on families struggling with high rents in Oxford.

This council notes that nearly 1,000 children are likely to be affected by these cuts as families on a number of benefits including working tax credit and housing benefit have a cap put on their benefit to a maximum of £20,000 a year.

This council notes that yet again, a different rate applies in London and yet the cost of living in Oxford is comparable.

This council requests its officers to raise with local MPs and government ministers the urgent need to reflect the true cost of living in Oxford in welfare allowances, the living wage and government grants to public services.

## **3. Prioritise initiatives to provide permanently affordable private homes (proposed by Councillor Gant, seconded by Councillor Fooks)**

### Liberal Democrat member motion

Council notes

- the increasing unaffordability of housing in the city
- that this is affecting the ability of the council as well as schools and hospitals to recruit and retain staff

Council recognises that this poses a threat to the continuing economic growth of the city and that a new approach is urgently

needed.

Council therefore asks the Executive Board

- to give due consideration, in the development of the Local Plan and other planning policy, to prioritise or make recommendations to Council which prioritise such initiatives as community land trusts and smart homes, which offer opportunities to provide permanently affordable private homes;
- to actively encourage neighbouring districts to do the same for land in their areas, as this is a problem affecting them too.

#### **4. Oxford's future within the EU (proposed by Councillor Simmons, seconded by Councillor Wolff)**

##### Green member motion

On 23rd June the people of Oxford expressed a strong preference for remaining within the EU. As a City Council, we believe it is right and proper that we do our utmost to represent the views of our electors to those ministers negotiating the UK's exit.

On the assumption that the UK Government are intending to push ahead with Brexit, we ask the Leader to write on behalf of the Council to the relevant ministers reminding them of the city's strong views on EU membership and asking them to seek to negotiate a revised Treaty relationship with the EU which would preserve the undoubted benefits that Oxford and our local economy have gained from the free movement of labour within Europe and from the common standards attaching to product certification and common environmental standards.

For example, a negotiated settlement could offer UK residents e-citizenship of the EU or EU or dual citizenship could be available to those who meet certain criteria (as is already permitted in several countries). It could allow certain companies who agreed to be bound by EU legislation preferential access to the single market

The City Council will seek to adopt into its own practices and regulatory standards, those aspects of EU legislation which currently or in future provide better social and environmental protection to our citizens eg on air quality, pollution and family rights.

On the basis that we believe Brexit will have a negative impact on Oxford's economy, its environment and its people, and that the majority of the electorate voted to remain, we will also commit as a Council to do what we can to promote alternatives to Brexit. We therefore call upon the City's MPs to join the growing number of MPs committed to voting against the triggering of Article 50 and calling for a new referendum on the terms of any EU deal.

## **5. Support measures to increase vital early years childcare provision (proposed by Councillor Tidball)**

### Labour member motion

The government's proposed 15% reduction in the Early Years Funding formula will impact directly on early years education provision in Oxford, particularly in the most deprived areas where it is most needed. It will threaten the future of nursery schools and will accentuate the damage that will be caused to child development and support by the closure of the Children's Centres. Since 2009, over 2000 childcare places have been lost in Oxfordshire, and there are 233 fewer childcare providers.

Council calls on the local MPs to oppose these reductions and to support measures to increase vital early years childcare provision.

## **6. Support the Paris Climate Change Agreement (proposed by Councillor Tanner)**

### Labour member motion

This Council is deeply concerned by the reported views of the president-elect of the United States about climate change. We welcome the conclusion of the United Nations climate change conference in Marrakesh that the Paris Agreement should be implemented in full.

For the sake of Oxford's children and grandchildren we again commit this city to playing its full part in tackling climate change. We will continue to work to reduce CO<sub>2</sub> and other climate warning gases in Oxford. We will continue to embrace a low carbon future for the benefit of the people of Oxford and the wider world.

We congratulate the residents of Oxford on making big reductions in their carbon footprints at home, travelling and at work. We continue to support the aim of reducing Oxford's carbon footprint by 40% by 2020, compared to levels in 2005. We pledge to achieve 100% clean energy for Oxford by 2050.

Oxford City Council will carry-on reducing its own carbon footprint by at least 5% a year every year. We will continue to work with Low Carbon Oxford, the Low Carbon Hub, the Covenant of Mayors, Climate Alliance and others to reduce carbon emissions across the whole of Oxford city.

We call on our MPs and MEPs to do all they can to support the Paris Climate Change Agreement. We call on the other councils of Oxfordshire, our twin cities and everyone in Oxford to redouble their efforts to prevent the over-heating of our planet.

**15 MATTERS EXEMPT FROM PUBLICATION AND EXCLUSION OF THE PUBLIC**

If Council wishes to exclude the press and the public from the meeting during consideration of any aspects of the preceding agenda items it will be necessary for Council to pass a resolution in accordance with the provisions of Section 100A(4) of the Local Government Act 1972 specifying the grounds on which their presence could involve the likely disclosure of exempt information as described in specific paragraphs of Part 1 of Schedule 12A of the Act if and so long as, in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

(The Access to Information Procedure Rules – Section 15 of the Council’s Constitution – sets out the conditions under which the public can be excluded from meetings of the Council)

**UPDATES AND ADDITIONAL INFORMATION TO SUPPLEMENT THIS AGENDA ARE PUBLISHED IN THE COUNCIL BRIEFING NOTE.**

Additional information, councillors’ questions, public addresses and amendments to motions are published in a supplementary briefing note. The agenda and briefing note should be read together.

The Briefing Note is published as a supplement to the agenda. It is available on the Friday before the meeting and can be accessed along with the agenda on the council’s website.

## **DECLARING INTERESTS**

### **General duty**

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed “Declarations of Interest” or as soon as it becomes apparent to you.

### **What is a disclosable pecuniary interest?**

Disclosable pecuniary interests relate to your employment; sponsorship (ie payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council’s area; licences for land in the Council’s area; corporate tenancies; and securities. These declarations must be recorded in each councillor’s Register of Interests which is publicly available on the Council’s website.

### **Declaring an interest**

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest.

If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

### **Members’ Code of Conduct and public perception**

Even if you do not have a disclosable pecuniary interest in a matter, the Members’ Code of Conduct says that a member “must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself” and that “you must not place yourself in situations where your honesty and integrity may be questioned”. What this means is that the matter of interests must be viewed within the context of the Code as a whole and regard should continue to be paid to the perception of the public.

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<sup>1</sup>Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those of the member’s spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.